

IN THE CIRCUIT COURT OF THE ELEVENTH JUDICIAL CIRCUIT
IN AND FOR MIAMI-DADE COUNTY, FLORIDA
JUVENILE DIVISION

IN THE MATTER OF THE ADOPTION OF:

CASE NO.: [REDACTED]

**JOHN DOE and
JAMES DOE**

JUDGE: CINDY S. LEDERMAN

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FINAL JUDGMENT OF ADOPTION

THIS MATTER came before the Court on Petitioner's sworn Petition for Adoption of John Doe, born June 15, 2000, and his biological half-brother James Doe, born August 2, 2004. The Department of Children and Families moved to dismiss the Petition based on Petitioner's sexual orientation. The Court, having considered the record, testimony and arguments of counsel, makes the following Findings of Fact and Conclusions of Law:

I. PROCEDURAL HISTORY

On December 11, 2004, two male siblings, ages four and four months, were removed from their home on allegations of abandonment and neglect and placed into the custody of the State. Searching for an immediate placement, the child protective investigator contacted Petitioner, a licensed foster caregiver, to inquire of his availability and willingness to accept the two children on a temporary basis. The investigator explained that the two children, John Doe and James Doe, needed, and deserved, a good Christmas. Petitioner agreed to accept the children, temporarily, until a more permanent placement could be found.

Twenty-months later, upon the termination of parental rights of John and James respective biological fathers in July and April 2006, respectively, and the termination of the parental rights of their mother in July 2006, the children became available for adoption. The children remained in Petitioner's care throughout the pendency of those proceedings and

currently, while they continue to await adoption. Although all parties involved initially contemplated that the foster care placement would be temporary, the children have now been in Petitioner's care and custody for four years. John is now eight and James is four, the same age John was at the time of the initial placement. Since the date the children were placed in care, neither the Center for Family and Child Enrichment ("CFCE"), nor the Department of Children and Families (the "Department") received any applications from prospective adoptive parents seeking to adopt John or James until this petition in September 2006.

Petitioner, the unmarried 45-year old¹ foster care provider of John and James petitioned to adopt the siblings to, among other ambitions, "provide a permanent family for them where they will be nurtured and well taken care of."² Thereafter, CFCE performed a positive preliminary home study as to the suitability of Petitioner as a prospective adoptive parent. However, CFCE did not recommend, and the Department subsequently denied, Petitioner's application for adoption. Petitioner is a homosexual.

Thereafter, on January 18, 2007, Petitioner petitioned this Court to adopt John and James and requested a judicial determination that the Department's only ground asserted for denial of Petitioner's Petition for Adoption under Fla. Stat. §63.042(3)(2008), which states, "[n]o person eligible to adopt under this statute may adopt if that person is a homosexual" be declared unconstitutional. Petitioner's claims attack the constitutionality of the categorical exclusion on equal protection and substantive due process grounds. Through counsel, the Children also assert equal protection, due process and separation of powers claims as to the constitutionality of the statute. The Department moved to dismiss Petitioner's Petition for Adoption arguing that the exclusion serves a legitimate government interest. That motion was denied. The parties tendered

¹ Age at the time of filing the Petition to Adopt.

² January 17, 2007 Petition for Adoption, ¶ 20.

various witnesses, experts and arguments during a four-day final hearing in October 2008, testing the constitutionality of Fla. Stat. §63.042(3).

II. FACTS

A. Arrival in the Petitioner-Roe home

The children arrived at the home of Petitioner and Tom Roe, Sr., domestic partners, and Tom Roe, Sr.'s then eight-year old biological son, Tom Roe, Jr., on the evening of December 11, 2004. John, the elder sibling, arrived with his four-month old brother wearing a dirty adult sized t-shirt and sneakers four sizes too small that seemed more like flip-flops than shoes. Both children were suffering from scalp ringworm. Although John was clearly suffering from a severe case of ringworm, the medication brought from John's home to treat his scalp was unopened and expired. James, too, suffered from an untreated ear infection, as evidenced by the one-month old, nearly unused, medication. John did not speak and had no affect. He had one concern: changing, feeding, and caring for his baby brother. It was clear from the children's first evening at the Petitioner-Roe home that the baby's main caretaker was John, his four year old brother.

On that December evening, John and James left a world of chronic neglect, emotional impoverishment and deprivation to enter a new world, foreign to them, that was nurturing, safe, structured and stimulating. Although Petitioner and Roe had fostered other children, caring for John was the most challenging of their foster care experiences. For the first few months, John seemed depressed and presented a void, unresponsive demeanor and appearance. Upon arriving at the Petitioner home, John did not speak a word for about one week. After two weeks, he began to mumble imperceptible utterances. After about one month, John finally began speaking. Petitioner quickly learned that John had never seen a book, could not distinguish letters from

numbers, could not identify colors and could not count. He could not hold a pencil. He had never been in an early childhood program or day care. Nevertheless, John's potential for educational development was apparent. Although he had not had any formal education, John could sing and pick up lyrics very quickly. Early on, Petitioner and Roe noticed that John hoarded food by requesting additional servings at the start of dinnertime and later hiding the extra food in his room. John eventually grew out of this behavior, due in part to a tactic employed by Petitioner and Roe of showing John, in advance of mealtime, the more than sufficient amount of food on the stove prepared and available for the family.

James was a very happy baby and was content with anyone, even strangers. After approximately two months, James began to exhibit signs of attachment to his primary caregivers, Petitioner and Roe. John, however, took about two years to fully bond. At one time, John shunned hugs from Petitioner and Roe. However, in his own time, John developed bonding and today, initiates goodbye hugs each morning before going to school.

B. Petitioner and Roe

Petitioner and Roe met in 1999 and began living together in July 2000. Petitioner, who has a Bachelor in Psychology and Masters Degree in Public Health, has worked as a flight attendant for American Airlines for 17 years. Roe has worked for Amtrak for 10 years. On their second anniversary, the two acknowledged their commitment before friends and family by exchanging matching rings at an informal ceremony at their home. Since that time, they have considered themselves spouses. They support each other financially by pooling their money into joint checking accounts. Both Petitioner and Roe's families support their union. At some point, Petitioner and Roe decided to expand their family. After considering surrogacy and adopting abroad they decided to become foster parents. Since becoming foster parents, Petitioner and Roe

have fostered a total of nine children including John and James. When fostering, Petitioner says they treat their foster children just like a biological child. Petitioner describes Roe as nurturing and stable. Although both Petitioner and Roe parent the three children in their home, they made a strategic decision that only Petitioner should petition to adopt John and James, believing a two-parent gay adoption would be impossible. If Petitioner's petition to adopt is successful, Roe plans to initiate a second parent adoption at a later date. Nonetheless, Roe signed an affidavit committing to adopt the children alone should Petitioner die prior to the conclusion of the instant case.

C. The Household

On weekdays, the household wakes up at about 6:30 a.m. Petitioner usually prepares breakfast, permitting each child to assist with an assigned kitchen duty. Each morning, the family eats together without distraction from the television. As each child finishes his breakfast, he puts his dish in the sink and proceeds to the bathroom to brush his teeth and hair. Petitioner and Roe purchased a Ford minivan, which Petitioner jokes was not his dream car, however, to accommodate the family size, is the most feasible. Tom Roe, Jr. is dropped off at school first. Afterwards, Petitioner takes John and James to school, walking them into their classrooms and usually speaking to their respective teachers. In the afternoon, after Petitioner picks the boys up from school, they generally go to the park for tennis lessons. At the conclusion of their lessons, the family heads home for dinner. At mealtime, the family blesses the food together and takes turns sharing the highlights of their day. Phones are not answered and the television is off during dinner. After the children are excused from the table, the older children load the dishwasher.

After dinner, the children spend one hour doing their homework. Although James does not have homework, he spends time at the table pretending to do homework. John requires more

supervision and one-on-one interaction to complete his homework. If a child finishes his homework early, the remaining time is spent reading. After homework is completed, the children are allowed to watch television. At bedtime, the boys retreat to their separate beds.³ By morning, however, James seems to always find his way into John's bed.

The family attends a non-denominational Christian church and have as pets, a dog, rabbit and kitten. John and James refer to Petitioner and Roe as "papi" and "daddy" respectively. John and James have lived in the same neighborhood, attended the same school, day care and aftercare since their arrival in the Petitioner-Roe home. As a result, each child has created friendships from school and in the neighborhood. John and James are closely bonded to Tom Roe, Jr., and their extended family. The boys consider Petitioner and Roe's parents, brothers and sisters their grandparents, uncles and aunts. The extended family sends the boys gifts for their birthdays and the holidays. Roe's mother, who lives in Tampa, visits the family regularly.

III. PROFESSIONAL ASSESSMENTS

The Children presented Dr. David Brodzinsky, a Clinical and Developmental Psychologist from Oakland, California as an expert in child clinical psychology, developmental psychology with a specialization in adoption, foster care, attachment and the adjustment of children in adoption. Dr. Brodzinsky was retained to conduct an evaluation and assessment of the children's relationship and attachment to Petitioner, specifically, as the Petitioner, but also to Roe and Tom Roe, Jr., as part of the family unit. Dr. Brodzinsky's assessment entails compiling facts about the children's history, observing and interviewing to determine the existence and quality of the children's attachment to their caregivers. In forming an assessment, the doctor also analyzes the behaviors and tendencies of the children towards the caregivers when stressed, the verbal and non-verbal cues to determine whether the children view their foster parents as

³ As required in foster care placements.

individuals capable of offering comfort and advice and, whether the foster parents offer a secure base for the children. Dr. Brodzinsky evaluated the family for six hours over a two-day period in May 2007, at home, during play, individually, during familial interactions and at school.

According to Dr. Brodzinsky, at the time of the assessment, the children were, understandably, slightly more attached to Petitioner, as the primary caregiver who also took time off of work to help the children adjust immediately after the placement. However, the witness also noted that the children exhibited strong signs of attachment to Roe and Tom Roe, Jr., who they consider their “daddy” and older brother. The children showed healthy signs of social development, in that, they were appropriately friendly, but not overly friendly with the witness, who tried to act as a non-participating observer. During playtime, the children rode their bikes after Petitioner reviewed the rules of bicycle riding. During the children’s play, Petitioner maintained focus on their whereabouts and surroundings. The witness was also privy to appropriate levels of sibling conflict, which were quickly resolved.

The children’s teachers, coined in the field as “collateral informants” typically provide useful information into a child’s day-to-day life, cleanliness, and parental involvement. Here, during individual interviews with Dr. Brodzinsky, John and James teachers reported that Petitioner and Roe were very involved in the children’s educational development. Due to the lack of educational support prior to arrival at the Petitioner-Roe home, John struggled in school and had to repeat first grade, but was progressing.

With regard to the children’s understanding of their family dynamic, Dr. Brodzinsky reported that, obviously, James has no independent memory of his former family or caretakers. John has a limited memory of his former family and sometimes confused interactions with his mother and aunt. John, who has had no contact with his sisters in about two years, stated that he

misses them. While John did not understand the meaning of adoption at the time of the assessment, Tom Roe, Jr., comprehended the concept in an age appropriate manner.

Based on his assessment, Dr. Brodzinsky concluded that John and James would be emotionally devastated if removed from the Petitioner-Roe home. As Petitioner, Roe and Tom Roe, Jr., are the only family James knows and as John has not yet developed stability, a second separation would cause academic regression, separation anxiety, sleep problems, and trust issues. The witness also opined that it is in children's best interest to be adopted by Petitioner, as opposed to maintaining lesser forms of permanency through continued foster care, permanent guardianship or the like. According to Dr. Brodzinsky, children, at age appropriate levels, understand that foster parents and guardians are not a legal family. The doctor does not consider Petitioner and Roe's sexual orientation a factor in their parental abilities or the children's well-being. He concludes that: (1) Petitioner and Roe's quality of parenting is high and healthy; (2) the parent-child relationships are strong and healthy; (3) the resources and educational opportunities available to the children in the Petitioner-Roe home are beneficial; and (4) separation would cause emotional trauma to John, James and Tom Roe, Jr.

The Court also heard testimony from Ronald Gilbert, the children's Guardian Ad Litem since June 2005. Mr. Gilbert, who has served as Guardian Ad Litem to over 100 children, visits the Petitioner-Roe household monthly to observe the children and the family. Based on Mr. Gilbert's observations, the children are in excellent health, well behaved, performing well in school and bonded to Petitioner, Roe and Tom Roe, Jr. During his visits, the Guardian regularly sees the three children playing and hugging one another like brothers. Based on his interactions and observations of other foster parents, Mr. Gilbert believes Petitioner and Roe are model parents. In fact, he testified that in all of his 100 cases as a Guardian Ad Litem, the Petitioner

home is one of the most caring and nurturing placements he has encountered. He further opines that adoption is the preferred form of permanency over permanent guardianship because John and James deserve parents. According to the Guardian, the children would suffer mentally and physically if separated from Petitioner, Roe and Tom Roe, Jr. The Guardian Ad Litem's official recommendation is to allow the Petitioner to adopt the children and states it is in the manifest best interest of the children.

The Guardian Ad Litem Program presented the testimony of Yves Francois, Adoption Supervisor for the Center for Family and Child Enrichment. Mr. Francois was assigned to this case in December 2005. He testified as to his personal knowledge of the minor children and the Petitioner and his knowledge of the policies and procedures for adoption in Florida. Mr. Francois confirmed that no one else has applied to adopt the minor children, and there is an adoption hold placed on the minor children until a final determination is made on Petitioner's petition to adopt, as is customary. The witness explained that a "permanency plan" attempts to place the children in a stable home environment until the age of majority. By definition, permanency is achieved when a child is reunified with his/her parents, placed with a permanent guardian or family member or adopted. Mr. Francois stressed that, when adopted, a child gains parents and shares legal rights with those parents. The witness reports that when it became evident that John and James were in a termination of parental rights case, their permanency plan became, and remains, adoption.

In October 2006, Mr. Francois performed a home study in connection with Petitioner's petition for adoption. According to Mr. Francois, although all aspects of the home study were positive, CFCE could not recommend adoption only because of the statutory exclusion of homosexuals as adoptive parents. Lastly, Mr. Francois stated that if the children are not adopted

by Petitioner, rather than allowing the children to remain in foster care until they reach the age of majority, CFCE would recruit other prospective adoptive parents, which, due to the age of the children, may result in separation of the siblings.

IV. EXPERT TESTIMONY

A. Psychological

The parties tendered experts from all over the country to proffer testimony relating to the social, psychological, interpersonal, and physical effects of same-sex relationships on individuals, families, children, and to some extent, society as a whole. The Department argues that the homosexual adoption restriction serves the legitimate state interest of promoting the well-being of minor children, as well as broader, societal morality interests. To support their contention, one of the Department's two experts testified that the law should not include a blanket exclusion of homosexuals, rather a case by case judicial determination is more appropriate. The other expert witness generally testified that the law's restriction serves the best interests of children because when compared to heterosexual behaving individuals, homosexual behaving individuals experience: (1) a lifetime prevalence of significantly increased psychiatric disorders; (2) higher levels of alcohol and substance abuse; (3) higher levels of major depression; (4) higher levels of affective disorder; (5) four times higher levels of suicide attempts; and (6) substantially increased rates of relationship instability and breakup. Such factors, according to the Department, harm children of homosexual parents. Petitioner's expert witnesses countered these conclusions and suggested that: (1) homosexually behaving individuals are no more susceptible to mental health or psychological disorders than their heterosexual counterparts; (2) both heterosexual and homosexual parents can provide nurturing, safe, healthy environments for children; and (3) children of homosexual parents are no more at risk of maladjustment than their

counterparts with heterosexual parents.

Petitioner presented Dr. Letitia Peplau, Professor of Psychology at the University of California in Los Angeles, California, as an expert in psychology with a specialization in couple relationships, same-sex couple relationships and violence within relationships. Dr. Peplau testified as to the quality and durability of same-sex relationships. According to Dr. Peplau, the research in the field suggests that the relationships of lesbians and gay men are similar in stability, quality, satisfaction, shared experiences and conflict resolution, to that of heterosexual married and unmarried couples. She points out that close, caring relationships are important for the psychological well being of all people, including lesbians and gay men and emphasizes that homosexual couples seek long term relationships and permanency by purchasing homes, supporting friends and families in times of need, and celebrating holidays together, just like heterosexual couples. Dr. Peplau further testified the break-up rates of unmarried, co-habiting heterosexuals and that of gay and lesbian couples were fairly similar.⁴ According to Dr. Peplau, among all of the predictors of couple break-ups, including age, income, religion, education and race, sexual orientation is no more a significant predictor of break-up than the other demographic characteristics. Dr. Peplau opines that there is no basis for the assertion that gay people or gay couples have higher rates of domestic violence than heterosexual couples. In response to evidence presented of a number of studies reporting rates as low as 7% to as high as 60% or

⁴ Pepper Schwartz and Bill Bluestein (1970) reported the break-up rates as follows: unmarried cohabiting heterosexuals (14%), homosexual cohabiting men (13%), cohabiting lesbians (19%). Kimberly Balsum (2001) reported break-up rates as follows: married heterosexuals (2.7%), same sex couples in civil unions (3.8%), same-sex couples not in civil union (9.3%). Gunner Anderson (mid-1990s) studied break-up rates of couples in Norway and Sweden where same sex couples may register as partnerships and reported the break-up rates for Norwegian couples as follows: gay male registered partnerships (8%); lesbian registered partnerships (11%). The break-up rates for Swedish couples were as follows: gay male registered partnerships (14%); lesbian registered partnerships (20%) married heterosexuals (8%). Bluestein and Schwartz (1970) study based on length of relationship reported as follows: for 10+ year relationships, the break-up rates were: married heterosexuals (4%), gay men (4%), lesbians (6%); for 0-2 year relationships, the break-up rates were: married heterosexuals (4%), cohabiting heterosexuals (17%); gay men (16%); lesbians (22%).

more, Dr. Peplau describes the results as inconsistent and inconclusive. In her opinion, one reason for such differential rates is the inconsistent definition of “domestic violence” used in the studies and the lack of population-based, representative surveys of the homosexual population.

Dr. Peplau also opined that the presence of children typically promotes stability in relationships.⁵ As recently as 2004, the American Psychological Association, the nations leading association in the field, concluded that same sex couples: (1) want to have primary and committed relationships and are successful in doing so; (2) are no more dysfunctional or less satisfying than heterosexual relationships; (3) are able to form committed, stable enduring relationships; and (4) are affected by the same internal and external processes as heterosexual couples.⁶ She thus concludes that the presence of children in a home of homosexual parents add to the factors promoting relationship stability.

In analyzing the divorce rates of various demographic characteristics such as ethnicity, race, education, income, and religion, Dr. Peplau finds that sexual orientation is no more a predictor of divorce than other demographic characteristics.⁷ According to the research, an individual with a low level of education tends to earn less, thus increasing the chance of divorce. If the individual is also African-American, the chances of divorce again increase. Thus, Dr. Peplau concludes that the success of a marriage is affected by multiple characteristics, as

⁵ Larry Burdick’s longitudinal study reported the break-up rates of couples without children as follows: gay male (19%); heterosexual couples (18.7%); lesbians (23.8%). The break-up rate for married heterosexual couples with children was 3.2%. Dr. Peplau notes that the difference between heterosexuals and gay men without children is not statistically different. Therefore, the presence of children is an important factor.

⁶ American Psychological Association Resolution on Sexual Orientation, Parents and Children (July 2004).

⁷ According to studies by Bramlett and Mosier (2002) and R. Kelly Raley & Larry Bumpass, based on the following demographical characteristics, the 10-year divorce rates are: Blacks (47%), Hispanics (34%), Whites (32%), Asian (20%); when same race (31%), when different race (41%); when married as teenagers (43%); when married over 30 (20%); less than HS education (39%-42%), HS graduate (35%-36%), more than HS (29%-30%), college graduates (20%); family income less than \$25k (53%), up to \$50k (31%), more than \$50k (23%); some religion affiliation (32%), w/o religious affiliation(46%); from intact family (29%), divorced parents (43%); military service members having served in combat (62%).

opposed to one single factor. Therefore, according to the witness, the research taken as a whole, shows that any one demographic characteristic, such as sexual orientation taken alone, is not a strong predictor of break-up rates. In fact, as homosexually behaving individuals tend to be more highly educated and high income earners, sexual orientation is less correlated to break-up rates than race or income, for example.

Petitioner also presented Dr. Susan Cochran, a Professor of Epidemiology and Statistics at the University of California, Los Angeles as an expert in psychology and epidemiology with a specialization in health disparities among minority communities, including lesbians and gay men, and in the use of statistical analysis in social science research. Among other aspects, Dr. Cochran testified as to the effects of sexual orientation on mental health and the prevalence of psychiatric disorders. As a general premise, elevated occurrences of psychiatric disorders and rates of depression and suicidality are associated with demographic characteristics, such as race, gender, age, socioeconomic status and sexual orientation. In terms of the specific demographic characteristic of sexual orientation, the witness cited to several population-based studies comparing the mental health of gay and heterosexual individuals including the 1996 National Survey on Drug Abuse, the National Co-morbidity Survey (1990-1992), the National Health and Nutrition Examination Survey (1971-1975, 1976-1980, 1988-1994, 1999-2002, 2003-2004, 2005-2006), the National Examination Survey, the Midlife Survey of Adult Development (1995-1996), the Add Health Cohort study (1994-95, 1996, 2001-2002, 2007-2008) the California Quality of Life Survey (2001) and the National Latino and Asian-American Survey (May 2002 and November 2003). According to the witness, taken as a whole, the research shows that sexual orientation alone is not a proxy for psychiatric disorders, mental health conditions, substance abuse or smoking; members of every demographic group suffer from these conditions at rates not

significantly higher than for homosexuals.⁸ Therefore, based on the research, while the average rates of psychiatric conditions, substance abuse and smoking are generally slightly higher for homosexuals than heterosexuals, the rates of psychiatric conditions, substance abuse and smoking are also higher for American-Indians as compared to other races, the unemployed as compared to the employed and non-high school graduates as compared to high school graduates, for example. Poignantly, Dr. Cochran pointed out that if every demographic group with elevated rates of psychiatric disorders, substance abuse and smoking were excluded from adopting, the only group eligible to adopt under this rationale would be Asian American men.

With regard to life expectancy, the rates vary based on several demographic characteristics. For example, African Americans live five to six years less than whites; women live five years longer than men; educated white women live five years longer than uneducated white women; the financially privileged live four and a half years longer than their counterparts. The witness reports that there are no studies about the life expectancy of gay people because sexual orientation is not reported on death certificates. Based on her professional opinion, however, Dr. Cochran does not credit sexual orientation alone as a predictor of life expectancy.

⁸ According to state and federal data from the 2006 National Survey on Drug Use and Health, the 2006 NHSDA, Epidemiologic Catchment Area Survey (1980-1985), California Health Interview Survey (2001, 2003, 2005, 2007), the California Tobacco Survey (1990, 1992, 1993, 1996, 1999, 2002, 2005) and the Center for Disease Control, the average rates of various types of psychiatric disorders and substance abuse for various demographic groups are as follows: major depression: American Indians and Alaskan natives (12%), non-Hispanic whites (8%), Blacks (6%), Hispanics (5.5%), Asian-Americans (3%), women (9%), men (5%), ages 18-25 (9%), over 50 (5%), homosexual men (17%), heterosexual men (8%), lesbian/bisexual women (27%), heterosexual women (14%); substance abuse/dependency: American Indians and Alaskan natives (19%), non-Hispanic Whites (9%), Blacks (9%), Hispanics (10%), Asian-Americans (4%), women (6%), men (12%), ages 18-25 (21%), over 26 (7%), non-HS graduates (10%), college graduates (7%); smoking- non-HS graduates (36%), college graduates (14%), Native Americans (42%), Whites (31%), Blacks (29%), Hispanics (24%), Asian Americans (16%), unemployed (19.5%), employed (10%), men (36.4%), women (23%), bisexual men (28%), heterosexual men (19%), lesbians (23%), heterosexual women (13%); alcohol dependency: homosexual/bisexual men (9.2%), heterosexual men (6.5%), lesbian (9%), heterosexual women (2.7%) -- noting the difference between the gay and heterosexual men is not a statistically significant difference; drug dependency: homosexual/bisexual men (7.5%), heterosexual men (3%), lesbian (5%), heterosexual women (1.5%); suicide: Native Americans (15%), Whites (11.8%), Blacks (6%), Hispanics (6%), Asian Americans (6%); suicide attempts: Whites (3.3%), Blacks (2.7%), Hispanics (3.7%); anxiety: homosexual men (5.6%), heterosexual men (2.8%), lesbian/bisexual women (11%), heterosexual women (4.5%); lifetime history of suicide attempts: homosexuals (14%), heterosexuals (4.5%).

Petitioner's final witness in the area of psychology was Dr. Michael Lamb, Professor of Psychology at the University of Cambridge, London, England. Dr. Lamb spent 17 years as a senior research scientist at the National Institute of Child Health and Human Development (part of the National Institute of Health) before moving to England in 2004 to serve as the head of the Department of Psychology and head of the Faculty of Social Sciences at the University of Cambridge. One area of Dr. Lamb's 30 years of research focuses on the factors relating to children's development and adjustment. Dr. Lamb was qualified as an expert witness in psychology with a specialization in the development and adjustment of children, including children of gay and lesbian parents. Dr. Lamb stated that most families, today, are not traditional families. According to Dr. Lamb, there are three important factors that are predictors of healthy adjustment for children. One well recognized predictor of healthy adjustment is a child's relationship with his parents: a child is more likely to be well adjusted if he has a warm, harmonious relationship with committed, involved, sensitive parents. The second predictor is the relationship between the adults in the child's life. Children are more likely to be adjusted when the relationship between the parents is harmonious and positive. The third widely recognized predictor of adjustment is the resources available to a child. Children tend to adjust and better when they have adequate resources available and children who grow up in less well resourced homes are more likely to have issues with maladjustment. Providing additional insight into the development of the field in this area, Dr. Lamb points out that researchers once believed that traditional families provided the best environment for children. As the research developed, however, the notion was proven to be flawed, because the quality of the parenting itself is more important.

The witness testified that based on his 30 years of research and experience in the field, he

can say with certainty that children raised by homosexual parents do not suffer an increased risk of behavioral problems, psychological problems, academic development, gender identity, sexual identity, maladjustment, or interpersonal relationship development.⁹

Dr. Lamb's work is consistent with other studies of same sex parents indicating their children are not more likely to be maladjusted.¹⁰ As such, pursuant to the witness' testimony the assumption that children raised by gay parents are harmed is not a reliable finding. In fact, it is contrary to the consensus in the field. Although much of the research in this area compares children raised from birth by lesbian couples to children raised from birth by heterosexual couples, the witness believes the research would prove consistent if the samples included children raised by homosexual fathers. Explaining the literature to the contrary,¹¹ Dr. Lamb offers that such research is unreliable, not methodologically sound, unpublished or published in non-peer review publications, and over-emphasizes non-statistical differences, among other methodological flaws. Additionally, the witness states that longitudinal studies reveal the same results as cross-sectional studies. Also, as to the contention that research need be conducted of adoptive children raised by homosexual parents versus children raised by biological homosexual

⁹ As also supported by studies included in and performed by the Journal of Child Development, Child Psychology, Journal of Family Psychology, Journal of Child Psychology and Psychiatry; Professor Susan Golombok, Professor Shana Patterson, Professor Cum Ta Rey Chan; Trial transcript, Oct. 2, 2008, p. 57 l. 19 – p. 62 l. 21.

¹⁰ *Id.*

¹¹ R. Lerner and A.K. Nagai, No Basis: What the Studies Don't Tell Us About Same-Sex Parenting, Marriage Law Project (Jan. 2001) (reviewing 49 studies on same-sex parenting and finding recurring methodological flaws); W. Schumm, Re-examination of Evidence Concerning Child Development, reported in F. Tasker and S. Golombok's 1997 Growing Up In a Lesbian Family; K. Cameron & P. Cameron, Homosexual Parents, 31 *Adolescence* 757, 770-774 (1996) (P. Cameron was censured and ousted by the APA for misreporting results about homosexual parenting); J. Stacy & T. Biblarz, How does the Sexual Orientation of Parents Matter, 66 *Am Soc. Rev.* 159, 166 (2001) (although cited by Lofton as opposing homosexual parenting, Stacy and Biblarz concluded, "Because every relevant study to date shows the parental sexual orientation per say has no measurable effect on the quality of parent/child relationships, or on children's mental health and social adjustment, there is no evidentiary basis for considering parental sexual orientation in decisions about children's best interest"); Zatieiros Zaranticos, Children in Three Contexts, Family, Education, and Social Development (Zaranticos is not a psychologist. The article was not published in a peer reviewed journal, but an Australian magazine. According to critics, the study fails to prove maladjustment of children raised by homosexual parents because of the failure to account for the divorce or separation many of the children had recently experienced and was likely the cause for their maladjustment.)

parents, Dr. Lamb rejects the idea stating that the predictors in adoptive and biological gay parenting are not different. Moreover, although adoptive children have an additional factor to consider (their prior background), this does not relate to the sexual orientation of their caregiver.

Relating to sexual activity and/or orientation of children of homosexual parents one study¹² revealed that female children raised by lesbians were more sexually active than males raised by lesbians. Dr. Lamb interjects that such results reveal only that children raised by lesbians are less strictly tied to sexual roles and rigid applications of sex roles. Dr. Lamb emphasizes that there was no difference in the age the children raised by lesbians began engaging in sex versus those raised by heterosexuals. Moreover, according to the witness, there was no significant difference between the sexual orientation of children with lesbian parents and those with heterosexual parents.¹³ Although children raised by lesbian mothers expressed openness to considering same sex attraction,¹⁴ Dr. Lamb explains that children of lesbian mothers tended to believe their parent would be more tolerant of a same sex relationship. Dr. Lamb states the import of the research revealed by the study is not that gay parents rear gay children, but more a lesson in promoting tolerance.

With regard to social relationships and peer adjustments, Dr. Lamb reports that children raised by gay parents develop social relationships the same as those raised by heterosexual parents. The research shows that children of gay parents are not ostracized and do not experience discrimination any more than children of heterosexual parents.¹⁵ According to the witness, children have always and will continue to tease and bully their peers about their parent's

¹² Columbo study, Trial Transcript, Oct. 2, 2008 , p. 94, *l.* 12.

¹³ Golombok study, Trial Transcript, Oct. 2, 2008 , p. 95, *l.* 17

¹⁴ One-fourth of the children raised by lesbians were open to same sex relationships while none of the children raised by heterosexuals considered he option.

¹⁵ Golombok study, Trial Transcript, Oct. 2, 2008 , p. 104, *l.* 11

appearance, employment, ethnic background, parenting style, or sexual orientation. A child that is teased views one reason no less hurtful than another. Therefore, Dr. Lamb concludes that the exclusion of homosexuals from adoption does not shield a child from being teased by his/her peers.

Lastly, Dr. Lamb opined that the assumption that children need a mother and a father in order to be well adjusted is outdated and not supported by the research. According to the witness, there is no optimal gender combination of parents; neither men nor women have a greater ability to parent. Additionally, today, two-parent households are less attached to static roles than in the past. Moreover, there is a well established and generally accepted consensus in the field that children do not need a parent of each gender to adjust healthily. The witness opines that the exclusion of homosexuals as adoptive parents is not rationally related to child adjustment. Rather, the witness believes the exclusion hurts children by reducing the number of capable and appropriate parents available and willing to adopt.

To rebut Petitioner's testimony relating to the absence of negative psychological affects of homosexuality on individuals, relationships, parenting and ultimately the two children at issue here, the Department offered Dr. George Rekers, a Clinical Psychologist and Behavioral Scientist from Miami, Florida, as an expert in clinical psychology and behavioral science to include the stressors of homosexual adults. Dr. Rekers is also an ordained Baptist minister. The State of Florida has paid Dr. Rekers an advance retainer of \$60,900 for work performed on this case to date.¹⁶

Specifically, Dr. Rekers reported that in comparing several studies¹⁷ on the quality of life

¹⁶ Dr. Rekers also testified that he may bill the State for additional time.

¹⁷ Same Sex Sexuality and Quality of Life, Findings from the Netherlands Mental Health Survey and Incidence Study, published in the Archives of Sexual Behavior, Volume 32, Number 1; Prevalence of Mental Disorders,

with regard to mental health, emotions, physical health and vitality, homosexual adults have two to four times the odds of having a lifetime prevalence of major depression, affective disorders, anxiety disorders, and substance abuse.¹⁸ According to Dr. Rekers, homosexually behaving individuals also have two to four times the odds of having lifetime prevalence of major depression and affective disorders in general.¹⁹

Regarding relationship stability, Dr. Rekers proffered that homosexually behaving individuals have a substantially and significantly larger number of lifetime partners and maintain fewer relationships over a long period of time, partly due to the lack of recognizable legal unions and social support.²⁰ He also submits that homosexuals suffer from higher rates of distressing conditions,²¹ which may or may not constitute a disorder. He therefore suggests that since homosexual couples break-up more, children in these homes suffer repeated detachment due to the frequency of new partners. According to the witness, homosexuals are less able to provide a stable home for children than heterosexuals. Additionally, as foster children already have high

Psychological Distress and Mental Health Services Use Among Lesbian, Gay and Bisexuals in the United States by Gillman, Cochran and Colleagues (reporting that the odds ratio for thoughts of suicide of homosexuals is higher, 12 month prevalence of substance abuse disorder is higher for homosexuals. Of 2,844 subjects, 12 month prevalence of major depression for homosexual men was 41% versus 10% for heterosexual men; 12 month prevalence of two or more disorders was 2.88 times more for homosexuals than heterosexuals.)

¹⁸ King and the BMC Psychiatry Journal (2008), "Systematic Review of Mental Disorder, Suicide, Deliberate Self Harm in Lesbian, Gay and Homosexual People, study reported that homosexual men have 2.58 times higher risk of suicide; 2.3 times increased risk of deliberate self harm; 2.41 times increased risk of 12 month drug dependence. Among lesbians, 2.05 times higher depression, four times higher 12-month prevalence of alcohol dependence, 3.5 times higher risk of 12 month prevalence of drug dependence, and 3.42 times higher risk of 12 month prevalence of any drug use.

¹⁹ The psychiatric disorders discussed include major depression, bipolar disorder, post-traumatic stress disorder, alcohol abuse, alcohol dependence, substance abuse and substance dependence.

²⁰ According to Edward Laumann's study, regarding the number of break-ups and sexual partners study showed: heterosexual men (15.7), homosexual men (44.3), heterosexual women (4.9), homosexual women (18.7). However, it appears this study inquired of the subjects number of sexual partners as opposed to the number of relationships. The Social Organization of Sexuality – Sexual Practices In the United States, The University of Chicago Press, Chicago and London, 1994.

²¹ Including suicide, relationship breakups, multiple sex partners, substance abuse.

rates of psychological disorders, placement in a household with fewer risks is preferred. Furthermore, as children in homosexual homes are subject to more stressors than children in heterosexual homes, the doctor concludes that such conditions can lead to instability in the home and should be considered when contemplating adopting a child into a homosexual household.

During Dr. Rekers' testimony, attention was drawn to his authorship of a *St. Thomas Law Review*²² article entitled "An Empirically Supported Rational Basis for Prohibiting Adoption, Foster Parenting, and Contested Child Custody by Any Person in a Household that Includes a Homosexually-Behaving Member" wherein the doctor heavily cited to the conclusions of a colleague who is sharply criticized as distorting data and was censured and ousted²³ by the American Psychological Association for misreporting evidence regarding homosexual households. Although the American Psychological Association, has concluded that there is no difference between heterosexual and homosexual parenting, Dr. Rekers believes the Association's stance is political and not based on science. Dr. Rekers' much contested and hardly empirical article also cited to journals from authors who were neither psychotherapists nor social scientists.

There is no question that Dr. Rekers supports the continued ban on homosexual adoption and even the imposition of a ban on homosexual foster parenting based on the high rates of disorders, distressing conditions and relationship instability reported in the studies he considers telling. The witness testified that he does not support such a categorical exclusion of a demographic group based on one variable; rather, his opinion for the exclusion is based an overall sum of variables. Thus, according to the doctor, any demographic group with overall high variable risks poses a threat to an adoptive child and should be excluded. As applied to the

²² *St. Thomas Law Review*, 2005/2006, Volume 18, Issue 2, pages 325-424.

²³ Or voluntarily withdrew in lieu of ousting.

instant facts, the witness opines that Petitioner is in a high risk group; the majority of individuals sharing Petitioner's demographic characteristic of homosexuality suffer from a disorder or have the propensity to suffer from a disorder; therefore, even if Petitioner is studied to determine his individual risk factor, the prediction for his propensity to succumb to a lifetime prevalence of risk cannot be overcome. Based on Dr. Rekers' theory, as Native Americans have a high rate of alcohol abuse, substance abuse, domestic violence, depression, and a life time prevalence of these risks, Native Americans should also be considered a high risk group as prospective adoptive parents as well.²⁴

Furthermore, according to Dr. Rekers, if children are bonded to a homosexual foster parent, such a placement may continue because the foster care laws permit regular monitoring. However, adoption should not be an option because of the absence of monitoring and safeguards. Dr. Rekers astounded the Court when he testified that he favors removal of any child from a homosexual household, even after placement in that household for ten years, in favor of a heterosexual household. To this Court's further astonishment, the witness hypothesized that such a child would recover from the removal from his family of 10 years after one year in a heterosexual household. The Court finds this testimony to be contrary to science and decades of research in child development.

As to the studies finding that the well being of children raised by homosexual versus heterosexual parents is more similar than dissimilar than the studies he relies on suggest, Dr. Rekers intimates that such studies are replete with statistical errors and should not form public policy. Dr. Rekers, in his role as an ordained Baptist minister has written books entitled "The Christian in an Age of Sexual Eclipse" (1981),²⁵ "Growing Up Straight: What Every Family

²⁴ See n.8; Trial Transcript, October 3, 2008, p. 143 *l.* 14.

Should Know About Homosexuality” (1982),²⁶ and “Shaping Your Child’s Sexual Identity”

²⁵ Within which, Dr. Reker’s states, “Non-Christian psychologists often encourage their clients to do form their own values regarding sexual expression. In doing so, they mistakenly assume that they are providing the most appropriate and sensitive counsel. In reality they are tacitly creating an impression that the universe was constructed with no moral law inherent to the system, but God has spoken. God has given us explicit instruction as to what his moral laws are. The psychologist who recommends that a person simply define his own sexual values ends up not being an advocate of human freedom, instead he becomes a revolutionary, attempting to overthrow the moral laws of God. Instead of being helped, the client is therefore led down a fanciful path of alleged morality called, quote, liberation.” p. 14;

“An honest scholarly search for the truth about homosexuality should not stop with psychological or medical information alone. Wise professionals should also consider evidence for moral truth as well. The bible teaches that people are foolish if they deny God’s reality and live their lives as though he were not there.... What happens when psychologists and psychiatrists search for truth about homosexuality, but close the door to any possibility of information from the creator of the human race? What happens if scholars deliberately discard all moral evidence as irrelevant to their professional judgments? Roman’s describes the consequences in suppressing truth revealed by the creator.... Those verses indicate that the existence of God is evident within each person, so psychologists and psychiatrists who proceed as though he does not exist are deliberately suppressing truth. To search for truth about homosexuality in psychology and psychiatry, while ignoring God, will result in futile and foolish speculations.” p. 54-56;

Stating, “In my clinical training, as well as my experience as a university psychologist, I’ve been impressed by the devastating radical changes in sexual roles, which have occurred in America over the past 30 years. In the push and shove of these social changes, many kinds of individual problems have cropped up for men, women and children. Some unresponsive and insensitive husbands have failed to provide their problem masculine leadership in the home. Some women have allowed themselves to be sucked into the resulting vacuum, overstepping a more natural and supportive role in the home. This domestic upheaval has been labeled by many psychologists as the dominant wife syndrome. In other cases I’ve seen emotional or merely materialistic motives woe many mothers of preschool children out of their home and into the job market. This functional desertion has often caused serious emotional conflicts for their children.... Those who counsel people in distress have to be impressed by the clear correlation between the acceleration deterioration of the family unit, and the major changes that are taking place in our society’s conception of the male and female roles. Could it be that the wholesale American abandonment of the God ordained male and female roles has brought upon our families a destructive force that will ultimately disintegrate marriage and family, if not soon reversed. I believe that the family will self destruct in direct proportion to its retreat from the biblically defined male and female roles.” p. 12

²⁶ Including chapters entitled, “The Truth About Homosexuality” “The Trap of Homosexuality” “Liberation from Homosexuality” “The Search for Truth About Homosexuality.”

Within which Dr. Reker’s states, “wise professionals should seek God’s answer as well. When scholars disregard divine law, they deliberately suppress truth and result in foolish and futile speculations.” p. 54.

“As a psychologist who has counseled scores of homosexuals, I have observed the pain suffered by individual homosexuals who have been manipulated by leaders of the homosexual revolt. Alone the homosexual seizes the deviance of other types of homosexuals, and he can even feel the need to change himself. But the homosexual leaders use the manipulative techniques of classic revolutionary strategies to achieve their own diabolical objectives, to the detriment of the individual suffering the effects of sexual perversion.” p. 38.

“Homosexual activists seek to lure our children into a deceptive and destruction fantasy world that ignores the obvious physical, social and moral boundaries of sexual expression. Everything that the gay activists are working for stands diametrically opposed to everything concerned the parents stand for in seeking future family fulfillment for their children. Parents who are more aware of the tactics of homosexual activists will be better prepared to protect their own children, from the ploys of these enemies of normal sexual development.” p. 40

(1982).²⁷ Excerpts from those books are included in the footnotes below.

Dr. Rekers' testimony was far from a neutral and unbiased recitation of the relevant scientific evidence. Dr. Rekers' beliefs are motivated by his strong ideological and theological convictions that are not consistent with the science. Based on his testimony and demeanor at trial, the court can not consider his testimony to be credible nor worthy of forming the basis of public policy.

The Department also tendered Dr. Walter Schumm, Associate Professor of Family Studies, Kansas State University, as an expert in family child development, empirical and theoretical family studies and research methodology. Dr. Schumm also integrates his religious and ideological beliefs into his research. In an article he published in the *Journal of Psychology and Theology* he wrote, "With respect to the integration of faith and research, I have been trying to use statistics to highlight the truth of the Scripture." In another paper that he co-authored with Dr. Rekers concerning the authors' disagreement with homosexual practices, he wrote:

Within the limitations imposed by context, errors in translation and errors of individual interpretation, we prefer to accept the authority of the Bible as the best guide for sexual decision making, as well as for many other areas of life. We consider Scripture to be important, not because of tradition or institutional affiliation, but because after reasoned study, we make the assumption that they contain the wisdom of the Creator regarding the human condition and effective ways of relating to others interpersonally. In particular, we turn to the life of Jesus as a guide for our own value system.

Although Dr. Schumm is not a psychologist, a summary of his testimony is included in this section because he conducted a methodological analysis of the works of psychologists on

²⁷ Within which, Dr. Reker's states, "The gay liberationists have taken the deliberate ploy of pressing first for legislation to legalize the sexual behavior between two consenting adults. After they had succeeded in winning the emotional war of soothing the public's queasy feelings about homosexuality activity among adults, the next planned step of the gay liberationists is to press for an elimination of laws of age discrimination, (in the terminology of the rhetoric of revolt). This means that the Gay activists are now beginning to press for the rights of the children to engage in homosexual behavior with adults. This will be their battle to legalize pedophilia!" p. 89.

homosexual parenting. When reanalyzing studies on outcomes of children raised by gay parents, he found some differences in outcomes as a factor of parental sexual orientation where the original researchers reported no differences (the null hypothesis). He suggests that his re-analyses, mostly unpublished, should be accepted over the analyses of well respected researchers in peer reviewed journals. Dr. Schumm admitted that he applies statistical standards that depart from conventions in the field. In fact, Dr. Cochran and Dr. Lamb testified that Dr. Schumm's statistical re-analyses contained a number of fundamental errors. Dr. Schumm ultimately concluded that based on his re-analysis of the data, there are statistically significant differences between children of gay and lesbian parents as compared to children of heterosexual parents. Dr. Schumm understands that much of the scientific community disagrees with his conclusions and concedes to the possibility that some gay parents may be beneficial to some children. He does so despite his objection to allowing homosexuals in the military due to the ease with which they can have oral sex and his belief that, since homosexuals violate one social norm, they are likely to also violate military rules. Candidly, the witness does not agree with Dr. Rekers that homosexuals should be banned from adopting but rather states that gay parents can be good foster parents, and opines that the decision to permit homosexuals to adopt is best made by the judiciary on a case by case basis.

B. Medical

Dr. Margaret Fischl, a Professor of Medicine at the University of Miami School of Medicine, Director of the AIDS Clinical Research Unit and Co-Director of the Center for AIDS, was admitted as an expert in the diagnosis and treatment of human immune-deficiency virus (HIV) and other STDs. Dr. Fischl testified the majority of cases of HIV are transmitted by heterosexual transmission. However, homosexual and heterosexual sex, as well as drug use

account for the major means of transmission in the United States. Thus, Dr. Fischl affirms that HIV is clearly not only a gay disease. The doctor provided the most recent data from the Center for Disease Control; of current infections of HIV, approximately 50% occur among homosexual men, 35% occur among heterosexual men and women and the remainder occur among intravenous drug abusers. Further, CDC studies show that 25% of homosexual men are infected with the virus, while lesbian women have a low rate of transmission and are described as having no risk of transmission of HIV. Dr. Fischl reports that the rates of transmission for African-Americans is 20 times more than Whites. Moreover, for African American women, the risk is 50 to 60 percent more than that of white women. Overall, women generally contract HIV heterosexually.

Dr. Fischl suggests, as HIV is an STD transmitted sexually or by blood, the risk of household transmission is low to nonexistent. Furthermore, due to medical advancements in the detection and treatment of HIV, most HIV patients taking medication as prescribed now have a normal lifespan and will likely die of something other than AIDS. Dr. Fischl concludes that HIV patients receiving regular doses of AZT can live a healthy, normal life and feel well enough to work and parent effectively.

C. Sexual Disorders

Petitioner presented Dr. Frederick Berlin, an Associate Professor at John Hopkins University School of Medicine in Baltimore, Maryland as an expert in human sexuality, to include homosexuality, pedophilia, and child sex abuse. Dr. Berlin testified, among other aspects, that paraphilia is a sexual disorder defined by the Diagnostic and Statistical Manual of Psychiatric Disorders (DSM) and that homosexuality as a paraphilic disorder was removed from the DSM in 1973. In times past, homosexuality was regarded as the effect of a domineering

mother and a weak father. Today, Dr. Berlin reports that the leading professionals agree that homosexuality defines one's same sex attraction only. According to the witness, homosexuality was removed from the DSM because the evidence of its classification as a disorder did not justify the conclusion.

As to whether the sexual orientation of a parent influences the sexual orientation of a child, Dr. Berlin testified that sexual orientation of a child is not affected by one's environment. He reports the majority of homosexual children are not from homosexual parented households although homosexual children in homosexual households are more willing to consider, expose and/or express their homosexual feelings. Dr. Berlin strongly opposes Dr. Reker's suggestion²⁸ that children in male homosexual households will be drawn to participate in anal sex. Dr. Berlin explains that children in heterosexual households do not determine their sexual orientation based on fanciful ideas of the heterosexual bedroom activities of their parents. Dr. Berlin stated that if parents could influence the sexual orientation of their children, there would likely be fewer homosexuals today.

Dr. Berlin explained that pedophilia and its subtypes are mental disorders in the DSM, typified by adults sexually drawn to children. By definition, an adult male who is attracted to male children is not a homosexual. According to a study²⁹ performed testing the erectile movements of homosexual and heterosexual men when shown photographs of children in

²⁸ See n.21 for Dr. Rekers' St. Thomas Law Review article which states, "In homes with a homosexually behaving adult, children are more likely to experience the stress and associated harm of an ill-timed sex education that is not timed to match the psychosexual development needs of the child, but instead exposes the child to information about males engaging in oral sex, and inserting penis' into rectums, at formative ages, when those mental images can become strongly associated with sexual arousal patterns, predisposing the child to developing anxiety about sex, a confused sexual identity, or homosexual behavior. Knowledge of specific abnormal or deviant sexual practices is more safely introduced after the child has had the opportunity to develop a stable and secure gender identity and psychosexual identity." p. 377.

²⁹ Kurt Freund study (1973). Defined and repeated in 1984.

descending ages the results showed heterosexual men were no more attracted to girls than homosexual men were attracted to boys. The reverse appeared true in another study of adult men who were abusers of boys.³⁰ There, the data showed that such men were not also homosexuals and showed no attraction to adult men. Thus, the doctor reiterates that pedophilia and homosexuality are not analogous.

Dr. Berlin also clarifies that gay people are no more likely to abuse children, or be sexually attracted to children than heterosexual people. Dr. Berlin notes the author of the one study finding that homosexuals are at a higher risk of abusing children was censured by the APA because his conclusions were not justified by the data. He further testified as to the consensus that homosexuality and heterosexuality are not the consequence of a conscious decision a child makes and that an adult's sexual orientation does not normally change during his/her lifetime. According to the witness, environmental factors associated with a parent's sexual orientation will not likely result in an adopted child eventually self-identifying as homosexual.

Lastly, Dr. Berlin stated that if an individual is sexually abused as a child, there is no way to tell what type of adults that individual will be sexually attracted to. Accordingly, neither the American Academy of Adolescent and Child Psychiatry, the American Psychological Association nor Dr. Berlin, opine that there is a relationship between homosexuality and child sexual abuse.

D. Child Welfare Policy and Practice

Petitioner presented the expert testimony of Patricia Lager, a licensed clinical social worker and Professor of Social Work at Florida State University in Tallahassee, Florida. Professor Lager testified there are a number of characteristics which make up a good adoptive parent but not one kind of family is best for all children; there may be situations where a single

³⁰ Jenny, Carol et al, Are Children At Risk For Sexual Abuse By Homosexuals, Pediatrics, 1994, 94; 41-44.

parent, disabled parent, ethnic parent or homosexual parent may be appropriate for a particular child. She testified there is a consensus in the child welfare field that any such categorical exclusion is not in the best interest of children, particularly since Florida has a shortage of adoptive homes. The witness recommends the usage of an individualized screening to determine a prospective adoptive parent's strengths and parenting abilities without regard to any one demographic characteristic.³¹ She also testified that Florida's categorical exclusion of homosexuals would reduce the number of potential qualified applicants, however she did not know how many people in Florida had been denied the opportunity to adopt based on their homosexuality nor did she know how many more would petition to adopt if the exclusion of homosexually behaving persons was removed. The witness further opines that categorical exclusions of prospective adoptive parents results in multiple placements of children, causes children to suffer attachment disorder or age out of foster care.

Professor Lager testified the Child Welfare League of America and the National Association of Social Workers published position statements that homosexually behaving individuals should not be treated any differently than heterosexuals in terms of their ability to adopt. Professor Lager also testified that, in Florida, foster care is meant to be a temporary environment for a child. The next stage of permanency, a permanent guardianship, is more stable, but should not be the preferred option. The witness concludes, in the eyes of a child, true permanency is always through reunification or adoption.

DCF Quality Assurance Manager, Christine Thorne, interpreted Department regulations, operating procedures and practices regarding foster care including the eligibility requirements for foster parenting, placement of children in foster care with lesbians and gay men and the recruitment of lesbians and gays as foster parents. Thorne essentially concluded that there is no

³¹ Absent sexual abusers.

law, policy or procedure that permits any one dependent child to receive disparate treatment from another child. She further testified that it is not the Department's policy or procedure to treat children placed with homosexual caregivers differently from children placed with heterosexual caregivers. The witness also acknowledged that children with homosexual foster parents could not be adopted by their caregivers while children with heterosexual foster parents could. Regarding permanency, the witness established that the optimal permanency goal as established by the law and the Department's policies and procedures absent reunification is adoption. Lastly, Thorne confirmed that the court must consider the opinion of the Guardian when ruling on an adoption petition.

Portions of Ada Gonzalez's deposition were read into the record. Ms. Gonzalez is the Licensing Foster Care Specialist in District 11. Her testimony provided that it is the Department's policy to encourage foster parents to adopt children in their homes because of the established relationship and the need to maintain stability for the child. She stated that displacements from one home to another tend to have negative effects on children and are discouraged in order to prevent emotional and developmental harm. Ms. Gonzalez provided that it can be harmful for a child to switch families, schools and their social network. As to the Department's allowance and encouragement of homosexuals to become foster parents, Ms. Gonzalez testified that the Department advertises and recruits for foster parents at gay events and functions. The witness could not identify any harms to children from gay foster parents and identified the risk to the child from removal from a gay foster home to the home of a heterosexual family who is willing to adopt. Lastly, Ms. Gonzalez admitted the ban of homosexuals as adoptive parents interferes with the Department's ability to find qualified adoptive parents.

Portions of Gay Frizzell's deposition were also read into the record. Ms. Frizzell is the Chief of Child Welfare Services and Training in the Family Safety Program Office for the State of Florida. Ms. Frizzell pointed out that the Department's policies were "inconsistent" with regard to gay foster parents and gay adoptive applicants. Ms. Frizzell revealed that in order for a child in a gay foster home to receive the permanency provided by statute and aimed for by the Department, the child must first be uprooted from their current family, school, and neighborhood. The witness reasserted that adoption is preferred over guardianship because of the physical and emotional stability, legality, inheritance and familial relationship benefits afforded to adoptees. She also explained that adopted children perceive themselves differently than children in guardianship because adoptees feel a stronger sense of belonging and a legal connection to their parents that children in lesser forms of permanency can never truly feel.

V. STIPULATED FACTS

Petitioner, the Children through counsel and the Department agree as to the following undisputed facts:

Eligibility to adopt in Florida

1. State adoption law expressly permits unmarried adults to adopt children. Fla. Stat. §63.042(2)(b).
2. The State makes over a third of its adoptive placements with single adults. The percentage of adoptions of dependent children in Florida that were by single parents for the year 2006 was 34.47%. Respondent's Response to Petitioner's First Request for Production of Documents ("RFP Response") 19H.
3. Florida recognizes that single and married people can make equally good adoptive parents. Deposition of Kathleen Waters pursuant to Fla. R. Civ. P. 1.310(b)(6) ("Waters Dep."), at 70.
4. DCF and/or its agents recruit unmarried people to become adoptive parents. RFA Response 18; Waters Dep., at 70.
5. DCF and its agents will not approve an adoptive parent applicant who is not currently

deemed suitable to care for a child based on speculation about the applicant's improved future circumstances. RFA Response 12.

6. Florida does not exclude single adoptive parent applicants if they state an intent never to marry. Waters Dep., at 69.

7. The State and its designees accept applications to adopt from married couples and from single adults. Couples married less than two years must be given particularly careful evaluation. Fla. Admin. Code section 65C-16.005(3)(e).

8. The State recognizes that for certain children, single adoptive parents are preferred, even over available married couples. RFA Response 23.

9. No person eligible to adopt shall be prohibited from adopting solely because such person possesses a physical handicap, unless it is determined that such disability or handicap renders such person incapable of serving as an effective parent. Fla. Stat. §63.042(4).

10. Adoptive parent applicants with serious or chronic medical conditions that could predictably compromise or could compromise the ability to provide the physical, emotional, social and economic support necessary for a child to thrive are subject to review by the Adoption Review Committee. Fla. Admin. Code section 65C-16.005(9)(1).

11. Florida does not exclude someone from adopting solely because of the fact that he or she is HIV-positive. An individual who is HIV-positive but healthy and able to care for a child is not excluded if, after having a physical and a doctor stating the applicant is healthy and the child is not going to go through another loss.

12. The Department may not place a child with a person other than a parent if the criminal history records check reveals that the person has been convicted of any felony that falls within any of the following categories: (a) child abuse, abandonment, or neglect; (b) domestic violence; (c) child pornography or other felony in which a child was a victim of the offense; or (d) homicide, sexual battery, or other felony involving violence, other than felony assault or felony battery when an adult was the victim of the assault or battery. Fla. Stat. §39.0138(2). The Department may not place a child with a person other than a parent if the criminal history records check reveals that the person has, within the pervious 5 years, been convicted of a felony that falls within any of the following categories: (a) assault; (b) batter; or (c) a drug-related offense. Fla. Stat. §39.0138(3). Individuals with any such convictions are not barred from adopting children who are not placed by the Department and/or its agents. And individuals convicted of any other crimes not referenced in Fla. Stat. §39.0138(2) or (3) may be considered as adoptive parents even when the placement is made by DCF and/or its agents. Fla. Stat. §39.0138(3); Fla. Admin. Code r. 65C-16.007(4).

13. Applicants who have been convicted of any felony specified in section 39.0138(3) within the last five years cannot be considered for approval until five years after the violation was committed and then must be referred to the adoption review committee.

14. Applicants who have been convicted of any felony specified in section 39.0138(2) shall be carefully evaluated as to the extent of their habilitation. Fla. Stat. § 39.0138(2) and (3); Fla. Admin. Code r. 65C-16.007(4).
15. Adoption applicants who have previous verified findings of abuse, neglect or abandonment of a child are subject to a special review before they can be approved to adopt, but are not automatically disqualified from adopting. RFA Response 7.
16. Applicants who have experienced an adoption disruption or dissolution in the past are carefully evaluated but are not excluded from adoption on that basis alone. Fla. Admin. Code r. 65C-16.005(3)(d).
17. A social study which involves careful observation, screening and evaluation is made of the child and adoptive applicant prior to the placement of the child to select families who will be able to meet the physical, emotional, social, educational and financial needs of a child, while safeguarding the child from further loss and separation from primary caretakers. Fla. Admin. Code r. 65C-16.005(2).
18. Adoptive applicants in Florida seeking to adopt children who are in state custody are subjected to a home study, a reference check, a criminal records check, a child abuse registry check, and a medical screening. RFA Response 9; Fla. Admin. Code rr. 65C-16.005; 65C-16.007.
19. Before DCF or its agents approve an applicant seeking to adopt a child, that applicant is individually screened to ensure that he or she can provide a safe, healthy, stable, nurturing environment for a child. RFA Response 10.
20. Unmarried couples are screened for relationship stability in the same way married couples jointly applying to adopt are screened.
21. Anyone deemed by DCF or its agents, after an individualized evaluation, unable to provide a safe, healthy, stable, nurturing home for a child is not approved to adopt a child in Florida. RFA Response 11.
22. The percentage of adoptions of dependent children in Florida that were by the children's foster parents in 2006 was 34.74%. RFP Response 19I.
23. DCF is a member of the CWLA and looks to its policies for guidance in developing best practices in child welfare. RFA Response 14.

Florida's placement of children with lesbians and gay men

24. Lesbians and gay men are not prohibited by any state law, regulation or policy from serving as foster parents. RFA Response 1.
25. DCF and/or its agents have placed children in long-term foster care with individuals

known by DCF and/or its agents to be lesbians or gay men. RFA Response 2.

26. DCF and/or its agents have placed children in the permanent care of foster parents known by DCF and/or its agents to be lesbians or gay men. RFA Response 3.

27. Lesbians and gay men are not prohibited by any state law or regulation from being legal guardians of children in Florida. RFA Response 4.

28. DCF and/or its agents have placed children in the legal guardianship of individuals known by DCF and/or its agents to be lesbians or gay men, and ceased DCF supervision. RFA Response 5.

29. DCF and/or its agents have placed children in the permanent care of legal guardians known by DCF and/or its agents to be lesbians or gay men, and ceased DCF supervision. RFA Response 6.

30. There are no special considerations applied if the home study reveals that the foster parent is gay or lesbian. Deposition of Ada Gonzalez pursuant to Fla. R. Civ. P. 1.310(b)(6) (“Gonzalez Dep.”), at 63-64, 67.

31. DCF agrees that gay people and heterosexuals make equally good parents. Waters Dep., at 114.

32. The qualities that make a particular applicant the optimal match for a particular child could exist in a heterosexual or gay person. Waters Dep., at 88.

Florida’s need for more adoptive parents

33. Florida seeks to find adoptive parents who are able to meet the unique needs of each child who is eligible for adoption and provide a secure and stable permanent family home. Fla. Admin. Code rr. 65C-16.002, 004 and 005; Fla. Stat. Section 409.166(1).

34. Florida has set up several programs to increase the pool of potential adoptive parents. *See, e.g.*, Fla. Stats. §§ 409.166 (subsidies for adopting “special needs” children); 409.167 (statewide adoption exchange); 409.1755 (recruitment of adoptive parents for African American children); 409.401 (Interstate Compact on the Placement of Children to facilitate interstate adoption).

35. In 2006, there were 3,535 children in State custody and waiting to be adopted (RFP Response 19A) and as of March 20, 2007, 941 children were listed on the Adoption Exchange and had their pictures on the DCF’s recruitment website because more than 90 days had passed since termination of parental rights and no adoptive families were identified. RFP Response 19B; Waters Dep., at 30.

36. At any given point, there are about 900 to 1,000 children in Florida who need adoptive parents to be recruited for them. Waters Dep., at 29-30.

37. 165 children in Florida aged out of the system in 2006 without ever being adopted. RFP Response 19D.

38. The average length of stay for children in foster care in Florida before a finalized adoption was over 30 months (data for fiscal year 2005/2006). RFP Response 19C.

39. DCF agrees that the shortage of adoptive parents is a serious problem. Waters Dep., at 72.

40. DCF agrees that having a bigger pool of qualified adoptive parents would help DCF find families for medically involved children, teens, large sibling groups and children with mental health problems. Waters Dep., at 32.

Guardianship

41. Where reunification with birth family is not possible, adoption—not guardianship—is the optimal goal for the child. Waters Dep., at 27; Gonzalez Dep., at 92.

42. Adoption is preferred over guardianship because it's a cleaner legal resolution, it creates a forever relationship with the parents and stability. Deposition of Gay Frizzell pursuant to Fla. R. Civ. P. 1.310(b)(6) ("Frizzell Dep."), at 57. In the case of adoption, a child feels a sense of belonging, that a legal commitment has been made to him. Frizzell Dep., at 58.

43. When children in foster care are placed in permanent guardianships with non-relatives, they are not entitled to adoption maintenance subsidies or Medicaid, which they would be entitled to if adopted. Waters Dep., at 28-29.

John and James

44. John, who is 8 years old, and James, who is 4, had to be placed in DCF custody because their biological parents were not able to take care of them and extended family resources were already overburdened caring for the boys' other siblings.

45. John and James were placed by DCF and its agents in foster care with Petitioner and Tom in December, 2004.

46. DCF and/or its agents were aware that Petitioner and Tom were a same-sex couple when they licensed both men to be foster parents.

47. John and James are now free for adoption. A final judgment terminating their mother's parental rights was entered on July 28, 2006. James father's parental rights were terminated on April 5, 2006. John's father's parental rights were terminated on July 25, 2006.

48. In September, 2006, Petitioner submitted an application to adopt John and James with the Center for Family and Child Enrichment ("CFCE"), an agency under contract with DCF to handle foster and adoptive placements of children in State custody.

49. CFCE conducted a preliminary home study in October, 2006. CFCE's home study report included the results of criminal and child abuse registry checks and reference checks as well as an assessment of Petitioner and Tom's character, health, relationship, ability to care for children and home environment. CFCE'S home study report stated that although the caregiver meets suitability requirements, he lives an alternative lifestyle, which by Florida Statutes, precludes him from becoming an adoptive parent.

50. On January 2, 2007, DCF sent a letter to Petitioner informing him that his application was denied based on Fla. Stat. § 63.042(3).

51. Since their placement in December 2004 with Petitioner and Tom, DCF and/or its agents have deemed this placement to be in John and James best interests. RFA Response 25.

52. Petitioner and Tom are providing a safe, healthy, stable and nurturing home for John and James and meeting their physical, emotional, social and educational needs. RFA Response 26.

53. John and James are bonded to Petitioner and Tom. RFA Response 27.

54. But for Section 64.042(3), Fla. Stats., DCF would have approved Petitioner's application to adopt John and James. RFA Response 30.

55. Ron Gilbert, the Guardian ad Litem for John and James, has stated his view that adoption by Petitioner is in the boys' best interest.

56. One case worker supervising the family wrote in his review of Petitioner and Tom: "Petitioner and Mr. Roe have been model foster parents throughout the duration of the dependency case involving this child. There should be more foster parents of this quality and caliber. If there were more foster parents like these foster parents, the system would work more smoothly!" Bates Nos. 2655-59.

VI. SUMMARY OF FINDINGS OF FACT

Based on the evidence presented from experts from all over this country and abroad, it is clear that sexual orientation is not a predictor of a person's ability to parent. Sexual orientation no more leads to psychiatric disorders, alcohol and substance abuse, relationship instability, a lower life expectancy or sexual disorders than race, gender, socioeconomic class or any other demographic characteristic. Qualities indicative of good parenting include attentiveness, involvement in a child's educational development, the ability to sooth, offer comfort, advice and a secure base for a child, the provision of resources and maintaining a warm, harmonious

environment. The most important factor in ensuring a well adjusted child is the quality of parenting.

Similarly, a child in need of love, safety and stability does not first consider the sexual orientation of his parent. More importantly, sexual orientation, solely, should not interfere with a child's right to enjoy the accoutrements of a legal family. John and James, due to no fault of their own, were removed from an environment perilous to their physical, emotional and educational well being. Their biological parents relinquished them to the State, which in turn placed them into an environment that allowed them, eventually, to heal, and now flourish.

The quality and breadth of research available, as well as the results of the studies performed about gay parenting and children of gay parents, is robust and has provided the basis for a consensus in the field. Many well renowned, regarded and respected professionals have reduced methodologically sound longitudinal and cross-sectional studies into hundreds of reports. Some of the longitudinal studies have tracked children for six, ten and fourteen years. The starting ages of the children in the longitudinal studies has varied from birth, six to ten years old and followed them throughout childhood, adolescence and into adulthood. The studies and reports are published in many well respected peer reviewed journals including the Journal of Child Development, the Journal of Family Psychology, the Journal of Child Psychology, and the Journal of Child Psychiatry. Each of the studies and hundreds of reports also withstood the rigorous peer review process and were tested statistically, rationally and methodologically by seasoned professionals prior to publication.

In addition to the volume, the body of research is broad; comparing children raised by lesbian couples to children raised by married heterosexual couples; children raised by lesbian parents from birth to children raised by heterosexual married couples from birth; children raised

by single homosexuals to children raised by single heterosexuals; and children adopted by homosexual parents to those raised by homosexual biological parents, to name a few. These reports and studies find that there are no differences in the parenting of homosexuals or the adjustment of their children. These conclusions have been accepted, adopted and ratified by the American Psychological Association, the American Psychiatry Association, the American Pediatric Association, the American Academy of Pediatrics, the Child Welfare League of America and the National Association of Social Workers. As a result, based on the robust nature of the evidence available in the field, this Court is satisfied that the issue is so far beyond dispute that it would be irrational to hold otherwise; the best interests of children are not preserved by prohibiting homosexual adoption.

The Guardian Ad Litem, the adoption agency and the assessing professionals agree that Petitioner and his domestic partner's ability to parent is excellent. The quality of parenting, the level of bonding and attachment and the thriving relationship of the children with Petitioner, Roe and Tom Junior is uncontroverted by all parties to this litigation. This Court has presided over John and James case since its inception. This Court has presided over 58 hearings in their case and has had the opportunity to observe the children, Petitioner, and the growing relationship between them. It is clear to this Court that Petitioner is an exceptional parent to John and James who have healed in his care and are now thriving. Accordingly, Petitioner, John and James should be permitted to permanently and legally share the emotional, psychological, and familial bonds of parentage. Nevertheless, based on the law of this state, only a finding that the statute is unconstitutional will permit this Court to grant the petition.

VI. CONCLUSIONS OF LAW

Originally enacted in 1977, Florida Statute §63.042(3)(2008), provides, “No person eligible to adopt under this statute may adopt if that person is a homosexual.” Since that time, the statute has survived several challenges³² and has not been repealed. Recently, a Final Judgment of Adoption by a Circuit Court Judge in Monroe County³³ concluded the statute was an unconstitutional special law, an unconstitutional bill of attainder, and in violation of the separation of powers doctrine and permitted the adoption of a child by his homosexual former foster parent/permanent guardian. However, as neither the Department nor the Attorney General opposed the petition, that decision is not binding on any other court. Nevertheless, it is mentioned as of significance, clearly, to the family involved, but also to sister circuits. It should also be noted for contextual purposes that Florida is the only remaining state to expressly ban all gay adoptions without exception.

Here, Petitioner attacks the constitutionality of the categorical exclusion of homosexuals as eligible adoptive parents on equal protection and substantive due process grounds. The Guardian Ad Litem, on behalf of the Children also asserts equal protection, substantive due process and separation of powers claims as to the constitutionality of the statute. This Court finds merit in the Petitioner and the Children’s equal protection claim and further finds that the statute infringes on the Children’s right to permanency pursuant to the Adoption and Safe Families Act of 1997, adopted in Chapter 39 of the Florida Statutes.

A. Child’s Right to Permanency

Chapter 39 of the Florida Statutes requires the State to provide all dependent children with a stable and permanent home. The aim is to ensure that every child in foster care is placed

³² *Seebol v. Farie*, 16 Fla. L. Weekly C52 (Fla. Cir. Ct. 1991); *Amer v. Johnson*, 4 Fla. L. Weekly Supp., 854b (Fla. Cir. Ct. 1997); *D.H.R.S. v. Cox*, 627 So. 2d 1210 (Fla. 2d DCA 1993).

³³ In the Matter of the Adoption of John Doe, Case No. Redacted (Fla. 16th Cir. Ct. Aug. 29, 2008).

in a permanent home as soon as possible. Fla. Stat. §§39.001(1)(h); 39.621(6). The law also provides that adoption is the preferred permanency option for children who cannot be returned to their biological families. Fla. Stat. §39.621(6). Furthermore, the federal Adoption and Safe Families Act of 1997 (“ASFA”) (P.L. 105-89), 42 U.S.C. § 671, sets strict time limits for states to make certain children achieve permanency to prevent them from lingering in foster care.

Florida’s statutory framework is explicit that dependent children have the right to permanency and stability in adoptive placements. Fla. Stat. §§39.621; 39.001(1)(h). The law is also explicit that there is a compelling state interest in providing such permanent, adoptive placement as rapidly as possible. *Id.* Florida’s dependency and adoption laws thereby embody the substance of state and federal decisions that declare a child’s constitutional right to a true home, and in the case of a foster child, to a permanent adoptive home. “Constitutional rights do not mature and come into being magically only when one attains the state-defined age of maturity. Minors, as well as adults, are protected by the Constitution and possess constitutional rights.” *Planned Parenthood of Cent. Mo. v. Danforth*, 428 U.S. 52, 74 (1976); *In re T.W.*, 551 So. 2d 1186, 1193 (Fla. 1989) (approving *Danforth* as a principle of Florida constitutional law).

The legislature has recognized that permanency in an adoptive home is a foster child’s right, and that the state has a compelling interest in achieving that result in the most expeditious way. Accordingly, when it exercises its *parens patriae* authority to remove a child, the State’s actions must be in accordance with that child’s best interest in achieving a permanent adoptive home. Laws that would interfere with a child’s fundamental right to be free from unnecessary restraint, rather than aid the State’s interest in achieving adoptive permanency for the child, are subject to enforcement as impinging on the child’s rights. *See State v. Robinson*, 873 So. 2d 1205, 1214 (Fla. 2004) (laws that burden fundamental rights protected by the substantive due

process clause are subject to strict scrutiny). Under Florida law, a child's rights are co-extensive with an adult's rights, unless there is a specific reason to protect the child that requires a limitation on the child's rights. *In re T.W.*, 551 So. 2d at 1193. A law such as the blanket ban on adoptions by homosexuals infringes on the foster child's right to be free from undue restraint and to be expeditiously placed in an adoptive home that serves the child's best permanency interests. Indeed, a law that subverts judicial process and imposes on the court the burden of taking action harmful to the child should be immediately suspect because the injury it imposes contradicts the legislative purpose and constitutional basis of the child's having been taken into custody by the State in the first place. It has been specifically recognized that when the State takes a child into foster care it is a restraint on that child's liberty. *Taylor by and through Walker v. Ledbetter*, 818 F.2d 791, 796 (11th Cir. 1987). Florida's Supreme Court recognizes that the actions of the State in placing a foster child in residential treatment must be safeguarded by reference to the Fourteenth Amendment and the Florida Constitution's requirement that "[n]o person shall be deprived of life, liberty or property without due process of law." Art. I, §9, Fla. Const. *M.W. v. Davis*, 756 So. 2d 90, 97 (Fla. 2000). The exclusion of gay people from adopting should not survive this impairment of foster children's rights. *In re T.W.*, 551 So. 2d at 1193.

The Florida Supreme Court recently reestablished the child's right to permanency doctrine and confirmed that adoption is the highest and preferred form of permanency. In *G.S. v. T.B.*, 985 So. 2d 978 (Fla. 2008), the court affirmed the recognition of the State's compelling interest in "providing *stable* and *permanent* homes for adoptive children...and to *enforce the child's statutory right to permanence and stability in adoptive placements...*" *Id.* at 982 (*emphasis added*). In *G.S.*, the court considered whether it may deny a petition for adoption in preference for a lesser form of permanency in order to permit continued visitation by family

members. The Florida Supreme Court, firmly guiding its decision by the legislative intent with regard to adoptions, reminds trial courts that the State has a “compelling interest *in providing stable and permanent homes for adoptive children* in a prompt manner....” Fla. Stat. §63.022(1)(a). Further citing to subsections (1)(c) and (3) of Fla. Stat. §63.022, the Florida Supreme Court noted that the legislature took an affirmative stance regarding its intent; “[a]doptive children have the *right to permanence and stability* in adoptive placement” which provide “a permanent family life, and, whenever appropriate, to maintain sibling groups.” Further solidifying the focus in of adoption petitions, the *G.B.* court stated,

The issue is not whether the children should or should not be adopted or should live with the petitioners in some other form of custody such as guardianship. That decision has been made by the Legislature in favor of adoption over guardianship when adoption is available and serves the children's best interests.

[T]he petition for adoption should be determined on the basis of the fitness of a petitioner who is petitioning to adopt the child and whether the adoptive home that would be provided for the child by that petitioner is suitable for the child so that the child can grow up in a stable, permanent, and loving environment. It is within those criteria that the determination as to the best interests of the child is to be made with regard to an adoption petition. *Id.* at 983.

There, as here, it was undisputed that the petitioners would provide the children with a permanent and stable home, which is the goal of the statutory scheme. Moreover, Chapter 63, as a whole, makes clear that adoption is the highest and preferred form of permanency. When a child cannot be reunified with his parents, either due to death or termination of parental rights, there is no substitute for adoption. *Id.* at 984. As such, in a case such as here where Petitioner is qualified and meets all the suitability requirements for an adoptive parent, all the parties stipulate that Petitioner and his partner provide a safe, healthy, stable and nurturing home for John and James meeting their physical, emotional, social and educational needs, and that placement is in

the children's best interest, the *G.B.* court advises this Court to look no further.

The California Supreme Court also recognized that foster children have fundamental interests of their own that are subject to constitutional protection. *In re Jasmon O. v. Gavin O.*, 878 P. 2d 1297, 1307 (Cal. 1994). “Children, too, have fundamental rights—including the fundamental right to be protected from neglect and to ‘have a placement that is stable [and] permanent.’” *Id.* (internal citations omitted). “Children are not simply chattels belonging to the parent, but have fundamental interests of their own that may diverge from the interests of the parent.” *Id.* (internal citations omitted). “[A]fter a child has spent a substantial period in foster care and attempts at reunification have proved fruitless, the child's interest in stability outweighs the parent's interest in asserting the right to the custody and companionship of the child.” *Id.* (internal citations omitted). Each of these statements from the California Supreme Court rings true, unsurprisingly so because each of these rights are familiar to Florida's statutory and constitutional framework for the protection of foster children's rights. The declared foster child's right to an adoptive home when the child is available for adoption is a fundamental right.

So too, a federal court has recognized that state wards are entitled to liberty from confinement in foster care. In *E.C. v. Sherman*, 2006 WL 1307641 (W.D. Mo. 2006), the court determined that a state funding classification infringed “on the fundamental right of foster children—their liberty interest in avoiding unnecessary government confinement—and cannot survive strict scrutiny review.” This case appropriately relies on United States Supreme Court precedent to the effect that the right to freedom from bodily restraint is a core liberty preserved by the Due Process Clause and any government action impairing that interest must be narrowly tailored to achieve a compelling state purpose. *E.C. v. Sherman*, 2006 WL 1307641 (quoting *Youngberg v. Romeo*, 457 U.S. 307, 316 (1982)) (“Liberty from bodily restraint always has been

recognized as the core of the liberty protected from arbitrary governmental action.”). *See also Addington v. Texas*, 441 U.S. 418, 419 (1979) (civil commitment of child is subject to clear and convincing evidence standard of proof to satisfy Due Process Clause). The very premise of Florida’s dependency law following termination of parental rights must be consistent with the *parens patriae* responsibility of the state to achieve adoption for foster children unless their best interests are demonstrably shown to be otherwise. *In re Camm*, 294 So. 2d 318, 320 (Fla. 1974).

It is evident that public policy favors permanent family life rather than a mere indefinite length of protective custody. *See Hamilton v. Rose*, 99 So. 2d 234 (Fla. 1957). Even the *Lofton* court agreed, “Under Florida law, foster care is designed to be a short-term arrangement while the state attempts to find a permanent adoptive home.” *Lofton*, 358 F. 3d at 814 (*quoting Drummond v. Fulton County Dep’t of Family and Children’s Servs.*, 563 F. 2d 1200, 1207 (5th Cir. 1977)). According to the most recent figures provided at trial, 3,535 children in Florida are eligible for adoption. As such, the homosexual exclusion is diametrically contrary to the permanency goal. Children placed in the care of homosexual foster care givers are effectively denied the primary permanency option available to other children whose parental rights have been terminated and placed in homes with heterosexual caregivers. This primary permanency option becomes a legal fiction to children placed with gay foster parents without reference to their best interests despite the law’s insistence that the State “ensure that permanent placement with the . . . adoptive family is achieved as soon as possible for every child in foster care....” Fla. Stat. § 39.001(1)(h).

Here, Fla. Stat. §63.042(3) violates the Children’s rights by burdening liberty interests by unduly restraining them in State custody on one hand and simultaneously operating to deny them a permanent adoptive placement that is in their best interests on the other. This Court cannot

permit such a double-edged sword to continue to lie dormant in our state law, to the peril of children like John and James, without review. The challenged statute, in precluding otherwise qualified homosexuals from adopting available children, does not promote the interests of children and in effect, causes harm to the children it is meant to protect. Both the state and federal governments recognize the critical nature of adoption to the well-being of children who cannot be raised by their biological parents. There is no question, the blanket exclusion of gay applicants defeats Florida's goal of providing dependent children a permanent family through adoption. The exclusion causes some children to be deprived of a permanent placement with a family that is best suited to meet their needs. As it relates to the case at bar, John and James were placed into the foster care placement of Petitioner by the State. The record clearly reflects that it is in their best interests to remain in this placement permanently and to be adopted by Petitioner. However, the statutory exclusion deprives John and James the ability to be adopted by their caregivers, to whom they are strongly bonded. Failure of the State to effectuate a permanent placement for John and James with applicants willing and qualified to assume the task creates the risk of severing the Children's healthy attachments and causing profound long-term negative consequences to their development or relegating them to a childhood and adolescence without a permanent home in foster care.

It is clear that the statutory exclusion of homosexuals as prospective adoptive parents deters permanent placements for children in the care of gay foster parents. Alternative forms of permanency, such as guardianship, deprive children of the significant material benefits appurtenant to adoption including inheritance rights. Such alternate forms of permanency also do not provide the significant psychological benefits afforded by adoption including sharing a common surname or enjoying the sense of belonging to a family adoption provides. (Stipulated

Facts, 42, 43.) In addition to the foregoing, the exclusion exacerbates the shortage of adoptive families (Stipulated Facts, 34-39), leaving more children, especially dependent children, without a legal family at all.

B. Equal Protection

Article I, § 2 of the Florida Constitution states, in pertinent part, “All natural persons, female and male alike, are equal before the law....” Petitioner and the Children argue that the statute violates their right to equal protection under the law because it singles out homosexuals and children raised by homosexual caregivers for unequal treatment without serving a rational basis. Similarly, the Children posit they are not offered equal protection because one class of children placed by the state with heterosexual caregivers have the potential to be adopted by their caregivers, while other children who are also adoptable, but placed by the state with lesbians and gay men cannot be adopted by their caregivers.

The equal protection argument of the Petitioner has been considered by other courts. In *D.H.R.S. v. Cox*, 627 So. 2d 1210 (Fla. 2d DCA 1993), two gay petitioners sought to adopt a child. Per Fla. Stat. §63.042(3), the application was denied. The men filed a state action to declare the statute unconstitutional on right of privacy, substantive due process, and equal protection grounds. Relying solely on copies of various law review articles, reports, editorials, and discussions appearing in magazines and journals submitted by the parties, the trial court granted summary judgment in favor of the petitioners as to the three constitutional arguments. On appeal, the Second District Court of Appeal overruled the trial court’s findings holding there was virtually no evidence in the record to support a constitutional attack. The Florida Supreme Court agreed that the record below lacked factual evidence to determine whether the statute

could sustain an attack as to its constitutional validity on equal protection grounds³⁴ and remanded the matter to the trial court for further fact-finding. The petitioners, however, did not pursue the case.

With regard to the evidence presented in *Cox*, the lack of “major scientific articles,” the credentials and expertise of the authors, the quality and objectivity of the publishing journal, and the only “glimmers of answers” provided for by the available research caused pause for the reviewing court. *Id.* at 1213. The court further provided, “It may be that the legislature should revisit this issue in light of the research that has taken place in the last fifteen years, but we cannot say that the *limited research reflected in this record* compels the judiciary to override the legislature's reasoning.” *Id.* at 1220 (*emphasis added*). The research reflected in the record in this case is far from limited and compels a different result.

Section 63.042(3) was also challenged at the federal level in *Lofton v. Secretary of Dept. of Children and Family Svcs.*, 358 F. 3d 804 (11th Cir. 2004). There, homosexual foster parents attacked the constitutionality of the statute on various right to privacy theories and equal protection claims.³⁵ The *Lofton* court, nearly five years ago, acknowledged the question to be determined was not whether the research and experts “support” the legislative prohibition, “but whether that evidence is so well established and so far beyond dispute that it would be irrational for the Florida legislature to believe that the interest of its children are best served by not permitting homosexual adoption.” *Id.* at 825. At that time, the *Lofton* court also reasoned,

Openly homosexual households represent a very recent phenomenon, and sufficient time has not yet passed to permit any scientific study of how children raised in those households fare as adults. Scientific attempts to study homosexual parenting in general are still in their nascent stages and so far have yielded inconclusive and conflicting results. Thus, it is hardly surprising

³⁴ The court upheld the District Court’s findings as to the substantive due process and vagueness grounds.

³⁵ Under the Equal Protection Clause of the Fourteenth Amendment of the U.S. Constitution.

that the question of the effects of homosexual parenting on childhood development is one on which even experts of good faith reasonably disagree. *Given this state of affairs*, it is not irrational for the Florida legislature to credit one side of the debate over the other. *Id.* at 826 (*emphasis added*).

As to the respective equal protection arguments, the failure to present any evidence in *Cox* 15 years ago and the weight of the evidence presented in *Lofton* nearly five year ago are both cited as the grounds for the courts' inability to find the statute unconstitutional as violative of the equal protection of the U.S. and Florida Constitutions. However, today, based on the developments in the fields of social science, psychology, human sexuality, social work and medicine, the existence of additional studies, the re-analysis and peer review of prior studies, the endorsements by the major psychological, psychiatry, child welfare and social work associations, and the now, consensus based on widely accepted results of respected studies by qualified experts, the issue of whether Fla. Stat. §63.042(3) violates the equal protection of homosexuals and children adoptable by homosexuals, is again ripe for consideration.

1. Rational Basis Review

This matter does not involve a fundamental right or a suspect class and is thus reviewed under the rational basis test.³⁶ *Lofton v. Sec., Dep't of Children and Families*, 358 F. 3d 804, 818 (11th Cir. 2004) (“A constitutional equal protection challenge to a statute that does not involve a fundamental right or suspect classification is evaluated by the rational relationship test.”).

³⁶ In *People v. Garcia*, 77 P. 2d 1269 (Cal. 4th Ct. App. 2000), the California Supreme Court held that homosexuals comprise a suspect class deserving of strict scrutiny analysis in the equal protection context. In reaching its conclusion the *Garcia* court found in order to establish a case of impermissible exclusion for equal protection purposes, the party must show that he was a member of a “cognizable group” and that exclusion of members of that group was systematic. *citing Batson v. Kentucky* (1986) 476 U.S. 79, 96 (1986). The court defined a cognizable group as “one that is a recognizable, distinct class, singled out for different treatment under the laws, as written or as applied.” quoting *Castaneda v. Partida*, 430 U.S. 482, 494 (1977). The *Garcia* court further determined that lesbians and gay men qualify under this standard and “share a history of persecution comparable to that of Blacks and women. While there is room to argue about degree, based upon their number and the relative indiscernibility of their membership in the group, it is just that: an argument about degree. It is a matter of quantity, not quality.” *Id.* at 1276. This Court finds the foregoing persuasive, but ultimately that based on Florida precedent, the statute in the case at bar fails qualification under the strict scrutiny test.

Additionally, Petitioner, as the challenger of the constitutionality of a statute, has the heavy burden to prove the statute unconstitutional. *Chicago Title Ins. Co. v. Butler*, 770 So. 2d 1210, 1214 (Fla. 2000); *Lasky v. State Farm Insurance Co.*, 296 So. 2d 9, 15 (Fla. 1974). States are not required to convince the courts of the correctness of their legislative judgments. Rather, those challenging the legislative judgment must convince the court that the legislative facts on which the classification is apparently based could not reasonably be conceived to be true by the governmental decision maker. *See Florida Hometown Democracy, Inc., v. Cobb*, 953 So. 2d 666, 676 (Fla. 1st DCA 2007), *citing Minnesota v. Clover Leaf Creamery Co.*, 449 U.S. 456 (1981). Under rational basis scrutiny, §63.042(3) must be upheld if there is any reasonably conceivable set of facts that could provide a rational basis for the classification. *FCC v. Beach Communications*, 508 U.S. 307, 313 (1993). If any doubt exists as to the validity of the law, it must be resolved in favor of constitutionality when reasonably possible. *Dep't of Law Enforcement v. Real Prop.*, 588 So. 2d 957, 961 (Fla. 1991); *State v. Yocum*, 186 So. 448, 451 (Fla. 1939). Therefore, Petitioner and the Children must show that the statute discriminates against homosexuals and children without a rational basis for the discrimination. *Id.* at 676, *citing McElrath v. Burley*, 707 So. 2d 836, 839 (Fla. 1st DCA 1998).

2. Florida's Rational Basis

While the Court agrees the burden is on Petitioner, a presentation of the State's legitimate governmental interest provides a helpful outline for a discussion of Petitioner's arguments. First, the Department argues that the homosexual adoption restriction serves the legitimate state interests of promoting the well-being of minor children. According to the Department, the law's restriction serves the best interests of children because when compared to heterosexual behaving individuals, homosexual behaving individuals experience higher levels of stressors

disadvantageous to children. Second, the State also aims to protect the best interest of children by placing them in an adoptive home which minimizes social stigmatization. A third basis for the State's ban on homosexual adoption is its protection of societal moral interests of the child.

i. **Promoting the well-being of children**

The Department argues Fla. Stat. §63.042(3) is rationally related to Florida's interest by protecting children from the undesirable realities of the homosexual lifestyle. However, as thoroughly summarized in the Findings of Fact section of this Final Judgment, the foregoing is, frankly, false.³⁷

Obviously, in order to be considered rationally related to a governmental interest, the distinctions between individuals may not be based on unsubstantiated assumptions. *U. S. Dept. of Agriculture v. Moreno*, 413 U.S. 528, 535 (1973). Based on the statistics, there are no set of facts for which such a stated interest can be reasonably conceived of to justify the legislation. *Panama City Med. Diagnostic Lt. v. Williams*, 13 F. 3d 1541, 1545 (11th Cir. 1994). Fortunate for the Department, the government has no obligation to produce evidence to sustain the rationality of the statutory classification. *Heller v. Doe*, 509 U.S. 312, 320 (1993). Here, the two witnesses proffered by the Department failed to offer any reasonable, credible evidence to substantiate their beliefs or to justify the legislation. Viewing the statute from this point of view clearly renders it "illogical to the point of irrationality." *Lofton v. Secretary of Dept. of Children and Family Services*, 377 F. 3d 1275, 1293 (11th Cir. 2004), J. Barkett's dissent (quoting *Eisenstadt v. Baird*, 405 U.S. 438, 451 (1972)). Any exclusion that would declassify an

³⁷ See n. 7 and 8. For example, according to the rates recorded by six studies and the records of federal agencies, the top three sufferers of substance abuse and dependency among all demographic classifications are 18-25 year olds (21%), American Indians and Alaskan natives (19%), and men (12%); the top three groups of smokers are Native Americans (42%), non-HS graduates (36%), and Whites (31%); the top three break-up rates of groups in relationships lasting 10 or more years are military service members having served in combat (62%), Blacks (47%), those when married as teenagers (43%) and those whose parents are divorced (43%).

entire group of people based on identical factors is clearly “both discriminatory and overbroad.” *Id.* at 1294. See also *City of Cleburne v. Cleburne Living Ctr., Inc.*, 473 U.S. 432 (1985)(when a statute imposes a classification on one group, the failure to impose the same classification on other groups is probative of a lack of rational basis.). Interestingly, in distinguishing *Cleburne*, the *Lofton* court posited that homosexuals were not similarly situated as heterosexuals, citing a 1987 New Hampshire Supreme Court decision holding that a similar statute was rationally related. However, in 1999, the New Hampshire legislature removed its prohibition of adoption and foster parenting by homosexuals.³⁸ Nevertheless, here, the evidence proves quite the contrary; homosexuals are no more susceptible to mental health or psychological disorders, substance or alcohol abuse or relationship instability than their heterosexual counterparts. Accordingly, such governmental interest does not justify the legislation.

ii. Social Stigmatization/Necessity of dual gender homes

The Department next claims that best interests of children are served by placing them in an adoptive home which minimizes the social stigmatization they may experience. Again applying rational basis review, this Court rejects the Department’s attempt to justify the statute by reference to a supposed dark cloud hovering over homes of homosexuals and their children. Neither the judiciary, nor the legislature are experts in psychology, psychiatry or child development. As such, we must rely on the professionals in those areas to provide an assessment of the relevant science. Since, the adoption of the statute in 1977, *Cox* in 1993, *Amer* in 1997 or even *Lofton* in 2004, the amount and quality of the relevant research and literature is robust. As expressed by the Florida Supreme Court in *Cox*, the legislature should revisit this issue in light of the research that has taken place in the last fifteen years. In this regard, the professionals and the

³⁸ 1999 N.H. H.B. 90. The House of Representatives approved the bill 226-130, the Senate 18-6 and Governor Jeanne Shaheen signed it on May 4, 1999.

major associations now agree there is a well established and accepted consensus in the field that there is no optimal gender combination of parents. As such, the statute is no longer rationally related to serve this interest.

iii. Morality

The Department's final rationale is that §63.042(3) rationally relates to Florida's legitimate moral interest to promote public morality. However, public morality per se, disconnected from any separate legitimate interest, is not a legitimate government interest to justify unequal treatment. *Lawrence v. Texas*, 539 U.S. 558, 582 (2003); *In re Fla. Bar Examiners, In re Eimers*, 358 So. 2d 7 (Fla. 1978); *State v. Limon*, 122 P.3d 22 (Kan. 2005). (O'Connor, J., concurring); *Jegley v. Picado*, 80 S.W.3d 332 (Ark. 2002). In other words, promoting public morals, in and of itself, does not rescue the statute from constitutional infirmity. Under the rational basis test, a classification can only be upheld if it "bears a reasonable relationship to a permissive legislative objective and is not discriminatory, arbitrary, or oppressive." *Abdala v. World Omni Leasing, Inc.*, 583 So. 2d 330, 333 (Fla. 1991).

Nevertheless, a public morality interest is inapplicable in the adoption context. Electing to parent and assume full responsibility for a child not one's own is one of the most noble decisions made in a lifetime; it is respected by many, considered by some, made by few and approved for fewer still. Here Petitioner qualifies for approval as an adoptive parent in all respects but one; his sexual orientation. The Department's position is that homosexuality is immoral. Yet, homosexuals may be lawful foster parents in Florida and care for our most fragile children who have been abused, neglected and abandoned. As such, the exclusion forbidding homosexuals to adopt children does not further the public morality interest it seeks to combat. Based on this scenario, there can be no rationally related public morality interest differentiating


in the State's support of a homosexual's long-term foster care relationship with a child and a denial of their legal relationship through adoption. Consequently, there is no "morality" interest with regard to one group of individuals permitted to form the visage of a family in one context but prohibited in another. The contradiction between the adoption and foster care statutes defeats the public morality argument and is thus not rationally related to serving a governmental interest. *See City of Cleburne v. Cleburne Living Center*, 473 U.S. 432, 448-50 (1985) (unless the group that is singled out poses a special issue not posed by other non-burdened groups, the classification fails rational basis review).

VII. CONCLUSION

This Court finds Fla. Stat. §63.042(3) violates the Petitioner and the Children's equal protection rights guaranteed by Article I, § 2 of the Florida Constitution without satisfying a rational basis. Moreover, the statutory exclusion defeats a child's right to permanency as provided by federal and state law pursuant to the Adoption and Safe Families Act of 1997.

Accordingly, it is ORDERED and ADJUDGED that John Doe and James Doe be declared the legal children of Petitioner. The Children shall from this day forth assume the names JOHN DOE and JAMES DOE and by such names shall be hereafter known. A consent to adoption by the minors' birth parents is not required due to the prior termination of their parental rights. This Final Judgment of Adoption terminates all legal relationships between the Children and their former relatives for all purposes including inheritance. This Final Judgment of Adoption now and forever creates a filial relationship between Petitioner, JOHN DOE and JAMES DOE. This relationship is hereby created for all purposes including inheritance and applicability of statutes, documents and instruments.

DONE and ORDERED in Miami-Dade County this 25th day of November 2008


HONORABLE CINDY S. LEDERMAN
CIRCUIT COURT JUDGE

Copies furnished to: