



MILWAUKEE POLICE DEPARTMENT

STANDARD OPERATING PROCEDURE

710 – FIELD INTERVIEW / TRAFFIC WARNING CARDS

GENERAL ORDER: 2000-27

ISSUED: February 15, 2000

EFFECTIVE: February 15, 2000

ACTION: Amends General Order 2000-07 (February 15, 2000)

710.00 PURPOSE

Field Interview/Traffic Warning Cards, Form PF-4, shall be completed when police personnel perform investigations relative to questioning suspicious persons, as well as in all cases involving faulty driving habits and minor traffic violations that are not sufficient to warrant an arrest.

710.05 COMPLETION AND SUBMISSION

- A. Only those officers who initiate the contact with suspicious persons or persons involved in faulty driving habits or minor traffic violations are to submit a Field Interview/Traffic Warning Card. Officers who assist or arrive after the original contact has been made are not to submit a duplicate card.
- B. When two or more personnel (to a maximum of three personnel) are submitting Form PF-4, only one card is to be submitted per subject, per contact. Submitting members' payroll numbers are to be recorded on the card.
- C. The investigative value of the Field Interview/Traffic Warning Cards require the timely entry of the data into the on-line system. Cards shall be turned in at the submitting officers' work location for supervisory review as soon as practicable after the contact has occurred.

710.10 REVIEW BY SUPERVISOR

- A. Field Interview/Traffic Warning Cards are to be reviewed by supervisors for completeness and accuracy and forwarded in a timely manner to their work location clerical staff for data processing on a daily basis. Cards submitted at the end of a member's tour of duty are to be reviewed and forwarded for processing by supervisors of the succeeding shift.
- B. Field Interview/Traffic Warning Cards found to be incomplete or inaccurate are to be returned to the submitting officer's supervisory staff who shall cause them to be corrected and then processed.

710.15 COMPUTER ENTRY

- A. Clerical staff at each location shall have access codes assigned by the Data Services Division for entry of the necessary information into the Department's computer. Data screens for this information are accessible at each location. Display or review of an entered Field Interview can then be accessed via "Supernatural" by any of the following:

Officer's Payroll Number
Date and Time of Stop
Name of Person Stopped
Associates of Person Stopped
Date Of Birth, Age, Sex, Race,
Division of Interest (such as Gang, Vice, Homicide, etc.)
Vehicle Information

- B. These displays will produce the Field Interview/Traffic Warning Card **number** that is necessary to display the complete information as written on the PF-4 form. Field Interview numbers can be retrieved from the "Supernatural Field" on the computer.

710.20 DESTRUCTION OF CARDS

Entered Field Interview/Traffic Warning Cards shall be kept on file for a period of seven (7) days at the work location following entry, and then destroyed.



ARTHUR L. JONES
CHIEF OF POLICE

GENERAL ORDER NO. 2007-01

April 13, 2007

RE: CREATION OF STANDARD OPERATING PROCEDURE 3/370 – FIELD IDENTIFICATION

Rules and Procedures Manual Section 3/370 – Field Identification is hereby created to read as follows:

3/370.00 PURPOSE

The purpose of this standard operating procedure is to communicate the technology and procedures by which Department members perform field identification, which is an attempt to positively identify persons in the “field” in a quick and efficient manner without unreasonable delay for the person involved. Due to the frequency with which people provide false or misleading information to the police, it is important to quickly and accurately confirm a person’s identity in the field without having to process the person at a booking facility in order to make a positive identification. The Morpho “RapID” device provides the technology needed to quickly and accurately perform field identification. The following guidelines are established for the appropriate use and maintenance of the Morpho “RapID” device.

3/370.05 DISTRIBUTION / USE OF MORPHO “RAPID” DEVICE

A. COMMANDING OFFICER / SUPERVISOR RESPONSIBILITIES

1. Commanding officers shall be responsible for the “RapID” device(s) assigned to their respective command.
2. Commanding officers shall ensure that an appropriate sign out/in log is utilized and maintained for deployment of the “RapID”.
3. Only a supervisory officer shall assign the “RapID” to a police member for deployment.
4. The “RapID” shall only be assigned to a police member trained in its use and assigned to a Department vehicle that is equipped to support the device.

B. GENERAL PROCEDURES

1. When not in use, the “RapID” shall be stored in a secure location within the Sergeant’s / Supervisor’s office at each work location that has a device assigned.

2. When not in use, the “RapID” shall be connected to the charger to ensure a full charge and ready operation for the succeeding shift.
3. The “RapID” shall not be left in a squad or other vehicle at the end of a member’s tour of duty.
4. Police members that are trained to use the “RapID” shall sign out the device at the beginning of their shift and shall sign the device back in at the end of their shift.
5. Upon receiving the “RapID”, police members shall inspect the device for serviceability and shall immediately report any problems to their shift commander / immediate supervisor.

C. WHEN TO USE “RapID”

Police members may only use the “RapID” for official police purposes as outlined below:

1. Probable Cause for Arrest

Whenever a police member has probable cause to arrest a person and the person’s identity is in question, the “RapID” may be used as part of the identification process. Field identification may allow the person to be released from the scene (future court date or order-in) and prevent the need to convey the person to a district station or PPS to detain, book, process, and release the person involved. Police members shall still include a “retab” with legible fingerprint on any citations issued.

2. “Cite and Release” / Municipal Personal Recognizance Arrests

Whenever a police member has probable cause to arrest a person pursuant to 3/100.20, the “RapID” may be used as part of the identification process. Field identification would expedite the release of the prisoner at the district station or PPS without having to use the hardwired “2-Finger Fast Identification System”. Police members shall still include a “retab” with legible fingerprint on any citations issued.

3. Field Interview / Terry Stop

Whenever a police member conducts a field interview / Terry Stop, the person’s identity is in question, and the person consents to having their fingerprints captured, the “RapID” may be used as part of the identification process. If the person does not consent, a police member does not have the authority to demand fingerprint identification. A person’s refusal to consent to having their fingerprints captured during an FI / Terry Stop is not “obstructing an officer.”

4. Juvenile Detention

Whenever a police member encounters a juvenile, the juvenile’s identity is in question, and the police member has grounds to take the juvenile into custody under Wisconsin Statute § 48.19, the “RapID” may be used as part of the identification process.

Note: Use of the “RapID” can result in a positive identification of individuals wanted for serious offenses that would otherwise avoid detection. Because of the increased potential for individuals to become violent or flee to avoid arrest, members using the device shall exercise a high degree of alertness and take steps to protect themselves, individuals that they encounter, and the equipment itself.

Although use of the “RapID” may result in positive identification of a person, normal fingerprint procedures (hardwired “2-Finger Fast ID System” and full 10-print) shall still be followed when the identified person is arrested for a summary offense.

3/370.10 CARE AND MAINTENANCE OF EQUIPMENT

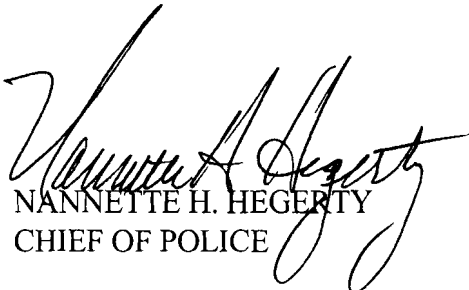
The commanding officer (or designee) is responsible for the maintenance of all “RapID” devices assigned to their command. The “RapID” devices are portable, sensitive, electronic fingerprint scanners that shall be under the direct control of the assigned personnel at all times during its operation to prevent loss or damage.

A. EQUIPMENT MALFUNCTION OR DAMAGE

In order to properly maintain the equipment and ensure that the devices are available as much as possible for deployment, the following procedures shall be followed:

1. The Identification Division shall establish a recommended preventive maintenance schedule for the “RapID” and ensure the required maintenance takes place.
2. Every malfunction of the “RapID” that may occur during use of the device shall be reported immediately to the member’s shift commander. The Identification Division shall be responsible for notification of the malfunction to the vendor and oversee that repairs to the device take place once notified by the shift commander.
3. Whenever a Department member becomes aware of any damage to a “RapID” device, the member shall report such damage to a supervisor as soon as practical. An investigation as to the nature and cause of the damage shall be conducted as directed by the commanding officer of the work location issued the damaged “RapID” device.

Note: Under no circumstances shall a Department member attempt to repair a damaged “RapID” device, or in any way dismantle or take apart the device.



NANNETTE H. HEGERTY
CHIEF OF POLICE



MILWAUKEE POLICE DEPARTMENT

STANDARD OPERATING PROCEDURE 370 – FIELD IDENTIFICATION

GENERAL ORDER: 2010 - 07

ISSUED: February 2, 2010

EFFECTIVE: February 2, 2010

ACTION: Amends General Order No. 2007-10 (April 13, 2007)

370.00 PURPOSE

The purpose of this standard operating procedure is to communicate the technology and procedures by which Department members perform field identification, which is an attempt to positively identify persons in the “field” in a quick and efficient manner without unreasonable delay for the person involved. Due to the frequency with which people provide false or misleading information to the police, it is important to quickly and accurately confirm a person’s identity in the field without having to process the person at a booking facility. The Morpho “RapID” device provides the technology needed to quickly and accurately perform field identification. The following guidelines are established for the appropriate use and maintenance of the Morpho “RapID” device.

370.05 DISTRIBUTION / USE OF MORPHO “RapID” DEVICE

A. COMMANDING OFFICER / SUPERVISOR RESPONSIBILITIES

1. Commanding officers shall be responsible for the “RapID” device(s) assigned to their respective command.
2. Commanding officers shall ensure that an appropriate sign out/in log is utilized and maintained for deployment of the “RapID”, with the exception of those officers assigned to the Motorcycle Unit to whom a “RapID” is individually assigned.
3. Only a supervisory officer shall assign the “RapID” to a police member for deployment.
4. The “RapID” shall only be assigned to a police member trained in its use and assigned to a Department vehicle that is equipped to support the device.

B. GENERAL PROCEDURES

1. When not in use, the “RapID” shall be stored in a secure location within the sergeant’s/supervisor’s office at each work location that has a device assigned.
2. When not in use, the “RapID” shall be connected to the charger to ensure a full charge and ready operation for the succeeding shift.

3. The "RapID" shall not be left in a squad or other vehicle at the end of a member's tour of duty.
4. Police members that are trained to use the "RapID" shall sign out the device at the beginning of their shift and shall sign the device back in at the end of their shift.
5. Upon receiving the "RapID", police members shall inspect the device for serviceability and shall immediately report any problems to their shift commander/immediate supervisor.

C. WHEN TO USE "RapID"

Police members may only use the "RapID" for official purposes as outlined below:

1. Probable Cause for Arrest

Whenever a police member has probable cause to arrest a person and the person's identity is in question, the "RapID" may be used as part of the identification process. Field identification may allow the person to be released from the scene (future court date or order-in) and prevent the need to convey the person to a district station or PPS to detain, book, process, and release the person involved. Police members shall still include a "retab" with legible fingerprint on any citations issued.

2. "Cite and Release" / Municipal Personal Recognizance Arrests

Whenever a police member has probable cause to arrest a person pursuant to 100.20, the "RapID" may be used as part of the identification process. Field identification would expedite the release of the prisoner at the district station or PPS without having to use the hardwired "2-Finger Fast Identification System". Police members shall still include a "retab" with legible fingerprint on any citations issued.

3. Field Interview / Terry Stop

Whenever a police member conducts a field interview / Terry Stop, the person's identity is in question, **and the person consents to having their fingerprints captured**, the "RapID" may be used as part of the identification process. **If the person does not consent, a police member does not have the authority to demand fingerprint identification.** A person's refusal to consent to having their fingerprints captured during an FI / Terry Stop is **not** "obstructing an officer".

4. Juvenile Detention

Whenever a police member encounters a juvenile, the juvenile's identity is in question, and the police member has grounds to take the juvenile into custody under Wisconsin Statute § 48.19, the "RapID" may be used as part of the identification process.

Note: Use of the "RapID" can result in a positive identification of individuals wanted for serious offenses that would otherwise avoid detection. Because of the increased potential for individuals to become violent or flee to avoid arrest, members using the device shall exercise a high degree of alertness and take steps to protect themselves, individuals that they encounter, and the equipment itself.

Although use of the "RapID" may result in positive identification of a person, normal fingerprint procedures (hardwired "2-Finger Fast ID System" and full 10-print) shall still be followed when the identified person is arrested for a summary offense.

370.10 CARE AND MAINTENANCE OF EQUIPMENT

A. COMMANDING OFFICER RESPONSIBILITY

The commanding officer (or designee) is responsible for the maintenance of all "RapID" devices assigned to their command. The "RapID" devices are portable, sensitive, electronic fingerprint scanners that shall be under the direct control of the assigned personnel at all times during its operation to prevent loss or damage.

B. EQUIPMENT MALFUNCTION OR DAMAGE

In order to properly maintain the equipment and ensure that the devices are available as much as possible for deployment, the following procedures shall be followed:

1. The Identification Section shall establish a recommended preventive maintenance schedule for the "RapID" and ensure the required maintenance takes place.
2. Every malfunction of the "RapID" that may occur during use of the device shall be reported immediately to the member's shift commander. The Identification Section shall be responsible for notification of the malfunction to the vendor and oversee that repairs to the device take place once notified by the shift commander.

3. Whenever a Department member becomes aware of any damage to a "RapID" device, the member shall report such damage to a supervisor as soon as practical. An investigation as to the nature and cause of the damage shall be conducted as directed by the commanding officer of the work location issued the damaged "RapID" device.

Note: Under no circumstances shall a Department member attempt to repair a damaged "RapID" device, or in any way dismantle or take apart the device.



EDWARD A. FLYNN
CHIEF OF POLICE



MILWAUKEE POLICE DEPARTMENT

STANDARD OPERATING PROCEDURE

085 – CITIZEN CONTACTS, FIELD INTERVIEWS, SEARCH AND SEIZURE

GENERAL ORDER: 2013-14

ISSUED: May 29, 2013

EFFECTIVE: June 2, 2013

ACTION: Creates SOP

085.00 PURPOSE/POLICY

The purpose of this policy is to provide general guidance for enforcement actions, particularly citizen contacts (for traffic and field interviews), arrests, searches and seizures of persons or property, which shall be based on the standards of reasonable suspicion or probable cause as required by the Fourth Amendment to the U. S. Constitution, statutory authority and applicable case law.

In all enforcement decisions, officers shall be able to articulate specific facts, circumstances, and conclusions which support probable cause or reasonable suspicion for arrests, searches, seizures, and stops of citizens. Police members shall not stop, detain, arrest, search, or attempt to search anyone based **solely** upon the person's race, color, sex, sexual orientation, gender expression, national origin, ethnicity, age, religion or social economic status. In doing so, members will remain vigilant to the guiding principles of the Code of Conduct of the Milwaukee Police Department.

085.05 DEFINITIONS

Consent - A clear and voluntary expression by an individual to allow a law enforcement officer to search the person or property of the consenting party or property over which the consenting party has apparent control.

Contraband - Property or items that are unlawfully produced, possessed, or transported.

Exigent Circumstances - Situations for which law enforcement agents would be unable or unlikely to affect an arrest, search, or seizure unless they take immediate action without prior judicial authorization.

Field Interview – The brief detainment of an individual, whether on foot or in a vehicle, based on articulable reasonable suspicion, for the purposes of determining the individual's identity and resolving the member's suspicions concerning criminal activity.

Pat-Down Search or Frisk – For a frisk to be warranted after a person has been stopped, the police member must reasonably suspect that he/she or another is in danger of physical injury from that person. The police member is then entitled to conduct a limited search for weapons or objects which might be used as weapons. This means a pat-down of the person's outer clothing and nothing more, unless an object is felt which might be a weapon.

Probable Cause – Probable cause is the quantum of evidence which would lead a reasonable police officer to believe that the defendant committed a crime. It is more than a hunch or suspicion, but less than the evidence required to convict at trial.

Reasonable Suspicion – Articulable facts that, within the totality of the circumstances, lead a police member to reasonably believe that criminal activity has been, is being, or is about to be committed. This standard is also known as **articulable suspicion**.

Search - A search, as defined by the Wisconsin Supreme Court decisions, is looking into hidden places for contraband, instrumentalities of a crime, fruits of a crime or evidence of a crime with the intent of charging the individual with an offense.

Seizure – Seizure of property is limited to contraband, instrumentalities of a crime, fruits of a crime or evidence of a crime. The Fourth Amendment to the Constitution provides a high degree of protection for individuals from searches and seizures made by police members. Searches and seizures carried out by police members without a warrant must be clearly justified by members as falling into one of the well-defined exceptions to the Fourth Amendment warrant requirement. To avoid suppression of evidence and possible personal liability, police members should always attempt to obtain a warrant whenever reasonably possible before instituting a search and a seizure.

Strip Search – A search in which a detained person's genitals, pubic area, buttock or anus, or a detained female person's breast, is uncovered and either exposed to view or touched by a person conducting the search.

"Plain Feel" Doctrine - When a police member lawfully frisks a suspect's outer clothing without manipulating the clothing and feels an object, the contour or mass of which makes it immediately identifiable as contraband, in which case the police member may affect a warrantless seizure of the object.

085.10 CONTACT PROTOCOL

Police members can be expected to make numerous contacts with the public on a daily basis. These contacts form the basis for the relationship between the department and the community. While these contacts vary in nature, and each situation must be treated individually, the goal of the department is that each contact be conducted in a courteous, professional and lawful manner.

Contacts with the police and any police actions that may result from a contact are often subject to great scrutiny. Most contacts are governed by landmark court cases which define the boundaries for proper police conduct in this arena and police members must remain within the boundaries set forth.

Engaging in lawful contacts, traffic stops, field interviews (Terry Stops), and arrests generate useful, proactive tools that police members can use to combat criminal activity within their areas of responsibility.

A. Introduction

1. To the extent that safety considerations allow, police members will introduce themselves to all citizens they make contact with. A proper introduction will establish the identity of the police member, the authority of the police member, and the context surrounding the initiation of the contact. This provides the platform for the lawful actions or requests made by the police member during the contact. Introductions should be formulated so that they provide:
 - a. The police member's name.
 - b. The police member's rank or title.
 - c. The police member's affiliation with the Milwaukee Police Department.
 - d. The reason for the contact or stop.
2. The introduction shall occur as early in the contact as safety permits and will be given prior to the police member's request for identification or license and registration information from the citizen being contacted.

B. Closing a Contact

1. In an effort to prevent inaccurate perceptions of biased law enforcement, police members will make every attempt to provide a professional closing. This is an opportunity to ensure that the citizen leaves the contact with the best possible view of the police member, the department and the profession. In closing a contact, police members will:
 - a. Return any identification, paper work and property obtained from the citizen.
 - b. Ensure that the person understands when they are free to leave.
 - c. Explain the results of the contact especially if the contact results in the reasons for the stop being dispelled or the person being cleared of suspicion.

- d. If the contact will result in the issuance of a citation, the police member will explain the options available to the person for disposing of the case. In cases of a traffic citation being issued, police members shall also issue Form MC-715 *How To Take Care of Your Citation*.
- e. If appropriate, close the contact by thanking the person for their cooperation.

085.15 SOCIAL CONTACTS

A social contact is contact with a citizen for the purpose of asking questions or for information gathering.

1. Reasonable suspicion and probable cause is not required to initiate a social contact, but a proper introduction as stated in 085.10 (A) *Introduction* should be utilized when appropriate.
2. The contact is consensual or voluntary. The citizen is under no obligation to answer any questions and is free to leave at any time.
 - a. As with all encounters with the public, police members shall treat citizens in a professional, dignified and unbiased manner.
 - b. Police members should safeguard their actions and requests so that a reasonable person does not perceive the contact as a restraint on their freedom. Police members will be respectful, attempt to build rapport, and keep the contact as brief as possible.

085.20 FIELD INTERVIEWS (FI's)

Field Interviews, or Terry Stops, are based on a police member's reasonable suspicion that the subject(s) has committed a crime, is in the process of the commission of a crime or may commit a crime. Reasonable suspicion, as defined in section 085.05, is more than a hunch. A "hunch", for the purpose of this section, is an intuitive feeling or premonition "gut feeling" and therefore, on its own, is not legal justification to conduct a "field interview".

1. Justification for Conducting a Field Interview

The following points may be considered in establishing reasonable suspicion (these are not all inclusive, and one or more or even other circumstances may be present when formulating justification)

- a. The appearance or demeanor of an individual suggests that he or she is part of a criminal enterprise or is engaged in a criminal act.
- b. The actions of the subject suggest that he or she is engaged in a criminal activity.
- c. The hour of day or night is inappropriate for the subject's presence in the area.

- d. The subject's presence in a neighborhood or location is inappropriate.
- e. The subject is carrying a suspicious object.
- f. The subject's clothing bulges in a manner that suggests he or she is carrying a weapon.
- g. The subject is located in proximate time and place to an alleged crime.
- h. The police member has knowledge of the subject's prior criminal record or involvement in criminal activity.
- i. The individual flees at the sight of law enforcement.

2. Procedures for Initiating a Field Interview

Based on observance of suspicious circumstances or upon information from investigation, police members may initiate the stop of a suspect if he has reasonable suspicion to do so. The following guidelines shall be followed when making an authorized stop to conduct a field interview.

- a. When approaching the suspect, the police member shall clearly identify himself as a law enforcement officer, if not in uniform, by announcing his identity and displaying departmental identification to include a badge and ID card.
- b. Police members shall be courteous at all times during the contact but maintain caution and vigilance to a subject's actions which may be suggestive of an attempt to retrieve a weapon, conceal or discard contraband, or other suspicious actions.
- c. Before approaching more than one suspect, individual police members should determine whether the circumstances warrant a request for backup assistance and whether the contact can and should be delayed until such assistance arrives.
- d. Police members shall confine their questions to those necessary to resolve the police member's suspicions. The questioning may only be for a reasonable length of time. This will vary in different circumstances, but will include enough time to call in a stolen vehicle inquiry or a wanted check.
- e. Police members are not required to give suspects *Miranda* warnings in order to conduct field interviews unless the person is in custody and about to be interrogated.

- f. The police member may demand the person's name and address and an explanation for his/her conduct. However, if the person quietly states, "I do not wish to say anything to you, even identify myself," and causes no trouble at all, and there is no further information or facts which could lead the police member to "probable cause", the police member must allow the person to go on his/her way. Refusal to answer a police member's questions in and of itself is not "obstructing an officer."
 - g. The temporary detention for questioning must be in the vicinity of the initial stop. It may, for example, be out of the rain, but not at the police station six miles away.
 - h. Police members shall return any property temporarily seized (outside of what would be considered contraband) from a detainee as soon as it is reasonable to do so.
3. Reporting of Field Interviews (FI's)
- a. If after conducting a field interview the police member has no basis for making an arrest or issuing a citation, the police member will record the facts of the field interview on the yellow FI card (Form PF-4).
 - b. All FI cards completed by a police member will be submitted to a supervisor at the end of their tour of duty.
 - c. FI cards are to be reviewed by a supervisor for completeness and accuracy. FI cards found to be incomplete or inaccurate are to be returned to the submitting police member who will make the necessary corrections and re-submit the card within 24 hours.
 - d. The work location from which the FI card originated will be responsible for entering the data from the FI card into the Tiburon FI module. Data entry must be completed within 72 hours of receipt.
 - e. Once the data entry from the FI card has been completed, the FI Card will be retained by the work location for ninety days and then destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.
- Note: In lieu of filing an FI card, police members may elect to enter their own FI's into the Tiburon FI Module. Individual police member performance measures will be garnered from entries made into the FI module, therefore FI entry is critical.**

085.25 PAT-DOWN SEARCHES

A. Justification for Conducting Pat-Down Searches

Law enforcement officers have the right to perform a pat-down search of the outer garments of a suspect for weapons if the suspect has been legitimately stopped with reasonable suspicion and only when the police member has reason to believe that the suspect possesses weapons on his or her person and poses a threat to the police member's or another person's safety. **Not every field interview poses sufficient justification for conducting a pat-down search.** Following are some criteria that may form the basis for establishing justification for performing a pat-down search. Police members should note that these factors are not all-inclusive; there are other factors that may be considered. The existence of more than one of these factors may be necessary in order to justify a pat-down search.

1. The type of crime suspected - particularly in crimes of violence where the use or threat of deadly weapons is involved.
2. Number of subjects vs. police members present.
3. Police member vs. subject factors (age and gender considerations)
4. Factors such as time of day, location or neighborhood (i.e. high crime area, known drug trafficking area) where the stop occurs
5. Prior knowledge of the subject's use of force and/or propensity to carry deadly weapons.
6. The appearance and demeanor of the subject's (i.e. a long trench coat being worn on a warm summer night).
7. Visual indications that suggest that the subject is carrying a firearm or other deadly weapon.

B. Procedures for Performing a Pat-Down Search

When reasonable suspicion justifies a pat-down search, the search should be performed with due caution, restraint, and sensitivity. These searches may only be performed to protect the safety of police members and others. Pat-down searches should be conducted in the following manner.

1. Whenever possible, pat-down searches should be performed by police members of the same sex as the suspect.
2. Because pat-down searches are cursory in nature, they should be performed with the suspect in a standing position and the police member standing to the suspect's rear. Should a police member visually observe a weapon, a more secure search position may be used, such as the prone position.

3. In a pat-down search, police members are permitted only to feel the outer clothing of the suspect. When confronted with a suspect wearing multiple layers of clothing (i.e. multiple shirts, pants, coats) or otherwise difficult to pat-down clothing such as puffy jackets or long overcoats, police members with proper articulation based on the facts and unique circumstances of the particular stop, may be justified in removing, lifting, unzipping or adjusting the clothing in order to conduct a proper pat-down. Police members may not place their hands in pockets unless they feel an object that could reasonably be a weapon, such as a firearm, knife, club, or other item or an item immediately recognized as contraband under the "plain-feel" doctrine.
4. If the suspect is carrying an object such as a duffel bag, handbag, suitcase, briefcase, sack, or other item that may conceal a weapon, the police member should not open the item but instead place it out of the suspect's reach.
5. If the external feeling of the suspect's clothing fails to disclose evidence of a weapon, no further search may be made. If evidence of a weapon is present, an officer may retrieve that item only. If the item is an illegal weapon, and the possession of which is a crime, the police member may make an arrest of the suspect and complete a full-custody search of the suspect.

C. Amount of Force Used to Conduct a Pat-Down Search

Police members shall use only that force which is reasonably necessary to conduct the pat-down.

D. Disposition of Items Seized in a Pat-Down Search

1. If it is contraband, the police member shall take the appropriate police action based upon the type of contraband seized.
2. If it is not contraband, the police member shall return it to the individual upon completion of the stop.

085.30 OPEN VIEW AND PLAIN VIEW DOCTRINES

1. Open View

- a. The open view doctrine allows the police to see and possibly seize contraband. To apply open view, the officer must see the contraband or evidence from a vantage point available to the public. To seize the contraband or evidence, it must be located in an area open to the public and not protected by the Constitution.
- b. Police officers are not allowed to enter and seize contraband if the contraband is exposed to the public from a constitutionally protected place. For example: If officers see a marijuana plant growing in the window of a residence, they cannot enter the home, but have probable cause to seek a search warrant.

2. Plain View

- a. The plain view doctrine allows the police to inadvertently discover contraband or evidence after making a lawful intrusion into a constitutionally protected area, such as a residence or a vehicle. The contraband or evidence must be immediately recognizable as such and be in plain view.
- b. The key to the plain view doctrine is being in the protected place with consent or on legitimate police business. Once the inadvertent discovery is made, police members have probable cause to seek a search warrant for a more thorough search.

085.35 SEARCH UNDER THE MOVABLE VEHICLE EXCEPTION (CARROLL DOCTRINE)

Police members may conduct a warrantless search based on the moveable vehicle exception if the police member has probable cause to believe seizable items or evidence of a crime being investigated may be found within the movable vehicle, or any container in the vehicle.

085.40 SEARCH INCIDENTAL TO ARREST

A. Persons

1. A police member will conduct a full, thorough search of the individual at the time of arrest. The search may extend to objects in the actual possession of the arrested individual and search of areas in the arrested individual's immediate control.
2. The arrested individual will be searched for weapons, contraband, fruits and instrumentalities of crimes, and evidence connected with any offense.
3. Police members must conduct searches incidental to a lawful arrest immediately, or as soon as possible, after the arrest.

B. Places

Police members may conduct a lawful search of only that area under an arrestee's immediate control at the time of the arrest. Police members are only authorized to search other locations within a location if:

- a. The police member reasonably believes that their safety is threatened, or
- b. There is a reasonable chance the arrested person might escape or destroy evidence.

- c. When making an arrest in a home, in addition to a search incident to the arrest, the police may conduct a protective sweep for those areas of the home for which an officer has a reasonable suspicion a confederate may be lurking. This sweep is limited in nature and must be specifically targeted to locating people who may pose a safety risk to police members.

C. Vehicles

1. After a person is detained outside a vehicle and it is no longer reasonable to believe the detainee may gain access to the vehicle at the time the search, police members do not have the lawful authority to search the passenger compartment and unlocked containers incident to arrest, unless the police member believes that evidence of the offense for which the subject was arrested is believed to be contained within the vehicle.
2. While a search incident to arrest is restricted to the aforementioned conditions, an additional search is allowable under the following circumstances:
 - a. Probable cause exists to believe that evidence of a crime is contained within the vehicle,
 - b. Police members have consent to search,
 - c. Articulate exigent circumstances exist, or
 - d. The police member is performing an inventory search pursuant to the impoundment of the vehicle.

085.45 CRIME SCENE SEARCHES

- A. Crime scene searches may fall into several areas of warrantless searches:
 1. Consent (see 085.50)
 2. PlainView (see 085.30)
 3. Search incident to arrest (see 085.40)
 4. Exigent circumstances (see 085.55)
- B. According to the principles of the U.S. Supreme Court cases Thompson v. Louisiana and Mincey v. Arizona, there is no "crime scene exception" to the Fourth amendment mandates. Rather, police members must be able to articulate consent, plain view, search incident to arrest, or exigent circumstances. In most instances, it will be necessary to obtain a search warrant for a crime scene.

- C. When uncertainty arises regarding the legality of a crime scene search, the Milwaukee County District Attorney's office should be contacted for advice. After hours, police members may contact the on-call duty District Attorney by obtaining contact information through the Technical Communications Division at extension 7472.

085.50 SEARCH BY CONSENT

- A. Police members may conduct consensual searches of persons and/or property if:
1. The police member has **articulable suspicion** criminal activity has, is or will be occurring or when a police member has personal knowledge of either a person or certain location having a history of criminal activity, being a known offender or a police member has reasonable and articulable belief that a fugitive and/or a missing person may be within a particular location.
 2. The consent is voluntary and not given because of the threat of force.
 3. The person giving consent has apparent authority over and control of the premises or articles to be searched.
 4. The person giving consent understands the consequences of consent and the right to refuse.
- B. Scope of the Search
1. The person giving consent may limit the scope of the search.
 2. The person giving consent may revoke the consent at any time. If consent is revoked after an item is found that is readily recognizable as evidence, the item may be seized and the scene secured until a search warrant is obtained. Otherwise, the search must end immediately.
 3. Police members may search closed containers found during a consensual vehicle search as long as the officer reasonably believes the consent extended to closed containers in the vehicle.
 4. An adult who has regular, unrestricted access to a place can grant consent for a search of that place, but not for the personal belongings or storage spaces of another.
- C. Guidelines for Obtaining Consent
1. Police members shall ensure the person whose consent is sought has the authority to give consent.

2. Police members must obtain consent from a person, who has a "right to privacy" in the area to be searched, or against whom the incriminating search is directed, or from a person who has a valid and equal right to privacy in the area to be searched.
3. Police members shall not claim authority to conduct a search without consent or a search warrant unless otherwise permitted by law.
4. Police members shall advise the person, whose consent is sought, of the right to refuse a search.
5. Police members may advise the person, whose consent is sought, about the general nature of the investigation and the purpose of the search.

D. Reporting of Consent Searches

1. Prior to conducting a consent search, Form PF-3 "*Consent to Search Authorization*" must be completed and the pink copy of the form will be provided to the person who consented to the search.
2. When operationally feasible, an audible and visual record of consent utilizing the "in-car" video system should be made to assist in the mitigation of future claims that the search was coerced or non-consensual. This is especially true when the person does not wish to sign the consent form, but agrees to the search. The fact a recording is available shall be referenced in the incident report and on the consent form.
3. In the event contraband is located during a consensual search, the original completed Consent Form will become evidence and will be inventoried as such. Prior to inventorying the Consent Form, a copy of the completed form will be made and submitted to the police member's immediate supervisor for data entry into the search field of the Tiburon FI Module. Once entered, the copy will then be forwarded for imaging at Open Records.
4. If contraband is NOT located during a consensual search, the original Consent Form will be forwarded to the police member's immediate supervisor for data entry into the search field of the Tiburon FI Module. Once entered into Tiburon, all copies of the form will be properly destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.
5. The yellow copy of the Consent Form will be submitted with the arrest / DA package (if any). If the yellow copy of the form is not required, it will be properly destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.

D. Third Party Consent Valid in Certain Circumstances

- a. Consent is valid if the third person has equal authority over the business or residence and it can be concluded the absent person assumed the risk the cohabitant (roommate) might permit a search.
- b. Consent to search is not allowed if one cohabitant (roommate) or business partner objects to the consent, even if the other person gives permission. Consent must be given by both people, if present.
- c. Parents may consent to search a child's living area if the parents have routine access to the area (the child does not pay rent).
- d. Landlords cannot give consent to search if a lease or rental agreement is still in effect.

085.55 EXIGENT CIRCUMSTANCES

Police may conduct an immediate, warrantless search or seizure under emergency conditions, if there is probable cause to believe that delay in getting a warrant would result in the loss of evidence, escape of the suspect, or a safety risk to police or the public.

085.60 STRIP SEARCHES

- A. Strip searches shall be conducted in accordance with Wisconsin Statute 968.255 (strip searches) and 968.256 (search of physically disabled person) and only with the approval of an on-duty captain or higher authority.

Note: In the absence of an on-duty member with the rank of Captain or higher, an on-duty Lieutenant will have the authority to grant written consent.

1. A strip search is defined as the uncovering and/or exposed to the view and/or touching of a detained person's genitals, pubic area, buttock or anus, or a females breasts by the person conducting the search. This would include having a person remove or arrange some or all of his or her clothing so as to permit an inspection of genitals, pubic area, buttocks, anus, or breasts of a female.
- B. No person shall be subject to a strip search unless they are a detained individual. Wisconsin State Statute 968.255(1) defines detained as any of the following:
 1. Arrested for any felony.
 2. A person arrested for specified misdemeanors, which are primarily weapons-related offenses. These offenses are covered under the following Wisconsin Statutes:

- 167.30 (Use of firearms, etc., near park, etc.);
 - 940.19 (Battery; substantial battery, aggravated battery);
 - 941.20 (1) (Endangering safety);
 - 941.23 (Carrying a concealed weapon);
 - 941.237 (Carrying handgun and alcoholic beverages);
 - 941.24 (Possession of switchblade knife);
 - 948.60 (Possession of dangerous weapon by a person under 18);
 - 948.605 (Gun-free school zone) or
 - 948.61 (Dangerous weapons on school premises).
3. A juvenile taken into custody under Wisconsin Statute 938.19 and where there is reasonable grounds to believe the juvenile has committed an act which would be a felony if committed by an adult, or a juvenile taken into custody under one of the eight specified misdemeanors in subsection 2.
 4. Arrested for any misdemeanor not specified above (sub. 2), any other violation of state law punishable by forfeiture, or any local ordinance violation, if there is probable cause to believe the person is concealing a weapon or an object which may constitute evidence of the offense for which he or she is detained.
 5. Any person who intentionally violates the requirements outlined in Wisconsin State Statute 968.255 may be charged with a misdemeanor and be fined not more than \$1,000 or imprisoned not more than 90 days or both.
- C. Pursuant to Wisconsin State Statute 968.255(2): "No person may be the subject of a strip search unless he or she is a **detained** person and if:
1. The person (and one search witness) conducting the search is of the same sex as the person detained, unless the search is a body cavity search conducted under sub. (F);
- Note: The search witness whenever possible shall be a police supervisor of the same sex as that of the detainee to be searched.**
2. The detained person is not exposed to the view of any person not conducting the search (The search witness excepted);
 3. The search is not reproduced through a visual or sound recording (WI State Statute 968.255(2)(c)). Strip searches **SHALL NOT** be conducted in the booking room due to the presence of video equipment;
 4. A person conducting the search has obtained the prior written permission of the chief or his/her designee of the jurisdiction (i.e. Captain of Police or higher rank) where the person is detained, unless the person conducting the search has probable cause to believe that the detained person is concealing a weapon; and
 5. A *Strip Search Authorization Report* (Form PS) is completed in the Administrative Investigations Management (AIM) System regarding the search.

D. Justification for a Strip Search

1. A strip search shall only be conducted when the detained person has been taken into custody for any of the offenses listed in 085.60 B. sub 1, 2 and 3 and the police member can articulate the reason why he/she believes the detainee is concealing an object which may pose a safety risk or may constitute evidence of a crime.
2. Any strip search of an individual being detained for any misdemeanor not specified in 085.60 B. sub 2, any other violation of State law punishable by forfeiture, or any other local ordinance, must be based on probable cause to believe the individual being detained is concealing a weapon or evidence of a crime for which he/she is being detained.

E. Strip Search Authorization Report (FORM PS)

1. A shift commander upon being notified a police member is requesting a strip search will attempt to locate an on-duty Captain or higher authority in order to receive written authorization to conduct a strip search, unless it is a probable cause weapon search. In the absence of an on-duty member with the rank of Captain or higher, an on-duty Lieutenant will have the authority to grant written consent.
2. The shift commander receiving approval for a strip search shall cause a *Strip Search Authorization Report (Form PS)* to be completed in the AIM system prior to the search being conducted. Minimally the following fields shall be completed on the report prior to the subject being provided a copy of the form as stated in subsection 5:
 - a. Date/time of incident
 - b. Location of stop or incident
 - c. Suspect's name/address and other demographics
 - d. Police member conducting the search and police member witness
 - e. Authorizing Command Officer (as specified in subsection 1)
 - f. Was justification or probable cause found to authorize search (yes or no)
 - g. Reason / Justification statement for the search entered in the incident notes section - (as specified in Subsection D)
3. Once all the data from subsection 2 has been entered into AIM, the form will be printed.

4. The strip search authorizing member in subsection 1 will sign the form next to his/her name on the report.
5. A copy of the completed form with the authorizing member's signature will be made and shall be provided to the person being searched.
6. The work location responsible for conducting the search will maintain custody and retention of the form containing the original signatures.

F. Body Cavity Searches

1. **Police members are prohibited from conducting a body cavity search whether manual or visual.** If a body cavity search is deemed necessary, such search can only be done by a physician, physician's assistant or registered nurse licensed to practice in the State of Wisconsin (WI Stat 968.255 (3)).
2. A body cavity search includes the following:
 - a. The manual inspection involving a digital (finger) or instrument intrusion into a person's anus or vagina.
 - b. The visual inspection of the anus or vagina even when no manual examination is performed.
3. **A search warrant is required for every body cavity search.**

G. Physically Disabled Persons

A physically disabled person, for the purpose of Wisconsin Statute 968.256, is defined as "a person who requires an assistive device for mobility, including, but not limited to, a wheelchair, brace, crutch or artificial limb". A search of a physically disabled person is to be conducted in a careful manner. If a search of a physically disabled person requires the removal of an assistive device or involves a person lacking sensation in some portion of his or her body, the search shall be conducted with extreme care by a person who has had training in handling physically disabled persons.

085.65 OTHER SITUATIONS AUTHORIZED BY STATE & FEDERAL CONSTITUTIONAL PROVISIONS

A. Fresh (Hot) Pursuit

1. Fresh pursuit means the pursuit by a police member of someone he/she has probable cause to believe has violated any law or ordinance the police member is authorized to enforce. This means that the infraction must take place within the City of Milwaukee and fresh pursuit will allow the police member to follow that person outside of what normally would be his/her geographical limits.

- a. Police members in fresh pursuit of a fleeing felon may make a warrantless entry into any place where the felon seeks refuge.
- b. The police member may conduct a warrantless search and seizure of the suspect, the suspect's clothing, and the area under the suspect's immediate control.
- c. The arresting police member's warrantless search is limited to a protective sweep and a search incidental to a lawful arrest.
- d. Whenever circumstances and public safety permit, the police member should obtain a warrant once the pursuit has been substantially interrupted.

B. Felony Arrest (with Warrant)

1. Police members must have a search warrant or consent to enter a residence legally; unless the member has knowledge the suspect resides full-time at the residence **and** the suspect has been seen inside the residence at the time of the warrant service.
2. Police members must obtain a search warrant to gain lawful entry to the premise of a third party to affect an arrest unless they have valid consent or some other exception to the warrant requirement exists.

C. Misdemeanor Arrest with a Warrant

1. Police members must have a search warrant or consent to enter a residence legally; unless the member has knowledge the suspect resides full-time at the residence **and** has been seen inside the residence at the time of the warrant service. Police members must use good articulable discretion when making the decision to forcibly enter a residence for the purposes of making a misdemeanor (jailable offense) warrant arrest. When in doubt, seek direction from a supervisor.
2. Police members must obtain a search warrant to gain lawful entry to the premise of a third party to affect an arrest unless they have valid consent or some other exception to the warrant requirement exists.

D. Abandoned Property

1. This is another exception which is not really a search. A scrap of paper which turns out to be a policy slip or a cigarette butt containing marijuana and thrown on the ground is abandoned and may be seized. A person seen discarding such an object could then be arrested. Trash placed at the curb on truck pick-up day is generally considered abandoned.

2. Individuals do not have any reasonable expectation of privacy regarding property that they had abandoned prior to its seizure by law enforcement (i.e. the police approach a subject pursuant to a lawful traffic stop. The subject takes off on foot leaving his/her vehicle behind. The vehicle is deemed to be abandoned property and, thus, can be lawfully searched).

085.70 VEHICLE INVENTORY SEARCHES

Police members impounding a vehicle shall conduct and document a thorough inventory of the vehicle and its contents to the extent practical to protect the police member, the vehicle owner, and the Department from claims of loss or damage. Vehicle inventory procedures are found in SOP 610 *TOWING OF VEHICLES*.

085.75 SOURCE AND INFORMATIONAL RESOURCES

This SOP was developed to provide police members with general guidance in search and seizure. The concepts in this SOP are governed by landmark State and Federal court cases that establish the boundaries for proper police conduct in this arena.

The following sources were referenced in the development of this SOP.

- Wisconsin Law Enforcement Criminal Law Handbook (Blue Book), published by the Wisconsin Department of Justice, 2009 edition*
- Federal and State Constitutions*
- Federal and State Case Law*
- Wisconsin State Statutes*
- Milwaukee County District Attorney's Office*
- Milwaukee Police Department Code of Conduct*
- Milwaukee Police Department Standard Operating Procedures*



EDWARD A. FLYNN
CHIEF OF POLICE



BE A FORCE

Milwaukee Police Department
Police Administration Building
749 West State Street
Milwaukee, Wisconsin 53233
<http://www.milwaukee.gov/police>

Edward A. Flynn
Chief of Police

(414) 933-4444

MEMORANDUM NO. 2013 - 114
May 29, 2013

RE: RESCISSIONS TO PORTIONS OF STANDARD OPERATING PROCEDURE
AND FORM PS-7 STRIP SEARCH AUTHORIZATION

SOP RESCISSIONS

Effective Sunday, June 2, 2013, with the implementation of SOP 085 *CITIZEN CONTACTS, FIELD INTERVIEWS, SEARCH AND SEIZURE*, the following section of Standard Operating Procedure 090 *PRISONERS* is hereby rescinded.

- SOP 090.15 SEARCHING OF PRISONERS

Additionally, SOP 710 *FIELD INTERVIEWS / TRAFFIC WARNING CARDS* is rescinded in its entirety.

Additional amendments to other SOP will be necessary and will be promulgated in the future.

FORM PS-7 STRIP SEARCH AUTHORIZATION

Effective Sunday, June 2, 2013, Form PS-7 *Strip Search Authorization* will be replaced by Form PS. Form PS is accessible through the Administrative Investigation Management (AIM) System. All police supervisors have access to this report. See SOP 085.60 (D) *Strip Search Authorization Report (FORM PS)* for more information.

EDWARD A. FLYNN
CHIEF OF POLICE

EAF:djw



MILWAUKEE POLICE DEPARTMENT

STANDARD OPERATING PROCEDURE

370 – FIELD IDENTIFICATION

GENERAL ORDER: 2014-10
ISSUED: April 4, 2014

EFFECTIVE : April 4, 2014

REVIEWED/APPROVED BY:
Captain Regina Howard
DATE: March 6, 2014

ACTION: Rescinds SOP - 370

WILEAG STANDARD(S): NONE

Effective immediately, Standard Operating Procedure 370 – FIELD IDENTIFICATION, is hereby rescinded in its entirety. The portable Morpho “RapID” devices are no longer in service.

EDWARD A. FLYNN
CHIEF OF POLICE

EAF:mfk



MILWAUKEE POLICE DEPARTMENT

STANDARD OPERATING PROCEDURE

085 – CITIZEN CONTACTS, FIELD INTERVIEWS, SEARCH AND SEIZURE

GENERAL ORDER: 2014-14
ISSUED: May 2, 2014

EFFECTIVE: May 2, 2014

REVIEWED/APPROVED BY:
CAPTAIN REGINA HOWARD
DATE: February 25, 2014

ACTION: Amends General Order 2013-14 (June 2, 2013)

WILEAG STANDARD(S): 1.7.3, 1.7.4,
1.7.7, 6.1.8, 6.2.3, 10.1.1

ROLL CALL INFORMATION

085.50 SEARCH BY CONSENT (WILEAG 1.7.3 and 10.1.1)

D. Reporting of Consent Searches

4. If contraband is NOT located during a consensual search, the original Consent Form will be forwarded to the police member's immediate supervisor for data entry into the search field of the Tiburon FI Module. Once entered into Tiburon, all copies of the form will be retained by the work location for one year and then properly destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.
(WILEAG 10.1.1.3)

085.55 EXIGENT CIRCUMSTANCES (WILEAG 1.7.3)

Police may conduct an immediate, warrantless search or seizure under emergency conditions, if there is probable cause to believe that delay in getting a warrant would result in the loss of evidence, escape of the suspect, or a safety risk to police or the public immediate threat of escape, the immediate threat of destruction of evidence, or the immediate threat of death or great bodily harm to the officer or the general public.
(WILEAG 1.7.3.5)

085.65 ANATOMICAL GIFTS (WILEAG 6.1.8)

- A. Anatomical gift searches and notifications shall be conducted in accordance with Wisconsin Statute 157.06(12) (Anatomical Gifts).

1. Police members who reasonably believe an individual to be dead or near death shall make a reasonable search of the individual for a record of gift or a record of refusal or other information identifying the individual as a donor or as an individual who has refused to make an anatomical gift. If a record of gift or record of refusal is located and the individual or deceased individual to whom the record of gift or record of refusal relates is taken to a hospital, the police member responsible for conducting the search shall send the record of gift or record of refusal to the hospital.

085.6570 OTHER SITUATIONS AUTHORIZED BY STATE & FEDERAL CONSTITUTIONAL PROVISIONS (WILEAG 1.7.3 and 1.7.4)

085.7075 VEHICLE INVENTORY SEARCHES (WILEAG 1.7.3)

085.7580 SOURCE AND INFORMATIONAL RESOURCES



EDWARD A. FLYNN
CHIEF OF POLICE

EAF:mfk



MILWAUKEE POLICE DEPARTMENT

STANDARD OPERATING PROCEDURE

085 – CITIZEN CONTACTS, FIELD INTERVIEWS, SEARCH AND SEIZURE

GENERAL ORDER: 2014-14 ISSUED: May 2, 2014	EFFECTIVE: May 2, 2014	REVIEWED/APPROVED BY: CAPTAIN REGINA HOWARD DATE: February 25, 2014
ACTION: Amends General Order 2013-14 (June 2, 2013)		WILEAG STANDARD(S): 1.7.3, 1.7.4, 1.7.7, 6.1.8, 6.2.3, 10.1.1

085.00 PURPOSE/POLICY

The purpose of this policy is to provide general guidance for enforcement actions, particularly citizen contacts (for traffic and field interviews), arrests, searches and seizures of persons or property, which shall be based on the standards of reasonable suspicion or probable cause as required by the Fourth Amendment to the U. S. Constitution, statutory authority and applicable case law.

In all enforcement decisions, officers shall be able to articulate specific facts, circumstances, and conclusions which support probable cause or reasonable suspicion for arrests, searches, seizures, and stops of citizens. Police members shall not stop, detain, arrest, search, or attempt to search anyone based **solely** upon the person's race, color, sex, sexual orientation, gender expression, national origin, ethnicity, age, religion or social economic status. In doing so, members will remain vigilant to the guiding principles of the Code of Conduct of the Milwaukee Police Department.

085.05 DEFINITIONS

Consent - A clear and voluntary expression by an individual to allow a law enforcement officer to search the person or property of the consenting party or property over which the consenting party has apparent control.

Contraband - Property or items that are unlawfully produced, possessed, or transported.

Exigent Circumstances - Situations for which law enforcement agents would be unable or unlikely to affect an arrest, search, or seizure unless they take immediate action without prior judicial authorization.

Field Interview – The brief detainment of an individual, whether on foot or in a vehicle, based on articulable reasonable suspicion, for the purposes of determining the individual's identity and resolving the member's suspicions concerning criminal activity.

Pat-Down Search or Frisk – For a frisk to be warranted after a person has been stopped, the police member must reasonably suspect that he/she or another is in danger of physical injury from that person. The police member is then entitled to conduct a limited search for weapons or objects which might be used as weapons. This means a pat-down of the person's outer clothing and nothing more, unless an object is felt which might be a weapon.

Probable Cause – Probable cause is the quantum of evidence which would lead a reasonable police officer to believe that the defendant committed a crime. It is more than a hunch or suspicion, but less than the evidence required to convict at trial.

Reasonable Suspicion – Articulate facts that, within the totality of the circumstances, lead a police member to reasonably believe that criminal activity has been, is being, or is about to be committed. This standard is also known as **articulable suspicion**.

Search - A search, as defined by the Wisconsin Supreme Court decisions, is looking into hidden places for contraband, instrumentalities of a crime, fruits of a crime or evidence of a crime with the intent of charging the individual with an offense.

Seizure – Seizure of property is limited to contraband, instrumentalities of a crime, fruits of a crime or evidence of a crime. The Fourth Amendment to the Constitution provides a high degree of protection for individuals from searches and seizures made by police members. Searches and seizures carried out by police members without a warrant must be clearly justified by members as falling into one of the well-defined exceptions to the Fourth Amendment warrant requirement. To avoid suppression of evidence and possible personal liability, police members should always attempt to obtain a warrant whenever reasonably possible before instituting a search and a seizure.

Strip Search – A search in which a detained person's genitals, pubic area, buttock or anus, or a detained female person's breast, is uncovered and either exposed to view or touched by a person conducting the search.

"Plain Feel" Doctrine - When a police member lawfully frisks a suspect's outer clothing without manipulating the clothing and feels an object, the contour or mass of which makes it immediately identifiable as contraband, in which case the police member may affect a warrantless seizure of the object.

085.10 CONTACT PROTOCOL (WILEAG 6.2.3)

Police members can be expected to make numerous contacts with the public on a daily basis. These contacts form the basis for the relationship between the department and the community. While these contacts vary in nature, and each situation must be treated individually, the goal of the department is that each contact be conducted in a courteous, professional and lawful manner.

Contacts with the police and any police actions that may result from a contact are often subject to great scrutiny. Most contacts are governed by landmark court cases which define the boundaries for proper police conduct in this arena and police members must remain within the boundaries set forth.

Engaging in lawful contacts, traffic stops, field interviews (Terry Stops), and arrests generate useful, proactive tools that police members can use to combat criminal activity within their areas of responsibility.

A. Introduction

1. To the extent that safety considerations allow, police members will introduce themselves to all citizens they make contact with. A proper introduction will establish the identity of the police member, the authority of the police member, and the context surrounding the initiation of the contact. This provides the platform for the lawful actions or requests made by the police member during the contact. Introductions should be formulated so that they provide:
 - a. The police member's name.
 - b. The police member's rank or title.
 - c. The police member's affiliation with the Milwaukee Police Department.
 - d. The reason for the contact or stop.
2. The introduction shall occur as early in the contact as safety permits and will be given prior to the police member's request for identification or license and registration information from the citizen being contacted.

B. Closing a Contact

1. In an effort to prevent inaccurate perceptions of biased law enforcement, police members will make every attempt to provide a professional closing. This is an opportunity to ensure that the citizen leaves the contact with the best possible view of the police member, the department and the profession. In closing a contact, police members will:
 - a. Return any identification, paper work and property obtained from the citizen.
 - b. Ensure that the person understands when they are free to leave.
 - c. Explain the results of the contact especially if the contact results in the reasons for the stop being dispelled or the person being cleared of suspicion.

- d. If the contact will result in the issuance of a citation, the police member will explain the options available to the person for disposing of the case. In cases of a traffic citation being issued, police members shall also issue Form MC-715 *How To Take Care of Your Citation*.
- e. If appropriate, close the contact by thanking the person for their cooperation.

085.15 SOCIAL CONTACTS

A social contact is contact with a citizen for the purpose of asking questions or for information gathering.

- A. Reasonable suspicion and probable cause is not required to initiate a social contact, but a proper introduction as stated in 085.10 (A) *Introduction* should be utilized when appropriate.
- B. The contact is consensual or voluntary. The citizen is under no obligation to answer any questions and is free to leave at any time.
 1. As with all encounters with the public, police members shall treat citizens in a professional, dignified and unbiased manner.
 2. Police members should safeguard their actions and requests so that a reasonable person does not perceive the contact as a restraint on their freedom. Police members will be respectful, attempt to build rapport, and keep the contact as brief as possible.

085.20 FIELD INTERVIEWS (FI's) (WILEAG 10.1.1)

Field Interviews, or Terry Stops, are based on a police member's reasonable suspicion that the subject(s) has committed a crime, is in the process of the commission of a crime or may commit a crime. Reasonable suspicion, as defined in section 085.05, is more than a hunch. A "hunch", for the purpose of this section, is an intuitive feeling or premonition "gut feeling" and therefore, on its own, is not legal justification to conduct a "field interview".

A. Justification for Conducting a Field Interview

The following points may be considered in establishing reasonable suspicion (these are not all inclusive, and one or more or even other circumstances may be present when formulating justification)

1. The appearance or demeanor of an individual suggests that he or she is part of a criminal enterprise or is engaged in a criminal act.

2. The actions of the subject suggest that he or she is engaged in a criminal activity.
3. The hour of day or night is inappropriate for the subject's presence in the area.
4. The subject's presence in a neighborhood or location is inappropriate.
5. The subject is carrying a suspicious object.
6. The subject's clothing bulges in a manner that suggests he or she is carrying a weapon.
7. The subject is located in proximate time and place to an alleged crime.
8. The police member has knowledge of the subject's prior criminal record or involvement in criminal activity.
9. The individual flees at the sight of law enforcement.

B. Procedures for Initiating a Field Interview

Based on observance of suspicious circumstances or upon information from investigation, police members may initiate the stop of a suspect if he has reasonable suspicion to do so. The following guidelines shall be followed when making an authorized stop to conduct a field interview.

1. When approaching the suspect, the police member shall clearly identify himself as a law enforcement officer, if not in uniform, by announcing his identity and displaying departmental identification to include a badge and ID card.
2. Police members shall be courteous at all times during the contact but maintain caution and vigilance to a subject's actions which may be suggestive of an attempt to retrieve a weapon, conceal or discard contraband, or other suspicious actions.
3. Before approaching more than one suspect, individual police members should determine whether the circumstances warrant a request for backup assistance and whether the contact can and should be delayed until such assistance arrives.
4. Police members shall confine their questions to those necessary to resolve the police member's suspicions. The questioning may only be for a reasonable length of time. This will vary in different circumstances, but will include enough time to call in a stolen vehicle inquiry or a wanted check.
5. Police members are not required to give suspects *Miranda* warnings in order to conduct field interviews unless the person is in custody and about to be interrogated.

6. The police member may demand the person's name and address and an explanation for his/her conduct. However, if the person quietly states, "I do not wish to say anything to you, even identify myself," and causes no trouble at all, and there is no further information or facts which could lead the police member to "probable cause", the police member must allow the person to go on his/her way. Refusal to answer a police member's questions in and of itself is not "obstructing an officer."
7. The temporary detention for questioning must be in the vicinity of the initial stop. It may, for example, be out of the rain, but not at the police station six miles away.
8. Police members shall return any property temporarily seized (outside of what would be considered contraband) from a detainee as soon as it is reasonable to do so.

C. Reporting of Field Interviews (FI's)

1. If after conducting a field interview the police member has no basis for making an arrest or issuing a citation, the police member will record the facts of the field interview on the yellow FI card (Form PF-4).
2. All FI cards completed by a police member will be submitted to a supervisor at the end of their tour of duty.
3. FI cards are to be reviewed by a supervisor for completeness and accuracy. FI cards found to be incomplete or inaccurate are to be returned to the submitting police member who will make the necessary corrections and re-submit the card within 24 hours.
4. The work location from which the FI card originated will be responsible for entering the data from the FI card into the Tiburon FI module. Data entry must be completed within 72 hours of receipt.
5. Once the data entry from the FI card has been completed, the FI Card will be retained by the work location for ninety days and then destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.
(WILEAG 10.1.1.3)

Note: In lieu of filing an FI card, police members may elect to enter their own FI's into the Tiburon FI Module. Individual police member performance measures will be garnered from entries made into the FI module, therefore FI entry is critical.

085.25 PAT-DOWN SEARCHES (WILEAG 1.7.3)

A. Justification for Conducting Pat-Down Searches

Law enforcement officers have the right to perform a pat-down search of the outer garments of a suspect for weapons if the suspect has been legitimately stopped with reasonable suspicion and only when the police member has reason to believe that the suspect possesses weapons on his or her person and poses a threat to the police member's or another person's safety. **Not every field interview poses sufficient justification for conducting a pat-down search.** Following are some criteria that may form the basis for establishing justification for performing a pat-down search. Police members should note that these factors are not all-inclusive; there are other factors that may be considered. The existence of more than one of these factors may be necessary in order to justify a pat-down search.

1. The type of crime suspected - particularly in crimes of violence where the use or threat of deadly weapons is involved.
2. Number of subjects vs. police members present.
3. Police member vs. subject factors (age and gender considerations)
4. Factors such as time of day, location or neighborhood (i.e. high crime area, known drug trafficking area) where the stop occurs
5. Prior knowledge of the subject's use of force and/or propensity to carry deadly weapons.
6. The appearance and demeanor of the subject (i.e. a long trench coat being worn on a warm summer night).
7. Visual indications that suggest that the subject is carrying a firearm or other deadly weapon.
(WILEAG 1.7.3.2)

B. Procedures for Performing a Pat-Down Search

When reasonable suspicion justifies a pat-down search, the search should be performed with due caution, restraint, and sensitivity. These searches may only be performed to protect the safety of police members and others. Pat-down searches should be conducted in the following manner.

1. Whenever possible, pat-down searches should be performed by police members of the same sex as the suspect.

2. Because pat-down searches are cursory in nature, they should be performed with the suspect in a standing position and the police member standing to the suspect's rear. Should a police member visually observe a weapon, a more secure search position may be used, such as the prone position.
3. In a pat-down search, police members are permitted only to feel the outer clothing of the suspect. When confronted with a suspect wearing multiple layers of clothing (i.e. multiple shirts, pants, coats) or otherwise difficult to pat-down clothing such as puffy jackets or long overcoats, police members with proper articulation based on the facts and unique circumstances of the particular stop, may be justified in removing, lifting, unzipping or adjusting the clothing in order to conduct a proper pat-down. Police members may not place their hands in pockets unless they feel an object that could reasonably be a weapon, such as a firearm, knife, club, or other item or an item immediately recognized as contraband under the "plain-feel" doctrine.
4. If the suspect is carrying an object such as a duffel bag, handbag, suitcase, briefcase, sack, or other item that may conceal a weapon, the police member should not open the item but instead place it out of the suspect's reach.
5. If the external feeling of the suspect's clothing fails to disclose evidence of a weapon, no further search may be made. If evidence of a weapon is present, an officer may retrieve that item only. If the item is an illegal weapon, and the possession of which is a crime, the police member may make an arrest of the suspect and complete a full-custody search of the suspect.

C. Amount of Force Used to Conduct a Pat-Down Search

Police members shall use only that force which is reasonably necessary to conduct the pat-down.

D. Disposition of Items Seized in a Pat-Down Search

1. If it is contraband, the police member shall take the appropriate police action based upon the type of contraband seized.
2. If it is not contraband, the police member shall return it to the individual upon completion of the stop.

085.30 OPEN VIEW AND PLAIN VIEW DOCTRINES (WILEAG 1.7.3)

A. Open View

1. The open view doctrine allows the police to see and possibly seize contraband. To apply open view, the officer must see the contraband or evidence from a vantage point available to the public. To seize the contraband or evidence, it must be located in an area open to the public and not protected by the Constitution.

2. Police officers are not allowed to enter and seize contraband if the contraband is exposed to the public from a constitutionally protected place. For example: If officers see a marijuana plant growing in the window of a residence, they cannot enter the home, but have probable cause to seek a search warrant.
(WILEAG 1.7.3.8)

B. Plain View

1. The plain view doctrine allows the police to inadvertently discover contraband or evidence after making a lawful intrusion into a constitutionally protected area, such as a residence or a vehicle. The contraband or evidence must be immediately recognizable as such and be in plain view.
2. The key to the plain view doctrine is being in the protected place with consent or on legitimate police business. Once the inadvertent discovery is made, police members have probable cause to seek a search warrant for a more thorough search.
(WILEAG 1.7.3.8)

085.35 SEARCH UNDER THE MOVABLE VEHICLE EXCEPTION (CARROLL DOCTRINE) **(WILEAG 1.7.3)**

Police members may conduct a warrantless search based on the moveable vehicle exception if the police member has probable cause to believe seizable items or evidence of a crime being investigated may be found within the movable vehicle, or any container in the vehicle.

(WILEAG 1.7.3.3)

085.40 SEARCH INCIDENTAL TO ARREST (WILEAG 1.7.3)

A. Persons

1. A police member will conduct a full, thorough search of the individual at the time of arrest. The search may extend to objects in the actual possession of the arrested individual and search of areas in the arrested individual's immediate control.
2. The arrested individual will be searched for weapons, contraband, fruits and instrumentalities of crimes, and evidence connected with any offense.
3. Police members must conduct searches incidental to a lawful arrest immediately, or as soon as possible, after the arrest.
(WILEAG 1.7.3.7)

B. Places

Police members may conduct a lawful search of only that area under an arrestee's immediate control at the time of the arrest. Police members are only authorized to search other locations within a location if:

1. The police member reasonably believes that their safety is threatened, or
2. There is a reasonable chance the arrested person might escape or destroy evidence.
3. When making an arrest in a home, in addition to a search incident to the arrest, the police may conduct a protective sweep for those areas of the home for which an officer has a reasonable suspicion a confederate may be lurking. This sweep is limited in nature and must be specifically targeted to locating people who may pose a safety risk to police members.

C. Vehicles

1. After a person is detained outside a vehicle and it is no longer reasonable to believe the detainee may gain access to the vehicle at the time the search, police members do not have the lawful authority to search the passenger compartment and unlocked containers incident to arrest, unless the police member believes that evidence of the offense for which the subject was arrested is believed to be contained within the vehicle.
(WILEAG 1.7.3.3)
2. While a search incident to arrest is restricted to the aforementioned conditions, an additional search is allowable under the following circumstances:
 - a. Probable cause exists to believe that evidence of a crime is contained within the vehicle,
 - b. Police members have consent to search,
 - c. Articulate exigent circumstances exist, or
 - d. The police member is performing an inventory search pursuant to the impoundment of the vehicle

085.45 CRIME SCENE SEARCHES (WILEAG 1.7.3)

A. Crime scene searches may fall into several areas of warrantless searches:

1. Consent (see 085.50)
2. PlainView (see 085.30)

3. Search incident to arrest (see 085.40)
 4. Exigent circumstances (see 085.55)
- B. According to the principles of the U.S. Supreme Court cases *Thompson v. Louisiana* and *Mincey v. Arizona*, there is no “crime scene exception” to the Fourth amendment mandates. Rather, police members must be able to articulate consent, plain view, search incident to arrest, or exigent circumstances. In most instances, it will be necessary to obtain a search warrant for a crime scene.
(WILEAG 1.7.3.4)
- C. When uncertainty arises regarding the legality of a crime scene search, the Milwaukee County District Attorney’s office should be contacted for advice. After hours, police members may contact the on-call duty District Attorney by obtaining contact information through the Technical Communications Division at extension 7472.

085.50 SEARCH BY CONSENT (WILEAG 1.7.3 and 10.1.1)

- A. Police members may conduct consensual searches of persons and/or property if:
1. The police member has **articulable suspicion** criminal activity has, is or will be occurring or when a police member has personal knowledge of either a person or certain location having a history of criminal activity, being a known offender or a police member has reasonable and articulable belief that a fugitive and/or a missing person may be within a particular location.
 2. The consent is voluntary and not given because of the threat of force.
 3. The person giving consent has apparent authority over and control of the premises or articles to be searched.
 4. The person giving consent understands the consequences of consent and the right to refuse.
(WILEAG 1.7.3.1)
- B. Scope of the Search
1. The person giving consent may limit the scope of the search.
 2. The person giving consent may revoke the consent at any time. If consent is revoked after an item is found that is readily recognizable as evidence, the item may be seized and the scene secured until a search warrant is obtained. Otherwise, the search must end immediately.
 3. Police members may search closed containers found during a consensual vehicle search as long as the officer reasonably believes the consent extended to closed containers in the vehicle.

4. An adult who has regular, unrestricted access to a place can grant consent for a search of that place, but not for the personal belongings or storage spaces of another.

C. Guidelines for Obtaining Consent

1. Police members shall ensure the person whose consent is sought has the authority to give consent.
2. Police members must obtain consent from a person, who has a "right to privacy" in the area to be searched, or against whom the incriminating search is directed, or from a person who has a valid and equal right to privacy in the area to be searched.
3. Police members shall not claim authority to conduct a search without consent or a search warrant unless otherwise permitted by law.
4. Police members shall advise the person, whose consent is sought, of the right to refuse a search.
5. Police members may advise the person, whose consent is sought, about the general nature of the investigation and the purpose of the search.

D. Reporting of Consent Searches

1. Prior to conducting a consent search, Form PF-3 "*Consent to Search Authorization*" must be completed and the pink copy of the form will be provided to the person who consented to the search.
2. When operationally feasible, an audible and visual record of consent utilizing the "in-car" video system should be made to assist in the mitigation of future claims that the search was coerced or non-consensual. This is especially true when the person does not wish to sign the consent form, but agrees to the search. The fact a recording is available shall be referenced in the incident report and on the consent form.
3. In the event contraband is located during a consensual search, the original completed Consent Form will become evidence and will be inventoried as such. Prior to inventorying the Consent Form, a copy of the completed form will be made and submitted to the police member's immediate supervisor for data entry into the search field of the Tiburon FI Module. Once entered, the copy will then be forwarded for imaging at Open Records.

4. If contraband is NOT located during a consensual search, the original Consent Form will be forwarded to the police member's immediate supervisor for data entry into the search field of the Tiburon FI Module. Once entered into Tiburon, all copies of the form will be retained by the work location for one year and then destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.
(WILEAG 10.1.1.3)
5. The yellow copy of the Consent Form will be submitted with the arrest / DA package (if any). If the yellow copy of the form is not required, it will be properly destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.
(WILEAG 10.1.1.3)

E. Third Party Consent Valid in Certain Circumstances

1. Consent is valid if the third person has equal authority over the business or residence and it can be concluded the absent person assumed the risk the cohabitant (roommate) might permit a search.
2. Consent to search is not allowed if one cohabitant (roommate) or business partner objects to the consent, even if the other person gives permission. Consent must be given by both people, if present.
3. Parents may consent to search a child's living area if the parents have routine access to the area (the child does not pay rent).
4. Landlords cannot give consent to search if a lease or rental agreement is still in effect.
(WILEAG 1.7.3.1)

085.55 EXIGENT CIRCUMSTANCES (WILEAG 1.7.3)

Police may conduct an immediate, warrantless search or seizure under emergency conditions, if there is probable cause to believe that delay in getting a warrant would result in the immediate threat of escape, the immediate threat of destruction of evidence, or the immediate threat of death or great bodily harm to the officer or the general public.
(WILEAG 1.7.3.5)

085.60 STRIP SEARCHES (WILEAG 1.7.7)

- A. Strip searches shall be conducted in accordance with Wisconsin Statute 968.255 (strip searches) and 968.256 (search of physically disabled person) and only with the approval of an on-duty captain or higher authority.

Note: In the absence of an on-duty member with the rank of Captain or higher, an on-duty Lieutenant will have the authority to grant written consent.

1. A strip search is defined as the uncovering and/or exposed to the view and/or touching of a detained person's genitals, pubic area, buttock or anus, or a females breasts by the person conducting the search. This would include having a person remove or arrange some or all of his or her clothing so as to permit an inspection of genitals, pubic area, buttocks, anus, or breasts of a female.
- B. No person shall be subject to a strip search unless they are a detained individual. Wisconsin State Statute 968.255(1) defines detained as any of the following:
1. Arrested for any felony.
 2. A person arrested for specified misdemeanors, which are primarily weapons-related offenses. These offenses are covered under the following Wisconsin Statutes:
 - 167.30 (Use of firearms, etc., near park, etc.);
 - 940.19 (Battery; substantial battery, aggravated battery);
 - 941.20 (1) (Endangering safety);
 - 941.23 (Carrying a concealed weapon);
 - 941.237 (Carrying handgun and alcoholic beverages);
 - 941.24 (Possession of switchblade knife);
 - 948.60 (Possession of dangerous weapon by a person under 18);
 - 948.605 (Gun-free school zone) or
 - 948.61 (Dangerous weapons on school premises).
 3. A juvenile taken into custody under Wisconsin Statute 938.19 and where there is reasonable grounds to believe the juvenile has committed an act which would be a felony if committed by an adult, or a juvenile taken into custody under one of the eight specified misdemeanors in subsection 2.
 4. Arrested for any misdemeanor not specified above (sub. 2), any other violation of state law punishable by forfeiture, or any local ordinance violation, if there is probable cause to believe the person is concealing a weapon or an object which may constitute evidence of the offense for which he or she is detained.
 5. Any person who intentionally violates the requirements outlined in Wisconsin State Statute 968.255 may be charged with a misdemeanor and be fined not more than \$1,000 or imprisoned not more than 90 days or both.
- C. Pursuant to Wisconsin State Statute 968.255(2): "No person may be the subject of a strip search unless he or she is a detained person and if:

1. The person (and one search witness) conducting the search is of the same sex as the person detained, unless the search is a body cavity search conducted under sub. (F);

Note: The search witness whenever possible shall be a police supervisor of the same sex as that of the detainee to be searched.

2. The detained person is not exposed to the view of any person not conducting the search (The search witness excepted);
3. The search is not reproduced through a visual or sound recording (WI State Statute 968.255(2)(c)). Strip searches **SHALL NOT** be conducted in the booking room due to the presence of video equipment;
4. A person conducting the search has obtained the prior written permission of the chief or his/her designee of the jurisdiction (i.e. Captain of Police or higher rank) where the person is detained, unless the person conducting the search has probable cause to believe that the detained person is concealing a weapon; and
5. A *Strip Search Authorization Report* (Form PS) is completed in the Administrative Investigations Management (AIM) System regarding the search.

D. Justification for a Strip Search

1. A strip search shall only be conducted when the detained person has been taken into custody for any of the offenses listed in 085.60 B. sub 1, 2 and 3 and the police member can articulate the reason why he/she believes the detainee is concealing an object which may pose a safety risk or may constitute evidence of a crime.
2. Any strip search of an individual being detained for any misdemeanor not specified in 085.60 B. sub 2, any other violation of State law punishable by forfeiture, or any other local ordinance, must be based on probable cause to believe the individual being detained is concealing a weapon or evidence of a crime for which he/she is being detained.

E. Strip Search Authorization Report (FORM PS)

1. A shift commander upon being notified a police member is requesting a strip search will attempt to locate an on-duty Captain or higher authority in order to receive written authorization to conduct a strip search, unless it is a probable cause weapon search. In the absence of an on-duty member with the rank of Captain or higher, an on-duty Lieutenant will have the authority to grant written consent.

2. The shift commander receiving approval for a strip search shall cause a *Strip Search Authorization Report* (Form PS) to be completed in the AIM system prior to the search being conducted. Minimally the following fields shall be completed on the report prior to the subject being provided a copy of the form as stated in subsection 5:
 - a. Date/time of incident
 - b. Location of stop or incident
 - c. Suspect's name/address and other demographics
 - d. Police member conducting the search and police member witness
 - e. Authorizing Command Officer (as specified in subsection 1)
 - f. Was justification or probable cause found to authorize search (yes or no)
 - g. Reason / Justification statement for the search entered in the incident notes section - (as specified in Subsection D)
3. Once all the data from subsection 2 has been entered into AIM, the form will be printed.
4. The strip search authorizing member in subsection 1 will sign the form next to his/her name on the report.
5. A copy of the completed form with the authorizing member's signature will be made and shall be provided to the person being searched.
6. The work location responsible for conducting the search will maintain custody and retention of the form containing the original signatures.

F. Body Cavity Searches

1. **Police members are prohibited from conducting a body cavity search whether manual or visual.** If a body cavity search is deemed necessary, such search can only be done by a physician, physician's assistant or registered nurse licensed to practice in the State of Wisconsin (WI Stat 968.255 (3)).
2. A body cavity search includes the following:
 - a. The manual inspection involving a digital (finger) or instrument intrusion into a person's anus or vagina.
 - b. The visual inspection of the anus or vagina even when no manual examination is performed.

3. A search warrant is required for every body cavity search.**G. Physically Disabled Persons**

A physically disabled person, for the purpose of Wisconsin Statute 968.256, is defined as "a person who requires an assistive device for mobility, including, but not limited to, a wheelchair, brace, crutch or artificial limb". A search of a physically disabled person is to be conducted in a careful manner. If a search of a physically disabled person requires the removal of an assistive device or involves a person lacking sensation in some portion of his or her body, the search shall be conducted with extreme care by a person who has had training in handling physically disabled persons.

085.65 ANATOMICAL GIFTS (WILEAG 6.1.8)**A. Anatomical gift searches and notifications shall be conducted in accordance with Wisconsin Statute 157.06(12) (Anatomical Gifts).**

1. Police members who reasonably believe an individual to be dead or near death shall make a reasonable search of the individual for a record of gift or a record of refusal or other information identifying the individual as a donor or as an individual who has refused to make an anatomical gift. If a record of gift or record of refusal is located and the individual or deceased individual to whom the record of gift or record of refusal relates is taken to a hospital, the police member responsible for conducting the search shall send the record of gift or record of refusal to the hospital.

085.70 OTHER SITUATIONS AUTHORIZED BY STATE & FEDERAL CONSTITUTIONAL PROVISIONS (WILEAG 1.7.3 and 1.7.4)**A. Fresh (Hot) Pursuit**

1. Fresh pursuit means the pursuit by a police member of someone he/she has probable cause to believe has violated any law or ordinance the police member is authorized to enforce. This means that the infraction must take place within the City of Milwaukee and fresh pursuit will allow the police member to follow that person outside of what normally would be his/her geographical limits.
 - a. Police members in fresh pursuit of a fleeing felon may make a warrantless entry into any place where the felon seeks refuge.
 - b. The police member may conduct a warrantless search and seizure of the suspect, the suspect's clothing, and the area under the suspect's immediate control.

- c. The arresting police member's warrantless search is limited to a protective sweep and a search incidental to a lawful arrest.
- d. Whenever circumstances and public safety permit, the police member should obtain a warrant once the pursuit has been substantially interrupted.
(WILEAG 1.7.3.8 and 1.7.4.2)

B. Felony Arrest (with Warrant)

1. Police members must have a search warrant or consent to enter a residence legally; unless the member has knowledge the suspect resides full-time at the residence **and** the suspect has been seen inside the residence at the time of the warrant service.
2. Police members must obtain a search warrant to gain lawful entry to the premise of a third party to affect an arrest unless they have valid consent or some other exception to the warrant requirement exists.
(WILEAG 1.7.4.1)

C. Misdemeanor Arrest with a Warrant

1. Police members must have a search warrant or consent to enter a residence legally; unless the member has knowledge the suspect resides full-time at the residence **and** has been seen inside the residence at the time of the warrant service. Police members must use good articulable discretion when making the decision to forcibly enter a residence for the purposes of making a misdemeanor (jailable offense) warrant arrest. When in doubt, seek direction from a supervisor.
2. Police members must obtain a search warrant to gain lawful entry to the premise of a third party to affect an arrest unless they have valid consent or some other exception to the warrant requirement exists.
(WILEAG 1.7.4.1)

D. Abandoned Property

1. This is another exception which is not really a search. A scrap of paper which turns out to be a policy slip or a cigarette butt containing marijuana and thrown on the ground is abandoned and may be seized. A person seen discarding such an object could then be arrested. Trash placed at the curb on truck pick-up day is generally considered abandoned.
2. Individuals do not have any reasonable expectation of privacy regarding property that they had abandoned prior to its seizure by law enforcement (i.e. the police approach a subject pursuant to a lawful traffic stop. The subject takes off on foot leaving his/her vehicle behind. The vehicle is deemed to be abandoned property and, thus, can be lawfully searched).
(WILEAG 1.7.3.8)

085.75 VEHICLE INVENTORY SEARCHES (WILEAG 1.7.3)

Police members impounding a vehicle shall conduct and document a thorough inventory of the vehicle and its contents to the extent practical to protect the police member, the vehicle owner, and the Department from claims of loss or damage. Vehicle inventory procedures are found in SOP 610 *TOWING OF VEHICLES*. (WILEAG 1.7.3.6)

085.80 SOURCE AND INFORMATIONAL RESOURCES

This SOP was developed to provide police members with general guidance in search and seizure. The concepts in this SOP are governed by landmark State and Federal court cases that establish the boundaries for proper police conduct in this arena.

The following sources were referenced in the development of this SOP.

- Wisconsin Law Enforcement Criminal Law Handbook (Blue Book), published by the Wisconsin Department of Justice, 2009 edition*
- Federal and State Constitutions*
- Federal and State Case Law*
- Wisconsin State Statutes*
- Milwaukee County District Attorney's Office*
- Milwaukee Police Department Code of Conduct*
- Milwaukee Police Department Standard Operating Procedures*



EDWARD A. FLYNN
CHIEF OF POLICE

EAF:mfk



MILWAUKEE POLICE DEPARTMENT

STANDARD OPERATING PROCEDURE

085 – CITIZEN CONTACTS, FIELD INTERVIEWS, SEARCH AND SEIZURE

GENERAL ORDER: 2014-94
ISSUED: September 23, 2014

EFFECTIVE: September 23,
2014

REVIEWED/APPROVED BY:
Captain Regina Howard
DATE: July 16, 2014

ACTION: Amends General Order 2014-14 (May 2, 2014)

WILEAG STANDARD(S): 1.7.3, 1.7.4,
1.7.7, 6.1.8, 6.2.3, 6.2.5, 10.1.1

ROLL CALL VERSION

Contains only changes to current policy.
For complete version of SOP, see SharePoint.

085.20 FIELD INTERVIEWS (FI's) (WILEAG 10.1.1)

B. Procedures for Initiating a Field Interview

Based on observance of suspicious circumstances or upon information from investigation, police members may initiate the stop of a suspect if he/she has reasonable suspicion to do so. The following guidelines shall be followed when making an authorized stop to conduct a field interview.

1. When approaching the suspect, the police member shall clearly identify himself/herself as a law enforcement officer, if not in uniform, by announcing his/her identity and displaying departmental identification to include a badge and ID card.

085.30 VEHICLE CONTACTS (WILEAG 6.2.5)

The purpose of our traffic stops is two-fold: to improve traffic safety by enforcing traffic laws; and to prevent crime by engaging in highly visible, public police activity and lawfully disrupting criminals as they travel in vehicles. We achieve this by using lawful pretext traffic stops to make contact with citizens, target commonly stolen vehicles and focusing our efforts in those neighborhoods most afflicted by crime victimization. The preferred outcome of our traffic stops in which no crime has been interrupted or discovered is a warning. It is important that we recognize that assertive, public police action is sometimes viewed negatively in those neighborhoods most in need of our attention and services. We must always endeavor to maintain the community's support for our activity as we work with the community itself to reduce crime.

Traffic enforcement is the responsibility of all uniformed members. Enforcement shall be in accordance with traffic laws and regulations and take into account the degree and

severity of the violation. Due to ongoing threat assessments, officers may choose to call for and wait for back up to arrive before making initial contact or at any time during the stop.

A. Reasons for Vehicle Contact

1. The member has reasonable suspicion for a traffic or equipment violation.
2. The member has probable cause to arrest a driver or passenger for a crime.
3. The member has reasonable suspicion that a driver or passenger has committed, is committing, or is about to commit a crime.
4. The member wishes to assist a motorist who is in apparent need of help.

B. Type of Contact

1. Types of Contact

- a. Approach Contacts. Approach contacts are those that do not appear to pose a higher than normal risk of danger to the officer. The officer therefore feels relatively safe in approaching the vehicle to speak to the driver. Vehicle contacts for minor violations typically fall into this category.
- b. Non-Approach Contacts. Non-Approach contacts are those in which the officer does not feel safe in approaching the vehicle, but instead chooses to take other action, such as directing the driver to step out of vehicle and move to a different location for contact.
- c. High-Risk Contacts. High-Risk contacts are those in which the apparent level of danger requires extreme caution. The considerations for a high-risk contact include the nature of the offense, occupants with warrants for violent offenses, pursuits, and occupant(s) with violent history. These stops typically involve multiple officers, ordering subjects out of a vehicle one a time, etc.

2. Location of Vehicle Contact

- a. The officer needs to consider the environment around him/her before turning on his/her emergency lights to initiate a stop. The three general aspects of a location to consider include:
 1. Traffic Hazards. Officers should find a location that will provide the best protection from other traffic. Locations to avoid include, but are not limited to, hill crests, curves, construction zones, intersections, and high traffic areas.

2. Complications. Other complicating factors officers should consider are private property, areas with little or no light, hostile crowds, and areas with heavy pedestrian traffic.
3. Escalation or Disengagement Opportunities. Officers should look for cover and concealment, vehicle escape routes, and on-foot escape routes.

C. Level/Stage/Degree of Stabilization

The level/stage/degree of stabilization refers primarily to the type of contact. The officer shall notify the dispatcher via his/her squad radio or MDC of the location of the stop, description of the vehicle (type, color, model, and number of doors), the license plate, the number of occupants, and the reason for the stop.

1. Approach and Non-Approach Contacts

- a. Initiate the contact by turning on emergency lights and using the siren, if necessary, to signal the driver to stop.
- b. The officer shall utilize the angle-left, off-set, or in-line vehicle positioning tactics as prescribed by the Law Enforcement Standards Board. A minimum of 15' between the officer's squad and the target vehicle is optimal.
- c. Notify the dispatcher of the vehicle contact.
- d. During a vehicle contact it is imperative that officers remain aware of their surroundings. Officers conducting vehicle contacts must be aware of dangers presented by the target vehicle, its occupants, and possible dangers or distractions from their surrounding environment.
 1. The officer's threat assessment may suggest that it is unsafe for an approach contact but the perceived risk does not warrant a high-risk vehicle contact. The officer should request another squad when conducting a non-approach contact. The officer may remain in the squad and use the PA system to give directions to the occupant(s) of the vehicle during a non-approach contact. The officer shall order the driver to walk towards the front of the officer's squad. The officer will then position himself/herself in a safe position of tactical advantage (out of traffic and keeping the driver of the vehicle facing the squad's emergency lights if possible).
- e. The officer shall make contact with the driver and passenger(s) in accordance with section 085.10(A).
- f. The officer shall then query the name of the driver, and if appropriate, the passenger(s), and the vehicle registration.

- g. The officer shall complete paperwork related to the vehicle contact, perform a safe approach, and close the contact in accordance with section 085.10(B). (WILEAG 6.2.5.1, 6.2.5.2)

2. High-Risk Contacts

Officers shall follow a methodical process when conducting a high-risk contact.

- a. Report the location and vehicle information to the dispatcher and request back-up.

The officer shall report as much information to the dispatcher as possible, including the vehicle description and registration information, description and behavior of occupants, speed and direction of travel, etc.

- b. Coordinate other responding officers.

A high-risk contact requires that the primary officer coordinates responding officers to fulfill specific roles such as the contact officer, cover officer(s), arrest control officer(s), traffic control officer(s), and forward observer. Not all high-risk vehicle contacts will have enough officers to fill all of the roles, and a minimum of three officers is recommended to conduct a high-risk vehicle contact properly. The three officers will perform the roles of the contact officer, cover officer, and arrest control officer.

- c. Make the stop.

When at least three officers are ready to take up positions, the officers shall coordinate with each other as to when to make the stop by initiating their emergency lights and using the siren, if necessary. Officers should try to pick a location that allows the squads to be positioned properly and minimizes the exposure of the public to potential hazards.

- d. Position squads and officers properly. A "V" formation is recommended when conducting a high risk stop.

The squads should be placed approximately 50 feet away from the suspect vehicle. Once the vehicle has stopped, the officers should exit their squads and assume cover positions.

- e. Order the occupants out of the vehicle.

The contact officer should use the PA system to order the driver and passengers out of the vehicle one at a time once he/she has made sure that other officers are in position. In lieu of a PA system, the officer giving commands shall use loud clear concise heavy control talk to give instructions to the occupants. The contact officer shall use simple, clear, firm commands to direct the driver and passengers and the communication will generally

follow the following sequence:

1. The contact officer shall identify himself/herself as a law enforcement officer and direct the occupants to place their hands where he/she can see them.
 2. The contact officer shall direct the driver to open the window(s) and turn off the vehicle.
 3. The contact officer shall direct the driver to turn on the dome light and turn off the radio.
 4. The contact officer shall direct occupants to release their seat belts and immediately return their hands to a visible position.
 5. The contact officer shall direct the driver to remove the keys and show them with both hands extended through the open driver's side window. The contact officer shall have the driver place the keys on the roof of the vehicle or toss them on the ground a short distance away from the vehicle.
 6. It is important that only one officer is giving commands during the stop.
 7. The contact officer shall then order the occupants out one at a time. The contact officer shall have each occupant exit the vehicle with his/her hands in the air, have the occupant turn around in a circle to check for weapons, and have the occupant walk backwards toward the sound of the contact officer's voice where the arrest control officer(s) shall secure each occupant.
- f. Clear the vehicle properly.

With appropriate cover, officers shall then approach the suspect vehicle to inspect all compartments and to handcuff and control occupants as needed.
(WILEAG 6.2.5.3)

085.3035 OPEN VIEW AND PLAIN VIEW DOCTRINES (WILEAG 1.7.3)

**085.3540 SEARCH UNDER THE MOVABLE VEHICLE EXCEPTION (CARROLL DOCTRINE)
(WILEAG 1.7.3)**

085.4045 SEARCH INCIDENT TO ARREST (WILEAG 1.7.3)

085.4550 CRIME SCENE SEARCHES (WILEAG 1.7.3)

A. Crime scene searches may fall into several areas of warrantless searches:

1. Consent (see 085.5055)

2. Plain View (see 085.3035)
3. Search incident to arrest (see 085.4045)
4. Exigent circumstances (see 085.5560)

085.5055 SEARCH BY CONSENT (WILEAG 1.7.3, and 10.1.1)

The purpose of our consent searches is to prevent violent crime by lawfully recovering contraband, weapons and evidence of crimes. The purpose is not to create random drug arrests. Consent searches are an important tool in policing, the discretionary use of which must be carefully controlled. The Chief of Police has restricted your ability to request consent for a search to those circumstances in which you have articulable suspicion that you will recover contraband, weapons and evidence of crimes. As with our traffic stop policy, it is important to maintain the community's support as we work with the community to reduce violent crime.

085.5560 EXIGENT CIRCUMSTANCES (WILEAG 1.7.3)

085.6065 STRIP SEARCHES (WILEAG 1.7.7)

- A. Strip searches shall be conducted in accordance with ~~Wisconsin Statute~~ Wis. Stat. § 968.255 (strip searches) and Wis. Stat. § 968.256 (search of physically disabled person) and only with the approval of an on-duty captain or higher authority.
- B. No person shall be subject to a strip search unless they are a detained individual. ~~Wisconsin State Statute~~ Wis. Stat. § 968.255(1) defines detained as any of the following:
 3. A juvenile taken into custody under ~~Wisconsin Statute~~ Wis. Stat. § 938.19 and where there is reasonable grounds to believe the juvenile has committed an act which would be a felony if committed by an adult, or a juvenile taken into custody under one of the eight specified misdemeanors in subsection 2.
 5. Any person who intentionally violates the requirements outlined in ~~Wisconsin State Statute~~ Wis. Stat. § 968.255 may be charged with a misdemeanor and be fined not more than \$1,000 or imprisoned not more than 90 days or both.
- C. Pursuant to ~~Wisconsin State Statute~~ Wis. Stat. § 968.255(2): "No person may be the subject of a strip search unless he or she is a detained person and if:
 3. The search is not reproduced through a visual or sound recording (~~WI State Statute~~ Wis. Stat. § 968.255(2)(c)). Strip searches shall not be conducted in the booking room due to the presence of video equipment;
- D. Justification for a Strip Search

1. A strip search shall only be conducted when the detained person has been taken into custody for any of the offenses listed in 085.6065 B. sub 1, 2 and 3 and the police member can articulate the reason why he/she believes the detainee is concealing an object which may pose a safety risk or may constitute evidence of a crime.
2. Any strip search of an individual being detained for any misdemeanor not specified in 085.6065 B. sub 2, any other violation of State law punishable by forfeiture, or any other local ordinance, must be based on probable cause to believe the individual being detained is concealing a weapon or evidence of a crime for which he/she is being detained.

F. Body Cavity Searches

1. Police members are prohibited from conducting a body cavity search whether manual or visual. If a body cavity search is deemed necessary, such search can only be done by a physician, physician's assistant or registered nurse licensed to practice in the State of Wisconsin (Wis. Stat. § 968.255 (3)).

G. Physically Disabled Persons

A physically disabled person, for the purpose of Wisconsin Statute Wis. Stat. § 968.256, is defined as "a person who requires an assistive device for mobility, including, but not limited to, a wheelchair, brace, crutch or artificial limb". A search of a physically disabled person is to be conducted in a careful manner. If a search of a physically disabled person requires the removal of an assistive device or involves a person lacking sensation in some portion of his or her body, the search shall be conducted with extreme care by a person who has had training in handling physically disabled persons.

085.6570 ANATOMICAL GIFTS (WILEAG 6.1.8)

- A. Anatomical gift searches and notifications shall be conducted in accordance with Wisconsin Statute Wis. Stat. § 157.06(12) (Anatomical Gifts).
2. Members shall document these efforts in their official memorandum book.

085.7075 OTHER SITUATIONS AUTHORIZED BY STATE & FEDERAL CONSTITUTIONAL PROVISIONS (WILEAG 1.7.3, and 1.7.4)

085.7580 VEHICLE INVENTORY SEARCHES (WILEAG 1.7.3)

085.8085 SOURCE AND INFORMATIONAL RESOURCES

This SOP was developed to provide police members with general guidance in search and seizure. The concepts in this SOP are governed by landmark State and Federal court cases that establish the boundaries for proper police conduct in this arena.

The following sources were referenced in the development of this SOP.

-State of Wisconsin Department of Law Enforcement Standards Board Vehicle Contacts (A Training Guide for Law Enforcement Officers), 2010 edition



EDWARD A. FLYNN
CHIEF OF POLICE

EAF:mfk



MILWAUKEE POLICE DEPARTMENT

STANDARD OPERATING PROCEDURE

085 – CITIZEN CONTACTS, FIELD INTERVIEWS, SEARCH AND SEIZURE

GENERAL ORDER: 2014-94
ISSUED: September 23, 2014

EFFECTIVE: September 23, 2014

REVIEWED/APPROVED BY:
Captain Regina Howard
DATE: July 16, 2014

ACTION: Amends General Order 2014-14 (May 2, 2014)

WILEAG STANDARD(S): 1.7.3, 1.7.4, 1.7.7,
6.1.8, 6.2.3, 6.2.5, 10.1.1

085.00 PURPOSE / POLICY

The purpose of this policy is to provide general guidance for enforcement actions, particularly citizen contacts (for traffic and field interviews), arrests, searches and seizures of persons or property, which shall be based on the standards of reasonable suspicion or probable cause as required by the Fourth Amendment to the U.S. Constitution, statutory authority and applicable case law.

In all enforcement decisions, officers shall be able to articulate specific facts, circumstances, and conclusions which support probable cause or reasonable suspicion for arrests, searches, seizures, and stops of citizens. Police members shall not stop, detain, arrest, search, or attempt to search anyone based solely upon the person's race, color, sex, sexual orientation, gender expression, national origin, ethnicity, age, religion or social economic status. In doing so, members will remain vigilant to the guiding principles of the Code of Conduct of the Milwaukee Police Department.

085.05 DEFINITIONS

A. CONSENT

A clear and voluntary expression by an individual to allow a law enforcement officer to search the person or property of the consenting party or property over which the consenting party has apparent control.

B. CONTRABAND

Property or items that are unlawfully produced, possessed, or transported.

C. EXIGENT CIRCUMSTANCES

Situations for which law enforcement agents would be unable or unlikely to effect an arrest, search, or seizure unless they take immediate action without prior judicial authorization.

D. FIELD INTERVIEW

The brief detainment of an individual, whether on foot or in a vehicle, based on articulable reasonable suspicion, for the purposes of determining the individual's identity and resolving the member's suspicions concerning criminal activity.

E. PAT-DOWN SEARCH or FRISK

For a frisk to be warranted after a person has been stopped, the police member must reasonably suspect that he/she or another is in danger of physical injury from that person. The police member is then entitled to conduct a limited search for weapons or objects which might be used as weapons. This means a pat-down of the person's outer clothing and nothing more, unless an object is felt which might be a weapon.

F. PROBABLE CAUSE

Probable cause is the quantum of evidence which would lead a reasonable police officer to believe that the defendant committed a crime. It is more than a hunch or suspicion, but less than the evidence required to convict at trial.

G. REASONABLE SUSPICION

Articulable facts that, within the totality of the circumstances, lead a police member to reasonably believe that criminal activity has been, is being, or is about to be committed. This standard is also known as articulable suspicion.

H. SEARCH

A search, as defined by the Wisconsin Supreme Court decisions, is looking into hidden places for contraband, instrumentalities of a crime, fruits of a crime or evidence of a crime with the intent of charging the individual with an offense.

I. SEIZURE

Seizure of property is limited to contraband, instrumentalities of a crime, fruits of a crime or evidence of a crime. The Fourth Amendment to the constitution provides a high degree of protection for individuals from searches and seizures made by police members. Searches and seizures carried out by police members without a warrant must be clearly justified by members as falling into one of the well-defined exceptions to the Fourth Amendment warrant requirement. To avoid suppression of evidence and possible personal liability, police members should always attempt to obtain a warrant whenever reasonably possible before instituting a search and a seizure.

J. STRIP SEARCH

A search in which a detained person's genitals, pubic area, buttock or anus, or a detained female person's breast, is uncovered and either exposed to view or touched by a person conducting the search.

K. "PLAIN FEEL" DOCTRINE

When a police member lawfully frisks a suspect's outer clothing without manipulating the clothing and feels an object, the contour or mass of which makes it immediately identifiable as contraband, in which case the police member may effect a warrantless seizure of the object.

085.10 CONTACT PROTOCOL (WILEAG 6.2.3)

Police members can be expected to make numerous contacts with the public on a daily basis. These contacts form the basis for the relationship between the department and the community. While these contacts vary in nature, and each situation must be treated individually, the goal of the department is that each contact be conducted in a courteous, professional and lawful manner.

Contacts with the police and any police actions that may result from a contact are often subject to great scrutiny. Most contacts are governed by landmark court cases which define the boundaries for proper police conduct in this arena and police members must remain within the boundaries set forth.

Engaging in lawful contacts, traffic stops, field interviews (terry stops), and arrests generate useful, proactive tools that police members can use to combat criminal activity within their areas of responsibility.

A. INTRODUCTION

1. To the extent that safety considerations allow, police members will introduce themselves to all citizens they make contact with. A proper introduction will establish the identity of the police member, the authority of the police member, and the context surrounding the initiation of the contact. This provides the platform for the lawful actions or requests made by the police member during the contact. Introductions should be formulated so that they provide:
 - a. The police member's name.
 - b. The police member's rank or title.
 - c. The police member's affiliation with the Milwaukee Police Department.
 - d. The reason for the contact or stop.
2. The introduction shall occur as early in the contact as safety permits and will be given prior to the police member's request for identification or license and registration information from the citizen being contacted.

B. CLOSING A CONTACT

1. In an effort to prevent inaccurate perceptions of biased law enforcement, police

members will make every attempt to provide a professional closing. This is an opportunity to ensure that the citizen leaves the contact with the best possible view of the police member, the department and the profession. In closing a contact, police members will:

- a. Return any identification, paper work and property obtained from the citizen.
- b. Ensure that the person understands when they are free to leave.
- c. Explain the results of the contact especially if the contact results in the reasons for the stop being dispelled or the person being cleared of suspicion.
- d. If the contact will result in the issuance of a citation, the police member will explain the options available to the person for disposing of the case. In cases of a traffic citation being issued, police members shall also issue form MC-715 *How To Take Care of Your Citation*.
- e. If appropriate, close the contact by thanking the person for their cooperation.

085.15 SOCIAL CONTACTS

A social contact is contact with a citizen for the purpose of asking questions or for information gathering.

- A. Reasonable suspicion and probable cause is not required to initiate a social contact, but a proper introduction as stated in 085.10(A) Introduction should be utilized when appropriate.
- B. The contact is consensual or voluntary. The citizen is under no obligation to answer any questions and is free to leave at any time.
 1. As with all encounters with the public, police members shall treat citizens in a professional, dignified and unbiased manner.
 2. Police members should safeguard their actions and requests so that a reasonable person does not perceive the contact as a restraint on their freedom. Police members will be respectful, attempt to build rapport, and keep the contact as brief as possible.

085.20 FIELD INTERVIEWS (FI's) (WILEAG 10.1.1)

Field interviews, or terry stops, are based on a police member's reasonable suspicion that the subject(s) has committed a crime, is in the process of the commission of a crime or may commit a crime. Reasonable suspicion, as defined in section 085.05, is more than a hunch. A "hunch", for the purpose of this section, is an intuitive feeling or premonition "gut feeling" and therefore, on its own, is not legal justification to conduct a "field interview".

A. JUSTIFICATION FOR CONDUCTING A FIELD INTERVIEW

The following points may be considered in establishing reasonable suspicion (these are not all inclusive, and one or more or even other circumstances may be present when formulating justification)

1. The appearance or demeanor of an individual suggests that he or she is part of a criminal enterprise or is engaged in a criminal act.
2. The actions of the subject suggest that he or she is engaged in a criminal activity.
3. The hour of day or night is inappropriate for the subject's presence in the area.
4. The subject's presence in a neighborhood or location is inappropriate.
5. The subject is carrying a suspicious object.
6. The subject's clothing bulges in a manner that suggests he or she is carrying a weapon.
7. The subject is located in proximate time and place to an alleged crime.
8. The police member has knowledge of the subject's prior criminal record or involvement in criminal activity.
9. The individual flees at the sight of law enforcement.

B. PROCEDURES FOR INITIATING A FIELD INTERVIEW

Based on observance of suspicious circumstances or upon information from investigation, police members may initiate the stop of a suspect if he/she has reasonable suspicion to do so. The following guidelines shall be followed when making an authorized stop to conduct a field interview.

1. When approaching the suspect, the police member shall clearly identify himself/herself as a law enforcement officer, if not in uniform, by announcing his/her identity and displaying departmental identification to include a badge and ID card.
2. Police members shall be courteous at all times during the contact but maintain caution and vigilance to a subject's actions which may be suggestive of an attempt to retrieve a weapon, conceal or discard contraband, or other suspicious actions.
3. Before approaching more than one suspect, individual police members should determine whether the circumstances warrant a request for backup assistance and whether the contact can and should be delayed until such assistance arrives.
4. Police members shall confine their questions to those necessary to resolve the

- police member's suspicions. The questioning may only be for a reasonable length of time. This will vary in different circumstances, but will include enough time to call in a stolen vehicle inquiry or a wanted check.
5. Police members are not required to give suspects Miranda warnings in order to conduct field interviews unless the person is in custody and about to be interrogated.
 6. The police member may demand the person's name and address and an explanation for his/her conduct. However, if the person quietly states, "I do not wish to say anything to you, even identify myself," and causes no trouble at all, and there is no further information or facts which could lead the police member to "probable cause", the police member must allow the person to go on his/her way. Refusal to answer a police member's questions in and of itself is not "obstructing an officer."
 7. The temporary detention for questioning must be in the vicinity of the initial stop. It may, for example, be out of the rain, but not at the police station six miles away.
 8. Police members shall return any property temporarily seized (outside of what would be considered contraband) from a detainee as soon as it is reasonable to do so.

C. REPORTING OF FIELD INTERVIEWS (FI'S)

1. If after conducting a field interview the police member has no basis for making an arrest or issuing a citation, the police member will record the facts of the field interview on the yellow FI card (form PF-4).
2. All FI cards completed by a police member will be submitted to a supervisor at the end of their tour of duty.
3. FI cards are to be reviewed by a supervisor for completeness and accuracy. FI cards found to be incomplete or inaccurate are to be returned to the submitting police member who will make the necessary corrections and re-submit the card within 24 hours.
4. The work location from which the FI card originated will be responsible for entering the data from the FI card into the Tiburon FI module. Data entry must be completed within 72 hours of receipt.
5. Once the data entry from the FI card has been completed, the FI card will be retained by the work location for ninety days and then destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.
(WILEAG 10.1.1.3)

Note: In lieu of filing an FI card, police members may elect to enter their own FI's into the Tiburon FI module. Individual police member performance

measures will be garnered from entries made into the FI module, therefore FI entry is critical.

085.25 PAT-DOWN SEARCHES (WILEAG 1.7.3)

A. JUSTIFICATION FOR CONDUCTING PAT-DOWN SEARCHES

Law enforcement officers have the right to perform a pat-down search of the outer garments of a suspect for weapons if the suspect has been legitimately stopped with reasonable suspicion and only when the police member has reason to believe that the suspect possesses weapons on his or her person and poses a threat to the police member's or another person's safety. Not every field interview poses sufficient justification for conducting a pat-down search. Following are some criteria that may form the basis for establishing justification for performing a pat-down search. Police members should note that these factors are not all-inclusive; there are other factors that may be considered. The existence of more than one of these factors may be necessary in order to justify a pat-down search.

1. The type of crime suspected - particularly in crimes of violence where the use or threat of deadly weapons is involved.
2. Number of subjects vs. police members present.
3. Police member vs. subject factors (age and gender considerations)
4. Factors such as time of day, location or neighborhood (e.g., high crime area, known drug trafficking area) where the stop occurs
5. Prior knowledge of the subject's use of force and/or propensity to carry deadly weapons.
6. The appearance and demeanor of the subject (e.g., a long trench coat being worn on a warm summer night).
7. Visual indications that suggest that the subject is carrying a firearm or other deadly weapon.
(WILEAG 1.7.3.2)

B. PROCEDURES FOR PERFORMING A PAT-DOWN SEARCH

When reasonable suspicion justifies a pat-down search, the search should be performed with due caution, restraint, and sensitivity. These searches may only be performed to protect the safety of police members and others. Pat-down searches should be conducted in the following manner.

1. Whenever possible, pat-down searches should be performed by police members of the same sex as the suspect.

2. Because pat-down searches are cursory in nature, they should be performed with the suspect in a standing position and the police member standing to the suspect's rear. Should a police member visually observe a weapon, a more secure search position may be used, such as the prone position.
3. In a pat-down search, police members are permitted only to feel the outer clothing of the suspect. When confronted with a suspect wearing multiple layers of clothing (e.g., multiple shirts, pants, coats) or otherwise difficult to pat-down clothing such as puffy jackets or long overcoats, police members with proper articulation based on the facts and unique circumstances of the particular stop, may be justified in removing, lifting, unzipping or adjusting the clothing in order to conduct a proper pat-down. Police members may not place their hands in pockets unless they feel an object that could reasonably be a weapon, such as a firearm, knife, club, or other item or an item immediately recognized as contraband under the "plain-feel" doctrine.
4. If the suspect is carrying an object such as a duffel bag, handbag, suitcase, briefcase, sack, or other item that may conceal a weapon, the police member should not open the item but instead place it out of the suspect's reach.
5. If the external feeling of the suspect's clothing fails to disclose evidence of a weapon, no further search may be made. If evidence of a weapon is present, an officer may retrieve that item only. If the item is an illegal weapon, and the possession of which is a crime, the police member may make an arrest of the suspect and complete a full-custody search of the suspect.

C. AMOUNT OF FORCE USED TO CONDUCT A PAT-DOWN SEARCH

Police members shall use only that force which is reasonably necessary to conduct the pat-down.

D. DISPOSITION OF ITEMS SEIZED IN A PAT-DOWN SEARCH

1. If it is contraband, the police member shall take the appropriate police action based upon the type of contraband seized.
2. If it is not contraband, the police member shall return it to the individual upon completion of the stop.

085.30 VEHICLE CONTACTS (WILEAG 6.2.5)

The purpose of our traffic stops is two-fold: to improve traffic safety by enforcing traffic laws; and to prevent crime by engaging in highly visible, public police activity and lawfully disrupting criminals as they travel in vehicles. We achieve this by using lawful pretext traffic stops to make contact with citizens, target commonly stolen vehicles and focusing our efforts in those neighborhoods most afflicted by crime victimization. The preferred outcome of our traffic stops in which no crime has been interrupted or discovered is a warning. It is important that we recognize that assertive, public police action is sometimes

viewed negatively in those neighborhoods most in need of our attention and services. We must always endeavor to maintain the community's support for our activity as we work with the community itself to reduce crime.

Traffic enforcement is the responsibility of all uniformed members. Enforcement shall be in accordance with traffic laws and regulations and take into account the degree and severity of the violation. Due to ongoing threat assessments, officers may choose to call for and wait for back up to arrive before making initial contact or at any time during the stop.

A. REASONS FOR VEHICLE CONTACT

1. The member has reasonable suspicion for a traffic or equipment violation.
2. The member has probable cause to arrest a driver or passenger for a crime.
3. The member has reasonable suspicion that a driver or passenger has committed, is committing, or is about to commit a crime.
4. The member wishes to assist a motorist who is in apparent need of help.

B. TYPE OF CONTACT

1. Types of Contact

- a. Approach contacts. Approach contacts are those that do not appear to pose a higher than normal risk of danger to the officer. The officer therefore feels relatively safe in approaching the vehicle to speak to the driver. Vehicle contacts for minor violations typically fall into this category.
- b. Non-approach contacts. Non-approach contacts are those in which the officer does not feel safe in approaching the vehicle, but instead chooses to take other action, such as directing the driver to step out of vehicle and move to a different location for contact.
- c. High-risk contacts. High-risk contacts are those in which the apparent level of danger requires extreme caution. The considerations for a high-risk contact include the nature of the offense, occupants with warrants for violent offenses, pursuits, and occupant(s) with violent history. These stops typically involve multiple officers, ordering subjects out of a vehicle one a time, etc.

2. Location of Vehicle Contact

- a. The officer needs to consider the environment around him/her before turning on his/her emergency lights to initiate a stop. The three general aspects of a location to consider include:

1. Traffic hazards. Officers should find a location that will provide the best

protection from other traffic. Locations to avoid include, but are not limited to, hill crests, curves, construction zones, intersections, and high traffic areas.

2. Complications. Other complicating factors officers should consider are private property, areas with little or no light, hostile crowds, and areas with heavy pedestrian traffic.
3. Escalation or Disengagement Opportunities. Officers should look for cover and concealment, vehicle escape routes, and on-foot escape routes.

C. LEVEL/STAGE/DEGREE OF STABILIZATION

The level/stage/degree of stabilization refers primarily to the type of contact. The officer shall notify the dispatcher via his/her squad radio or MDC of the location of the stop, description of the vehicle (type, color, model, and number of doors), the license plate, the number of occupants, and the reason for the stop.

1. Approach and Non-Approach Contacts

- a. Initiate the contact by turning on emergency lights and using the siren, if necessary, to signal the driver to stop.
- b. The officer shall utilize the angle-left, off-set, or in-line vehicle positioning tactics as prescribed by the Law Enforcement Standards Board. A minimum of 15' between the officer's squad and the target vehicle is optimal.
- c. Notify the dispatcher of the vehicle contact.
- d. During a vehicle contact it is imperative that officers remain aware of their surroundings. Officers conducting vehicle contacts must be aware of dangers presented by the target vehicle, its occupants, and possible dangers or distractions from their surrounding environment.
 1. The officer's threat assessment may suggest that it is unsafe for an approach contact but the perceived risk does not warrant a high-risk vehicle contact. The officer should request another squad when conducting a non-approach contact. The officer may remain in the squad and use the PA system to give directions to the occupant(s) of the vehicle during a non-approach contact. The officer shall order the driver to walk towards the front of the officer's squad. The officer will then position himself/herself in a safe position of tactical advantage (out of traffic and keeping the driver of the vehicle facing the squad's emergency lights if possible).
- e. The officer shall make contact with the driver and passenger(s) in accordance with section 085.10(A).
- f. The officer shall then query the name of the driver, and if appropriate, the

passenger(s), and the vehicle registration.

- g. The officer shall complete paperwork related to the vehicle contact, perform a safe approach, and close the contact in accordance with section 085.10(B). (WILEAG 6.2.5.1, 6.2.5.2)

2. High-Risk Contacts

Officers shall follow a methodical process when conducting a high-risk contact.

- a. Report the location and vehicle information to the dispatcher and request back-up.

The officer shall report as much information to the dispatcher as possible, including the vehicle description and registration information, description and behavior of occupants, speed and direction of travel, etc.

- b. Coordinate other responding officers.

A high-risk contact requires that the primary officer coordinates responding officers to fulfill specific roles such as the contact officer, cover officer(s), arrest control officer(s), traffic control officer(s), and forward observer. Not all high-risk vehicle contacts will have enough officers to fill all of the roles, and a minimum of three officers is recommended to conduct a high-risk vehicle contact properly. The three officers will perform the roles of the contact officer, cover officer, and arrest control officer.

- c. Make the stop.

When at least three officers are ready to take up positions, the officers shall coordinate with each other as to when to make the stop by initiating their emergency lights and using the siren, if necessary. Officers should try to pick a location that allows the squads to be positioned properly and minimizes the exposure of the public to potential hazards.

- d. Position squads and officers properly. A "V" formation is recommended when conducting a high risk stop.

The squads should be placed approximately 50 feet away from the suspect vehicle. Once the vehicle has stopped, the officers should exit their squads and assume cover positions.

- e. Order the occupants out of the vehicle.

The contact officer should use the PA system to order the driver and passengers out of the vehicle one at a time once he/she has made sure that other officers are in position. In lieu of a PA system, the officer giving commands shall use loud clear concise heavy control talk to give instructions to

the occupants. The contact officer shall use simple, clear, firm commands to direct the driver and passengers and the communication will generally follow the following sequence:

1. The contact officer shall identify himself/herself as a law enforcement officer and direct the occupants to place their hands where he/she can see them.
 2. The contact officer shall direct the driver to open the window(s) and turn off the vehicle.
 3. The contact officer shall direct the driver to turn on the dome light and turn off the radio.
 4. The contact officer shall direct occupants to release their seat belts and immediately return their hands to a visible position.
 5. The contact officer shall direct the driver to remove the keys and show them with both hands extended through the open driver's side window. The contact officer shall have the driver place the keys on the roof of the vehicle or toss them on the ground a short distance away from the vehicle.
 6. It is important that only one officer is giving commands during the stop.
 7. The contact officer shall then order the occupants out one at a time. The contact officer shall have each occupant exit the vehicle with his/her hands in the air, have the occupant turn around in a circle to check for weapons, and have the occupant walk backwards toward the sound of the contact officer's voice where the arrest control officer(s) shall secure each occupant.
- f. Clear the vehicle properly.

With appropriate cover, officers shall then approach the suspect vehicle to inspect all compartments and to handcuff and control occupants as needed.
(WILEAG 6.2.5.3)

085.35 OPEN VIEW AND PLAIN VIEW DOCTRINES (WILEAG 1.7.3)

A. OPEN VIEW

1. The open view doctrine allows the police to see and possibly seize contraband. To apply open view, the officer must see the contraband or evidence from a vantage point available to the public. To seize the contraband or evidence, it must be located in an area open to the public and not protected by the Constitution.
2. Police officers are not allowed to enter and seize contraband if the contraband is exposed to the public from a constitutionally protected place. For example: If officers see a marijuana plant growing in the window of a residence, they cannot enter the home, but have probable cause to seek a search warrant.

(WILEAG 1.7.3.8)

B. PLAIN VIEW

1. The plain view doctrine allows the police to inadvertently discover contraband or evidence after making a lawful intrusion into a constitutionally protected area, such as a residence or a vehicle. The contraband or evidence must be immediately recognizable as such and be in plain view.
2. The key to the plain view doctrine is being in the protected place with consent or on legitimate police business. Once the inadvertent discovery is made, police members have probable cause to seek a search warrant for a more thorough search.

(WILEAG 1.7.3.8)

085.40 SEARCH UNDER THE MOVABLE VEHICLE EXCEPTION (CARROLL DOCTRINE)
(WILEAG 1.7.3)

Police members may conduct a warrantless search based on the moveable vehicle exception if the police member has probable cause to believe seizable items or evidence of a crime being investigated may be found within the movable vehicle, or any container in the vehicle.

(WILEAG 1.7.3.3)

085.45 SEARCH INCIDENT TO ARREST (WILEAG 1.7.3)

A. PERSONS

1. A police member will conduct a full, thorough search of the individual at the time of arrest. The search may extend to objects in the actual possession of the arrested individual and search of areas in the arrested individual's immediate control.
2. The arrested individual will be searched for weapons, contraband, fruits and instrumentalities of crimes, and evidence connected with any offense.
3. Police members must conduct searches incidental to a lawful arrest immediately, or as soon as possible, after the arrest.

(WILEAG 1.7.3.7)

B. PLACES

Police members may conduct a lawful search of only that area under an arrestee's immediate control at the time of the arrest. Police members are only authorized to search other locations within a location if:

1. The police member reasonably believes that their safety is threatened, or
2. There is a reasonable chance the arrested person might escape or destroy

evidence.

3. When making an arrest in a home, in addition to a search incident to the arrest, the police may conduct a protective sweep for those areas of the home for which an officer has a reasonable suspicion a confederate may be lurking. This sweep is limited in nature and must be specifically targeted to locating people who may pose a safety risk to police members.

C. VEHICLES

1. After a person is detained outside a vehicle and it is no longer reasonable to believe the detainee may gain access to the vehicle at the time the search, police members do not have the lawful authority to search the passenger compartment and unlocked containers incident to arrest, unless the police member believes that evidence of the offense for which the subject was arrested is believed to be contained within the vehicle.
(WILEAG 1.7.3.3)
2. While a search incident to arrest is restricted to the aforementioned conditions, an additional search is allowable under the following circumstances:
 - a. Probable cause exists to believe that evidence of a crime is contained within the vehicle,
 - b. Police members have consent to search,
 - c. Articulate exigent circumstances exist, or
 - d. The police member is performing an inventory search pursuant to the impoundment of the vehicle

085.50 CRIME SCENE SEARCHES (WILEAG 1.7.3)

- A. Crime scene searches may fall into several areas of warrantless searches:
 1. Consent (see 085.55)
 2. Plain view (see 085.35)
 3. Search incident to arrest (see 085.45)
 4. Exigent circumstances (see 085.60)
- B. According to the principles of the U.S. Supreme Court cases Thompson v. Louisiana and Mincey v. Arizona, there is no "crime scene exception" to the Fourth amendment mandates. Rather, police members must be able to articulate consent, plain view, search incident to arrest, or exigent circumstances. In most instances, it will be necessary to obtain a search warrant for a crime scene.

(WILEAG 1.7.3.4)

- C. When uncertainty arises regarding the legality of a crime scene search, the Milwaukee County District Attorney's office should be contacted for advice. After hours, police members may contact the on-call duty district attorney by obtaining contact information through the Technical Communications Division at extension 7472.

085.55 SEARCH BY CONSENT (WILEAG 1.7.3, 10.1.1)

The purpose of our consent searches is to prevent violent crime by lawfully recovering contraband, weapons and evidence of crimes. The purpose is not to create random drug arrests. Consent searches are an important tool in policing, the discretionary use of which must be carefully controlled. The Chief of Police has restricted your ability to request consent for a search to those circumstances in which you have articulable suspicion that you will recover contraband, weapons and evidence of crimes. As with our traffic stop policy, it is important to maintain the community's support as we work with the community to reduce violent crime.

A. Police members may conduct consensual searches of persons and/or property if:

1. The police member has articulable suspicion criminal activity has, is or will be occurring or when a police member has personal knowledge of either a person or certain location having a history of criminal activity, being a known offender or a police member has reasonable and articulable belief that a fugitive and/or a missing person may be within a particular location.
2. The consent is voluntary and not given because of the threat of force.
3. The person giving consent has apparent authority over and control of the premises or articles to be searched.
4. The person giving consent understands the consequences of consent and the right to refuse.

(WILEAG 1.7.3.1)

B. SCOPE OF THE SEARCH

1. The person giving consent may limit the scope of the search.
2. The person giving consent may revoke the consent at any time. If consent is revoked after an item is found that is readily recognizable as evidence, the item may be seized and the scene secured until a search warrant is obtained. Otherwise, the search must end immediately.
3. Police members may search closed containers found during a consensual vehicle search as long as the officer reasonably believes the consent extended to closed containers in the vehicle.

4. An adult who has regular, unrestricted access to a place can grant consent for a search of that place, but not for the personal belongings or storage spaces of another.

C. GUIDELINES FOR OBTAINING CONSENT

1. Police members shall ensure the person whose consent is sought has the authority to give consent.
2. Police members must obtain consent from a person, who has a "right to privacy" in the area to be searched, or against whom the incriminating search is directed, or from a person who has a valid and equal right to privacy in the area to be searched.
3. Police members shall not claim authority to conduct a search without consent or a search warrant unless otherwise permitted by law.
4. Police members shall advise the person, whose consent is sought, of the right to refuse a search.
5. Police members may advise the person, whose consent is sought, about the general nature of the investigation and the purpose of the search.

D. REPORTING OF CONSENT SEARCHES

1. Prior to conducting a consent search, *Consent to Search Authorization* (form PF-3) must be completed and the pink copy of the form will be provided to the person who consented to the search.
2. When operationally feasible, an audible and visual record of consent utilizing the "in-car" video system should be made to assist in the mitigation of future claims that the search was coerced or non-consensual. This is especially true when the person does not wish to sign the consent form, but agrees to the search. The fact a recording is available shall be referenced in the incident report and on the consent form.
3. In the event contraband is located during a consensual search, the original completed consent form will become evidence and will be inventoried as such. Prior to inventorying the consent form, a copy of the completed form will be made and submitted to the police member's immediate supervisor for data entry into the search field of the Tiburon FI module. Once entered, the copy will then be forwarded for imaging at Open Records.
4. If contraband is not located during a consensual search, the original consent form will be forwarded to the police member's immediate supervisor for data entry into the search field of the Tiburon FI module. Once entered into Tiburon, all copies of the form will be retained by the work location for one year and then destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.

(WILEAG 10.1.1.3)

5. The yellow copy of the consent form will be submitted with the arrest / DA package (if any). If the yellow copy of the form is not required, it will be properly destroyed in accordance with SOP 680.10(E)(5), as it relates to data protection and security.
(WILEAG 10.1.1.3)

E. THIRD PARTY CONSENT VALID IN CERTAIN CIRCUMSTANCES

1. Consent is valid if the third person has equal authority over the business or residence and it can be concluded the absent person assumed the risk the cohabitant (roommate) might permit a search.
2. Consent to search is not allowed if one cohabitant (roommate) or business partner objects to the consent, even if the other person gives permission. Consent must be given by both people, if present.
3. Parents may consent to search a child's living area if the parents have routine access to the area (the child does not pay rent).
4. Landlords cannot give consent to search if a lease or rental agreement is still in effect.
(WILEAG 1.7.3.1)

085.60 EXIGENT CIRCUMSTANCES (WILEAG 1.7.3)

Police may conduct an immediate, warrantless search or seizure under emergency conditions, if there is probable cause to believe that delay in getting a warrant would result in the immediate threat of escape, the immediate threat of destruction of evidence, or the immediate threat of death or great bodily harm to the officer or the general public.
(WILEAG 1.7.3.5)

085.65 STRIP SEARCHES (WILEAG 1.7.7)

- A. Strip searches shall be conducted in accordance with Wis. Stat. § 968.255 (strip searches) and Wis. Stat. § 968.256 (search of physically disabled person) and only with the approval of an on-duty captain or higher authority.

Note: In the absence of an on-duty member with the rank of captain or higher, an on-duty lieutenant will have the authority to grant written consent.

1. A strip search is defined as the uncovering and/or exposed to the view and/or touching of a detained person's genitals, pubic area, buttock or anus, or a females breasts by the person conducting the search. This would include having a person remove or arrange some or all of his or her clothing so as to permit an inspection of genitals, pubic area, buttocks, anus, or breasts of a female.
- B. No person shall be subject to a strip search unless they are a detained individual. Wis.

Stat. § 968.255(1) defines detained as any of the following:

1. Arrested for any felony.
 2. A person arrested for specified misdemeanors, which are primarily weapons-related offenses. These offenses are covered under the following Wis. Stat. §:
 - 167.30 (Use of firearms, etc., near park, etc.);
 - 940.19 (Battery; substantial battery, aggravated battery);
 - 941.20 (1) (Endangering safety);
 - 941.23 (Carrying a concealed weapon);
 - 941.237 (Carrying handgun and alcoholic beverages);
 - 941.24 (Possession of switchblade knife);
 - 948.60 (Possession of dangerous weapon by a person under 18);
 - 948.605 (Gun-free school zone) or
 - 948.61 (Dangerous weapons on school premises).
 3. A juvenile taken into custody under Wis. Stat. § 938.19 and where there is reasonable grounds to believe the juvenile has committed an act which would be a felony if committed by an adult, or a juvenile taken into custody under one of the eight specified misdemeanors in subsection 2.
 4. Arrested for any misdemeanor not specified above (subsection 2), any other violation of state law punishable by forfeiture, or any local ordinance violation, if there is probable cause to believe the person is concealing a weapon or an object which may constitute evidence of the offense for which he or she is detained.
 5. Any person who intentionally violates the requirements outlined in Wis. Stat. § 968.255 may be charged with a misdemeanor and be fined not more than \$1,000 or imprisoned not more than 90 days or both.
- C. Pursuant to Wis. Stat. § 968.255(2): No person may be the subject of a strip search unless he or she is a detained person and if:
1. The person (and one search witness) conducting the search is of the same sex as the person detained, unless the search is a body cavity search conducted under subsection F;

Note: The search witness whenever possible shall be a police supervisor of the same sex as that of the detainee to be searched.
 2. The detained person is not exposed to the view of any person not conducting the search (the search witness excepted);
 3. The search is not reproduced through a visual or sound recording Wis. Stat. § 968.255(2)(c). Strip searches shall not be conducted in the booking room due to the presence of video equipment;

4. A person conducting the search has obtained the prior written permission of the chief or his/her designee of the jurisdiction (e.g., captain of police or higher rank) where the person is detained, unless the person conducting the search has probable cause to believe that the detained person is concealing a weapon; and
5. A *Strip Search Authorization Report* (form PS) is completed in the Administrative Investigations Management (AIM) system regarding the search.

D. JUSTIFICATION FOR A STRIP SEARCH

1. A strip search shall only be conducted when the detained person has been taken into custody for any of the offenses listed in 085.65(B) subsection 1, 2 and 3 and the police member can articulate the reason why he/she believes the detainee is concealing an object which may pose a safety risk or may constitute evidence of a crime.
2. Any strip search of an individual being detained for any misdemeanor not specified in 085.65(B) subsection 2, any other violation of state law punishable by forfeiture, or any other local ordinance, must be based on probable cause to believe the individual being detained is concealing a weapon or evidence of a crime for which he/she is being detained.

E. STRIP SEARCH AUTHORIZATION REPORT (FORM PS)

1. A shift commander upon being notified a police member is requesting a strip search will attempt to locate an on-duty captain or higher authority in order to receive written authorization to conduct a strip search, unless it is a probable cause weapon search. In the absence of an on-duty member with the rank of captain or higher, an on-duty lieutenant will have the authority to grant written consent.
2. The shift commander receiving approval for a strip search shall cause a *Strip Search Authorization Report* to be completed in the AIM system prior to the search being conducted. Minimally the following fields shall be completed on the report prior to the subject being provided a copy of the form as stated in subsection 5:
 - a. Date/time of incident;
 - b. Location of stop or incident;
 - c. Suspect's name/address and other demographics;
 - d. Police member conducting the search and police member witness;
 - e. Authorizing command officer (as specified in subsection 1);
 - f. Was justification or probable cause found to authorize search (yes or no);
 - g. Reason / justification statement for the search entered in the incident notes

section - (as specified in subsection D).

3. Once all the data from subsection 2 has been entered into AIM, the form will be printed.
4. The strip search authorizing member in subsection 1 will sign the form next to his/her name on the report.
5. A copy of the completed form with the authorizing member's signature will be made and shall be provided to the person being searched.
6. The work location responsible for conducting the search will maintain custody and retention of the form containing the original signatures.

F. BODY CAVITY SEARCHES

1. Police members are prohibited from conducting a body cavity search whether manual or visual. If a body cavity search is deemed necessary, such search can only be done by a physician, physician's assistant or registered nurse licensed to practice in the state of Wisconsin (Wis. Stat. § 968.255 (3)).
2. A body cavity search includes the following:
 - a. The manual inspection involving a digital (finger) or instrument intrusion into a person's anus or vagina.
 - b. The visual inspection of the anus or vagina even when no manual examination is performed.
3. A search warrant is required for every body cavity search.

G. PHYSICALLY DISABLED PERSONS

A physically disabled person, for the purpose of Wis. Stat. § 968.256, is defined as "a person who requires an assistive device for mobility, including, but not limited to, a wheelchair, brace, crutch or artificial limb". A search of a physically disabled person is to be conducted in a careful manner. If a search of a physically disabled person requires the removal of an assistive device or involves a person lacking sensation in some portion of his or her body, the search shall be conducted with extreme care by a person who has had training in handling physically disabled persons.

085.70 ANATOMICAL GIFTS (WILEAG 6.1.8)

- A. Anatomical gift searches and notifications shall be conducted in accordance with Wis. Stat. § 157.06(12) (Anatomical Gifts).
 1. Police members who reasonably believe an individual to be dead or near death shall make a reasonable search of the individual for a record of gift or a record of

refusal or other information identifying the individual as a donor or as an individual who has refused to make an anatomical gift. If a record of gift or record of refusal is located and the individual or deceased individual to whom the record of gift or record of refusal relates is taken to a hospital, the police member responsible for conducting the search shall send the record of gift or record of refusal to the hospital.

2. Members shall document these efforts in their official memorandum book.

085.75 OTHER SITUATIONS AUTHORIZED BY STATE AND FEDERAL CONSTITUTIONAL PROVISIONS (WILEAG 1.7.3, 1.7.4)

A. FRESH (HOT) PURSUIT

1. Fresh pursuit means the pursuit by a police member of someone he/she has probable cause to believe has violated any law or ordinance the police member is authorized to enforce. This means that the infraction must take place within the city of Milwaukee and fresh pursuit will allow the police member to follow that person outside of what normally would be his/her geographical limits.
 - a. Police members in fresh pursuit of a fleeing felon may make a warrantless entry into any place where the felon seeks refuge.
 - b. The police member may conduct a warrantless search and seizure of the suspect, the suspect's clothing, and the area under the suspect's immediate control.
 - c. The arresting police member's warrantless search is limited to a protective sweep and a search incidental to a lawful arrest.
 - d. Whenever circumstances and public safety permit, the police member should obtain a warrant once the pursuit has been substantially interrupted.
(WILEAG 1.7.3.8, 1.7.4.2)

B. FELONY ARREST (WITH WARRANT)

1. Police members must have a search warrant or consent to enter a residence legally; unless the member has knowledge the suspect resides full-time at the residence and the suspect has been seen inside the residence at the time of the warrant service.
2. Police members must obtain a search warrant to gain lawful entry to the premise of a third party to effect an arrest unless they have valid consent or some other exception to the warrant requirement exists.
(WILEAG 1.7.4.1)

C. MISDEMEANOR ARREST WITH A WARRANT

1. Police members must have a search warrant or consent to enter a residence legally; unless the member has knowledge the suspect resides full-time at the residence and has been seen inside the residence at the time of the warrant service. Police members must use good articulable discretion when making the decision to forcibly enter a residence for the purposes of making a misdemeanor (jailable offense) warrant arrest. When in doubt, seek direction from a supervisor.
2. Police members must obtain a search warrant to gain lawful entry to the premise of a third party to effect an arrest unless they have valid consent or some other exception to the warrant requirement exists.
(WILEAG 1.7.4.1)

D. ABANDONED PROPERTY

1. This is another exception which is not really a search. A scrap of paper which turns out to be a policy slip or a cigarette butt containing marijuana and thrown on the ground is abandoned and may be seized. A person seen discarding such an object could then be arrested. Trash placed at the curb on truck pick-up day is generally considered abandoned.
2. Individuals do not have any reasonable expectation of privacy regarding property that they had abandoned prior to its seizure by law enforcement (e.g., the police approach a subject pursuant to a lawful traffic stop. The subject takes off on foot leaving his/her vehicle behind. The vehicle is deemed to be abandoned property and, thus, can be lawfully searched).
(WILEAG 1.7.3.8)

085.80 VEHICLE INVENTORY SEARCHES (WILEAG 1.7.3)

Police members impounding a vehicle shall conduct and document a thorough inventory of the vehicle and its contents to the extent practical to protect the police member, the vehicle owner, and the department from claims of loss or damage. Vehicle inventory procedures are found in SOP 610 Towing of Vehicles.
(WILEAG 1.7.3.6)

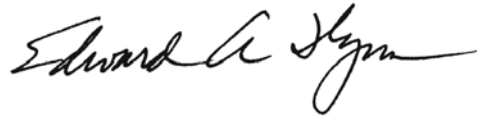
085.85 SOURCE AND INFORMATIONAL RESOURCES

This SOP was developed to provide police members with general guidance in search and seizure. The concepts in this SOP are governed by landmark state and federal court cases that establish the boundaries for proper police conduct in this arena.

The following sources were referenced in the development of this SOP:

- Wisconsin Law Enforcement Criminal Law Handbook (Blue Book), published by the Wisconsin Department of Justice, 2009 edition
- State of Wisconsin Department of Law Enforcement Standards Board Vehicle Contacts

- (A Training Guide for Law Enforcement Officers), 2010 edition
- Federal and State Constitutions
 - Federal and State Case Law
 - Wisconsin State Statutes
 - Milwaukee County District Attorney's Office
 - Milwaukee Police Department Code of Conduct
 - Milwaukee Police Department Standard Operating Procedures



EDWARD A. FLYNN
CHIEF OF POLICE

EAF:mfk